# City of Maple Ridge

# COUNCIL MEETING AGENDA July 11, 2017 7:00 p.m. Council Chamber

### **MEETING DECORUM**

Council would like to remind all people present tonight that serious issues are decided at Council meetings which affect many people's lives. Therefore, we ask that you act with the appropriate decorum that a Council Meeting deserves. Commentary and conversations by the public are distracting. Should anyone disrupt the Council Meeting in any way, the meeting will be stopped and that person's behavior will be reprimanded. The meeting is live streamed and recorded by the City of Maple Ridge.

Note: This Agenda is also posted on the City's Web Site at www.mapleridge.ca

The purpose of a Council meeting is to enact powers given to Council by using bylaws or resolutions. This is the final venue for debate of issues before voting on a bylaw or resolution.

100	CALL TO ORDER
200	AMENDMENTS TO THE AGENDA
300	APPROVAL OF THE AGENDA
400	ADOPTION AND RECEIPT OF MINUTES
401	Minutes of the Special Council Meeting of June 23, 2017, the Special Council Meeting of June 27, 2017 and the Regular Council Meeting of June 27, 2017
402	Minutes to the Public Hearing of June 20, 2017
500	PRESENTATIONS AT THE REQUEST OF COUNCIL
600	DELEGATIONS
601	Maple Ridge, Pitt Meadows and Katzie, Seniors Network  • Heather Treleaven, Co-ordinator

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### 700 ITEMS ON CONSENT

- 701 *Minutes*
- 701.1 Development Agreements Committee June 27, 2017 and July 5, 2017
- 701.2 Minutes of Meetings of Committees and Commissions of Council
  - Active Transportation Advisory Committee May 31, 2017
  - Community Heritage Commission May 2, 2017
- 702 *Reports*
- 702.1 **2017** Business Class Property Taxation

Staff report dated July 11, 2017 providing information on the municipal portion of the tax rate assessed to Business Class properties across lower mainland properties.

# 702.2 **2017 Major Industry Class Property Taxation**

Staff report dated July 11, 2017 comparing the City of Maple Ridge's current Major Industry Class municipal tax rate in 2017 to other municipalities in the area.

# 703 *Correspondence*

### 704 Release of Items from Closed Council Status

From the June 13, 2017 Closed Council Meeting

- 04.01 Discussions with Lisa Beare, MLA, Maple Ridge-Pitt Meadows and Bob D'Eith, MLA, Maple Ridge-Mission Press Release
- 04.03 Licence to Occupy Portion of Sidewalk and On-Street Parking Space Chameleon Café 11965 224 Street
- 04.04 Fortis BC Community Giving 2017 Nominations

From the June 27, 2017 Closed Council Meeting

O4.03 Press Release only re: a Memorandum of Understanding with Present Occupants of the St. Anne's Lands

# 800 UNFINISHED BUSINESS

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### 900 *CORRESPONDENCE*

### 1000 BYLAWS

# **Bylaws for Adoption**

# 1001 **2017-115-RZ, 10181 247 Street**

# Maple Ridge Zone Amending Bylaw No. 7321-2017

Staff report dated July 11, 2017 recommending adoption
To rezone from R-1 (Residential District) to RS-1b (One Family Urban
[Medium Density] Residential) to rectify the split-zoning that currently
applies to the subject property (this is not creating a new lot)
Adoption

# Maple Ridge and Pitt Meadows Municipal Advisory Committee on Accessibility and Inclusiveness Bylaw No. 7344-2017

To establish a committee to advise Council on the enhancement of accessibility and inclusivity for present and future citizens of Maple Ridge and Pitt Meadows

Adoption

### 1100 REPORTS AND RECOMMENDATIONS

### Public Works and Development Services

### 1101 Addendum Report, 2016-100-AL, Cell Tower, 25762 Dewdney Trunk Road

Staff report dated July 11, 2017 recommending that Application 2016-100-AL for non-farm use in the Agricultural Land Reserve to allow for a cell phone tower be authorized to proceed to the Agricultural Land Commission.

# 1102 2017-198-AL, 21587 128 Avenue, Application to Exclude Land from the Agricultural Land Reserve

Staff report dated July 11, 2017 providing options for consideration pertaining to an application to exclude land at 21587 128 Avenue from the Agricultural Land Reserve as a first step toward an eventual application to rezone the parcel for a commercial use.

### 1103 **2017-221-RZ, 22032 119 Avenue, RS-1 to RT-2**

Staff report dated July 11, 2017 recommending that Maple Ridge Zone Amending Bylaw No. 7355-2017 to rezone from RS-1 (One Family Urban Residential) to RT-2 (Ground-Oriented Residential Infill) to support the development of a triplex residential building be given first reading and that the applicant provide further information as described on Schedules C, D and E of the Development Procedures Bylaw No. 5879-1999.

### 1104 Adoption of Corporate Asset Management Policy 9.13

Staff report dated July 11, 2017 recommending that Corporate Asset Management Policy 9.13 be adopted.

# Financial and Corporate Services (including Fire and Police)

# 1131 Development Cost Charges Imposition Bylaw

Staff report dated July 11, 2017 recommending that Maple Ridge Development Cost Charges Imposition Bylaw No. 7320-2017 be given first reading and that the proposed stakeholder consultation process outlined in the staff reported dated July 4, 2017 be endorsed.

### Parks, Recreation & Culture

# 1151 Construction and Operating Agreements for Synthetic Fields on School District No. 42 Property

Staff report dated July 11, 2017 recommending that the construction and operating agreements templates be approved and that the Corporate Officer be authorized to execute the agreements once final terms have been completed.

# Parks, Recreation and Cultural Facilities – Public Engagement Final Report

Report to be circulated separately as an addendum

### <u>Administration</u>

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# Other Committee Issues

	<u>Other Committee issues</u>
1191	
1200	STAFF REPORTS
1300	OTHER MATTERS DEEMED EXPEDIENT
1400	NOTICES OF MOTION AND MATTERS FOR FUTURE MEETING
1500	QUESTIONS FROM THE PUBLIC

### 1600 ADJOURNMENT

### **QUESTION PERIOD**

The purpose of the Question Period is to provide the public with an opportunity to ask questions of Council on items that are of concern to them, with the exception of Public Hearing bylaws which have not yet reached conclusion.

Council will not tolerate any derogatory remarks directed at Council or staff members.

Each person will be permitted 2 minutes to ask their question (a second opportunity is permitted if no one else is sitting in the chairs in front of the podium). Questions must be directed to the Chair of the meeting and not to individual members of Council. The total Question Period is limited to 15 minutes.

Council reserves the right to defer responding to a question in order to obtain the information required to provide a complete and accurate response.

Other opportunities are available to address Council including public hearings, delegations and community forum. The public may also make their views known to Council by writing or via email and by attending open houses, workshops and information meetings. Serving on an Advisory Committee is an excellent way to have a voice in the future of this community.

For more information on these opportunities contact:

Clerk's Department at **604-463-5221** or <u>clerks@mapleridge.ca</u>. Mayor and Council at <u>mayorandcouncil@mapleridge.ca</u>.

Checked by:	
Date:	

400 Adoption and Receipt of Minutes

401 Minutes of Regular and Special Council Meetings

### City of Maple Ridge

### SPECIAL COUNCIL MEETING MINUTES

June 23, 2017

The Minutes of the City Council Meeting held on June 23, 2017 at 3:00 p.m. in the Blaney Room of the City Hall, 11995 Haney Place, Maple Ridge, British Columbia for the purpose of transacting regular City business.

### .PRESENT

Elected Officials Appointed Staff

Mayor N. Read E.C. Swabey, Chief Administrative Officer

Councillor C. Bell K. Swift, General Manager of Parks, Recreation & Culture Councillor K. Duncan P. Gill, General Manager Corporate and Financial Services

Councillor B. Masse F. Quinn, General Manager of Public Works and

Councillor Robson Development Services

Councillor Speirs L. Darcus, Manager of Legislative Services

Councillor Shymkiw

Note: These Minutes are also posted on the City's Web Site at www.mapleridge.ca

Note: Councillor Masse joined the meeting via conference call

### 1.0 CALL TO ORDER

# 2.0 APPROVAL OF THE AGENDA

R/2017-252

It was moved and seconded

That the agenda for the June 23, 2017 Special Council Meeting be approved.

# 3.0 NOTICE OF CLOSED COUNCIL MEETING

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It was moved and seconded

L. Darcus, Corporate Officer

That the meeting following this meeting at 6:00 p.m. be closed to the public pursuant to Sections 90 (1) and 90 (2) of the Community Charter as the subject matter being considered relates to the following:

Section 90(1)(g) Litigation or potential litigation affecting the

municipality.

Section 90(1)(i) The receipt of advice that is subject to solicitor-client

privilege, including communications necessary for

that purpose.

Any other matter that may be brought before the Council that meets the requirements for a meeting closed to the public pursuant to Sections 90 (1) and 90 (2) of the Community Charter or Freedom of Information and Protection of Privacy Act.

4.0	<i>ADJOURNMENT</i> – 3:05 p.m.		
		N. Read, Mayor	
Certific	ed Correct		

### City of Maple Ridge

### SPECIAL COUNCIL MEETING MINUTES

June 27, 2017

The Minutes of the City Council Meeting held on June 27, 2017 at 5:00 p.m. in the Blaney Room of the City Hall, 11995 Haney Place, Maple Ridge, British Columbia for the purpose of transacting regular City business.

### PRESENT

Elected Officials Appointed Staff

Mayor N. Read E.C. Swabey, Chief Administrative Officer

Councillor C. Bell K. Swift, General Manager of Parks, Recreation & Culture Councillor K. Duncan P. Gill, General Manager Corporate and Financial Services

Councillor B. Masse F. Quinn, General Manager of Public Works and

Councillor Robson Development Services

Councillor Speirs L. Darcus, Manager of Legislative Services

Councillor Shymkiw

Note: These Minutes are also posted on the City's Web Site at www.mapleridge.ca

### 1.0 CALL TO ORDER

### 2.0 APPROVAL OF THE AGENDA

R/2017-254

It was moved and seconded

That the agenda for the June 27, 2017 Special Council Meeting be approved.

CARRIED

### 3.0 NOTICE OF CLOSED COUNCIL MEETING

R/2017-255

It was moved and seconded

That the meeting following this meeting at 6:00 p.m. be closed to the public pursuant to Sections 90 (1) and 90 (2) of the Community Charter as the subject matter being considered relates to the following:

Section 90(1)(d) The security of property of the municipality.

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Section 90(1)(k)

Negotiations and related discussions respecting the proposed provision of a municipal service that are at their preliminary stages and that, in the view of the council, could reasonably be expected to harm the interests of the municipality if they were held in public.

Any other matter that may be brought before the Council that meets the requirements for a meeting closed to the public pursuant to Sections 90 (1) and 90 (2) of the Community Charter or Freedom of Information and Protection of Privacy Act.

CARRIFD

4.0	<i>ADJOURNMENT</i> – 5:05 p.m.		O/ II II II E
		N. Read, Mayor	
Certifie	d Correct		
 L. Darci	us, Corporate Officer		

### City of Maple Ridge

### **COUNCIL MEETING MINUTES**

June 27, 2017

The Minutes of the City Council Meeting held on June 27, 2017 at 7:15 p.m. in the Council Chamber of the City Hall, 11995 Haney Place, Maple Ridge, British Columbia for the purpose of transacting regular City business.

### PRESENT

Elected Officials
Mayor N. Read
Councillor C. Bell
Councillor K. Duncan
Councillor B. Masse
Councillor G. Robson
Councillor T. Shymkiw
Councillor C. Speirs

Appointed Staff

E.C. Swabey, Chief Administrative Officer

W. McCormick, Acting General Manager of Parks,

Recreation & Culture

P. Gill, General Manager Corporate and Financial Services F. Quinn, General Manager Public Works and Development

Services

C. Carter, Director of Planning

L. Darcus, Manager of Legislative Services

A. Gaunt, Confidential Secretary

Other staff as required

C. Goddard, Manager of Development and Environmental

Services

D. Pollock, Municipal Engineer

B. Elliott, Manager of Community Planning

A. Kopystynski, Planner 2

Note: These Minutes are also posted on the City's Web Site at www.mapleridge.ca

The meeting was live streamed and recorded by the City of Maple Ridge

100 CALL TO ORDER

200 AMENDMENTS TO THE AGENDA

300 APPROVAL OF THE AGENDA

The agenda was approved as circulated.

# 400 ADOPTION AND RECEIPT OF MINUTES

401 Minutes of the Special Council Meeting of June 13, 2017, the Regular Council Meeting of June 13, 2017 and the Special Council Meeting of June 19, 2017

R/2017-256

It was moved and seconded

That the minutes of the Regular Council Meeting of Special Council Meeting of June 13, 2017, the Regular Council Meeting of June 13, 2017 and the Special Council Meeting of June 19, 2017 be adopted as circulated.

**CARRIED** 

- 500 PRESENTATIONS AT THE REQUEST OF COUNCIL Nil
- 600 **DELEGATIONS**
- 601 Project Louisa Wood Art Proposal
  - Andres Schneiter

Mr. Schneiter gave a PowerPoint presentation providing information on Project Louisa. He illustrated the burl slab and depicted how he would like to use the wood for an art project for the community.

R/2017-257

It was moved and seconded

That staff prepare a report for a future Council Workshop Meeting related to Project Louisa, and include any information from the Public Art Steering Committee on the project.

**CARRIED** 

### The Tiny House Festival

Lisa Chessari, Founder/Organizer

Ms. Chessari gave a PowerPoint presentation providing the history and background information on the Tiny House organization. She outlined how micro homes can be built and the requirements in terms of zoning to allow a tiny house community. She introduced Mr. Jerry Purnell who spoke further to the proposal and indicated he would like to follow up with City staff to develop a plan.

The Director of Planning indicated that this type of housing will form part of a staff report on affordable housing slated to come before Council.

# 700 ITEMS ON CONSENT

- 701 *Minutes*
- 701.1 Minutes of the Development Agreements Committee Meeting of May 30, June 6 and June 14, 2017
- 702 *Reports*
- 702.1 **2017 Council Expenses**

Staff report dated June 27, 2017 providing an update on Council expenses to the end of May 2017.

# 702.2 **2017** Home Show

Staff report dated June 27, 2017 providing information on the Ridge Meadows Home Show held from May 5 to 7, 2017.

# 702.3 Update on Town Centre Animation Plan

Staff report dated June 27, 2017 providing an update on the key elements of the Town Centre Animation Plan including the Mobile Food Vendor Truck (Food Trucks) Pilot Program, the Street Entertainment (Busker) Pilot Program and the Sidewalk Café/Parklet Program

- 703 *Correspondence* Nil
- 704 *Release of Items from Closed Council Status* Nil

R/2017-258

It was moved and seconded

That Items 701.1, 702.1, 702.2 and 703.2 on the "Items on Consent" agenda be received into the record.

800 UNFINISHED BUSINESS

Note: Item 801 was deferred at the June 13, 2017 Council Meeting

801 Follow-Up Report: Funding Strategy for Leisure Centre Renovations, Synthetic Sports Fields, the Albion Community Centre and additional surface at Planet Ice

Staff report dated June 27, 2017 recommending that Funding Model IV in the report be supported subject to a Closed discussion on legal implications of moving forward with the projects.

The General Manager of Corporate and Financial Services reviewed the staff report. He provided clarification on reserves and borrowing.

MAIN MOTION R/2017-259

It was moved and seconded

That Funding Model IV outlined in the staff report dated June 27, 2017 be supported, subject to a Closed Council Meeting discussion on the legal implications of moving forward with these projects.

R/2017-260

It was moved and seconded

That the main motion be amended to add the following to the end of the main motion: "...excluding the Albion Community Centre and the additional surface at Planet Ice; and

That the motion relating to the Albion Community Centre be deferred for a two week period; and

That staff be directed to bring back a report providing alternative approaches to developing another ice sheet at the Planet Ice facility and engage in discussion with RG Properties to that end."

**CARRIED** 

MOTION AS AMENDED CARRIED

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Note: Item 802 was deferred at the June 13, 2017 Council Meeting.

802 Albion Community Centre – Design Contract Award

Staff report dated June 13, 2017 recommending that the Architectural Design Services Contract for the Albion Community Centre be awarded to Craven Huston Powers Architects, that a contingency be established and that the Corporate Officer be authorized to execute the contract.

802.1 R/2017-261

It was moved and seconded

That the staff report dated June 13, 2017 titled "Albion Community Centre – Design Contract Award" be deferred for two weeks.

**DEFEATED** 

Mayor Read, Councillor Duncan, Councillor Speirs, Councillor Shymkiw - OPPOSED

802.2 R/2017-262

It was moved and seconded

That the Architectural Design Services contract for the Albion Community Centre be awarded to Craven Huston Powers Architects (CHPA) at a contract price of \$689,055 (excluding taxes); and;

That a contingency of 20% in the amount of \$137,811 (excluding taxes) be established for the design project; and further,

That the Corporate Officer be authorized to execute the contract.

R/2017-263

It was moved and seconded

That the motion be amended to add the text "and further, that no design work takes place until discussions with the YMCA and the YWCA are held."

AMENDMENT WITHDRAWN

R/2017-264

It was moved and seconded

That the staff report titled Albion Community Centre – Design Contract Award dated June 13, 2017 be deferred for two weeks.

**CARRIED** 

Mayor Read, Councillor Duncan, Councillor Speirs - OPPOSED

900 *CORRESPONDENCE* – Nil

1000 *BYLAWS* 

Note: Items 1001 to 1005 are from the June 20, 2017 Public Hearing

**Bylaws for Third Reading** 

1001 **2017-115-RZ, 10181 247 Street** 

Maple Ridge Zone Amending Bylaw No. 7321-2017

To rezone from R-1 (Residential District) to RS-1b (One Family Urban [Medium Density] Residential) to rectify the split-zoning that currently applies to the subject property (this is not creating a new lot)

Third reading

R/2017-265

It was moved and seconded

That Bylaw No. 7321-2017 be given third reading.

**CARRIED** 

1002 **2016-008-RZ, 11016, 11032 and 11038 240th Street** 

1002.1 Maple Ridge Official Community Plan Amending Bylaw No. 7326-2017

To designate from Low/Medium Density Residential to Conservation and Medium Density Residential and to add to Conservation

Third reading

R/2017-266

It was moved and seconded

That Bylaw No. 7326-2017 be given third reading.

**CARRIED** 

1002.2 Maple Ridge Zone Amending Bylaw No. 7218-2016

To rezone from RS-3 (One Family Rural Residential) to RM-1 (Townhouse Residential) to permit the future development of 15 townhouse units Third reading

R/2017-267

It was moved and seconded

That Bylaw No. 7218-2016 be given third reading.

# 1002.3 Maple Ridge Zone Amending Bylaw No. 7219-2016

To rezone from RS-3 (One Family Rural Residential) to R-3 (Special Amenity Residential District) for a future 8 lot subdivision Third reading

R/2017-268

It was moved and seconded

That Bylaw No. 7219-2016 be given third reading.

**CARRIED** 

# 1003 **2016-464-RZ, 20185 and 20199 Mclvor Avenue**

# 1003.1 Maple Ridge Official Community Plan Amending Bylaw No. 7333-2017

To designate from Agricultural to Urban Residential and to amend the Urban Area Boundary Third reading

R/2017-269

It was moved and seconded

That Bylaw No. 7333-2017 be given third reading.

**CARRIED** 

# 1003.2 Maple Ridge Zone Amending Bylaw No. 7308-2017

To rezone from RS-1 (One Family Urban Residential) to RS-1b (One Family Urban [Medium Density] Residential) for a future 9 lot subdivision Third reading

R/2017-270

It was moved and seconded

That Bylaw No. 7308-2017 be given third reading.

**CARRIED** 

- Note: Councillor Duncan excused herself from discussion of Item 1004 at 8:40 p.m. as she lives in the vicinity of the proposal development
- 1004 2015-297-RZ, 23025, 23054, 23060, 23070, 23075, 23089 and 23095 Lougheed Highway and 11305, 11383, 11428 and 11438 232 Street

### 1004.1 Maple Ridge Official Community Plan Amending Bylaw No. 7331-2017

To designate from Conservation and Urban Residential to Urban Residential, Commercial, Conservation and Park and to remove from Conservation and add to Conservation

Third reading

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R/2017-271

It was moved and seconded

That Bylaw No. 7331-2017 be given third reading.

**CARRIED** 

# 1004.2 Maple Ridge Zone Amending Bylaw No. 7183-2015

To rezone from RS-3 (One Family Rural Residential) to R-2 (Urban Residential District), RM-1 (Townhouse Residential), C-1 (Neighbourhood Commercial) and P-1 (Park and School) to permit future subdivision of approximately 89 R-2 lots and 262 townhouse units Third reading

R/2017-272

It was moved and seconded

That Bylaw No. 7183-2015 be given third reading.

**CARRIED** 

Note: Councillor Duncan returned to the meeting at 8:46 p.m.

1005 2017-231-RZ

Maple Ridge Zone Amending Bylaw No. 7339-2017

To regulate supportive recovery homes and other care facilities uses

throughout the City of Maple Ridge

Third reading

R/2017-273

It was moved and seconded

That Bylaw No. 7339-2017 be deferred until such time as a modified draft agreement is provided for Council discussion recommendations to the bylaw are included based on discussion held today.

**CARRIED** 

Councillor Duncan, Councillor Speirs - OPPOSED

# **Bylaws for Adoption**

1006 **2014-003-CU, 19975, 19989, 19997 Dunn Avenue**Maple Ridge Official Community Plan Amending Bylaw No. 7064-2014

Staff report dated June 27, 2017 recommending adoption

To provide a Temporary Use Permit to temporarily allow vehicle inventory storage on the three subject properties zoned RS-3 (One Family Rural Residential)

Adopt

R/2017-274

It was moved and seconded

That Bylaw No. 7064-2014 be adopted.

**CARRIED** 

### 1100 REPORTS AND RECOMMENDATIONS

# <u>Public Works and Development Services</u>

1101 2014-070-RZ, 10470 245B Street and 24589 104 Avenue, RS-2 to RS-1b

Staff report dated June 27, 2017 recommending that Maple Ridge Zone Amending Bylaw No. 7157-2015 to rezone from RS-2 (One Family Suburban Residential) to RS-1b (One Family Urban [Medium Density] Residential) to permit a subdivision of approximately 16 lots be given first reading.

### R/2017-275

It was moved and seconded

- In respect of Section 475 of the Local Government Act, requirement for consultation during the development or amendment of an Official Community Plan, Council must consider whether consultation is required with specifically:
  - The Board of the Regional District in which the area covered by the plan is located, in the case of a Municipal Official Community Plan;
  - ii. The Board of any Regional District that is adjacent to the area covered by the plan;
  - iii. The Council of any municipality that is adjacent to the area covered by the plan;
  - iv. First Nations:
  - v. Boards of Education, Greater Boards and Improvements District Boards; and
  - vi. The Provincial and Federal Governments and their agencies

and in that regard, it is recommended that no additional consultation be required in respect of this matter beyond the early posting of the proposed Official Community Plan amendments on the City's website, together with an invitation to the public to comment;

- 2. That Bylaw No. 7157-2015 be given first reading; and
- 3. That the applicant provide further information as described on Schedules A, B, and F of the Development Procedures Bylaw No. 5879–1999, along with the information required for a Subdivision application.

**CARRIED** 

# 1102 2016-448-CP, Area 1: 256 Street Land and Area 2: Lougheed Highway Lands

Staff report dated June 27, 2017 recommending that Maple Ridge Official Community Plan Amending Bylaw No. 7299-2016 to redesignate Area 1: 256 Street Lands from Suburban Residential, Rural Resource and Institutional to Conservation, Industrial, Park, Estate Suburban Residential, Suburban Residential and Industrial Reserve be given second reading and be forwarded to Public Hearing and that Maple Ridge Official Community Plan Amending Bylaw No. 7335-2017 to redesignate Area 2: Lougheed Highway from Suburban Residential to Industrial (Business Park category) and Rural Residential be given first and second reading and be forwarded to Public Hearing.

### R/2017-276

It was moved and seconded

- 1) That, in accordance with Section 475 of the Local Government Act, opportunity for early and on-going consultation has been provided by way of the public and stakeholder engagement process, as outlined in the Employment Lands Consultation Outcomes and Next Step Options Report, dated May 2, 2017, and Council considers it unnecessary to provide any further consultation opportunities except by holding a Public Hearing on both bylaws;
- 2) That Bylaw No. 7299-2016 to redesignate Area 1: 256th Street Lands from Suburban Residential, Rural Resource and Institutional to Conservation, Industrial, Park, Estate Suburban Residential, Suburban Residential and Industrial Reserve be given second reading and be forwarded to Public Hearing;

3) That Official Community Plan Amending Bylaw No. 7335-2017 to redesignate Area 2: Lougheed Lands from Suburban Residential to Industrial (Business Park category), Commercial and Rural Residential be given first and second reading and be forwarded to Public Hearing.

**CARRIED** 

# 1103 2014-106-RZ, 23882 Dewdney Trunk Road, RS-1b to R-2

Staff report dated June 27, 2017 recommending that Maple Ridge Zone Amending Bylaw No. 7125-2014 to rezone from RS-1b (One Family Urban [Medium Density] Residential) to R-2 (Urban Residential District) to permit a future subdivision of approximately11 lots be given second reading and be forwarded to Public Hearing.

### R/2017-277

It was moved and seconded

- 1) That Bylaw No. 7125-2014 be given second reading, and be forwarded to Public Hearing;
- That Council require, as a condition of subdivision approval, the developer to pay to the City an amount that equals 5% of the market value of the land, as determined by an independent appraisal, in lieu of parkland dedication in accordance with Section 510 of the Local Government Act; and.
- 3) That the following terms and conditions be met prior to final reading:
  - i) Registration of a Restrictive Covenant for Stormwater Management
  - ii) In addition to the site profile, a disclosure statement must be submitted by a Professional Engineer advising whether there is any evidence of underground fuel storage tanks on the subject property. If so, a Stage 1 Site Investigation Report is required to ensure that the subject property is not a contaminated site.
  - iii) That a voluntary contribution, in the amount of \$56,100.00 be provided in keeping with the Council Policy with regard to Community Amenity Contributions.

# 1104 2016-223-RZ, 20434 Chigwell Street, RS-1 to R-1

Staff report dated June 27, 2017 recommending that Maple Ridge Zone Amending Bylaw No. 7273-2016 to rezone from RS-1 (One Family Urban Residential) to R-1 (Residential District) to permit a future subdivision of 2 lots be given second reading and be forwarded to Public Hearing.

### R/2017-278

It was moved and seconded

- 1) That Bylaw No. 7273-2016, as amended, be given second reading, and be forwarded to Public Hearing; and
- 2) That the following terms and conditions be met prior to final reading:
  - Registration of a Restrictive Covenant for the floodplain report, which addresses the suitability of the subject property for the proposed development;
  - ii) Demonstration of B.C Building Code and Fire Safety compliance of existing structures, or demolition;
  - iii) Demolition or relocation of encroaching structures.

CARRIED

# Award of Contract ITT-EN17-47: 117 Avenue Multi-Use Path (Burnett Street to 231 Street)

Staff report dated June 27, 2017 recommending that Contract ITT-EN17-47: 117 Avenue Multi-Use Path (Burnett Street to 231 Street) be awarded to Triahn Enterprises Ltd., that a contract contingency be approved and that the Corporate Officer be authorized to execute the contract.

### R/2017-279

It was moved and seconded

That Contract ITT-EN17-47: 117 Avenue Multi-Use Path (Burnett Street - 231 Street), be awarded to Triahn Enterprises Ltd. in the amount of \$682,638.00 excluding taxes; and

That a contract contingency of \$70,000 be approved for unforeseen items; and further

That the Corporate Officer be authorized to execute the contract.

# 1106 Municipal Equipment Purchase, Four (4) Half Ton Trucks

Staff report dated June 27, 2017 recommending that the contract for the purchase of four (4) half ton trucks be awarded to MR Motors LP DBA Maple Ridge Chrysler Jeep Dodge and that the Corporate Officer be authorized to execute the contract.

R/2017-280

It was moved and seconded

That the contract for the purchase of four (4) half ton trucks be awarded to MR Motors LP DBA Maple Ridge Chrysler Jeep Dodge in the amount of \$150,932.00 excluding tax and further that the Corporate Officer be authorized to execute the contract.

**CARRIED** 

### Financial and Corporate Services (including Fire and Police)

# 2016 Annual Report and 2016 Statement of Financial Information

Staff report dated June 27, 2017 recommending that the 2016 Annual Report be received and that the 2016 Statement of Financial Information be approved.

The Annual Report is available for viewing on the City of Maple Ridge website at http://www.mapleridge.ca/163/Annual-Report

R/2017-281

It was moved and seconded

That the 2016 Annual Report be received as required by the Community Charter; and

That the Statement of Financial Information be approved as required by the Financial Information Act.

# Parks, Recreation & Culture

Municipal Advisory Committee on Accessibility Issues ("MACAI"), Name Change and Bylaw No. 7344-2017

Staff report dated June 27, 2017 recommending that the Municipal Advisory Committee on Accessibility Issues be renamed to the Municipal Advisory Committee on Accessibility and Inclusiveness ("MACAI") and that Maple Ridge and Pitt Meadows Municipal Advisory Committee on Accessibility and Inclusiveness Bylaw No. 7344-2017 be given first, second and third readings.

# R/2017-282

It was moved and seconded

That the Municipal Advisory Committee on Accessibility Issues be renamed to the Municipal Advisory Committee on Accessibility and Inclusiveness (MACAI) and;

That Bylaw No. 7344-2017 be given first, second and third readings.

**CARRIED** 

*Administration* – Nil

Other Committee Issues - Nil

- 1200 STAFF REPORTS Nil
- 1300 OTHER MATTERS DEEMED EXPEDIENT Nil
- 1400 NOTICES OF MOTION AND MATTERS FOR FUTURE MEETINGS Nil

# 1500 QUESTIONS FROM THE PUBLIC

# Ted Ingram

Mr. Ingram commented on the presentation on the wood art. He advised that he had expressed concern to the City over the state of the tree to be used in the wood art prior to it being cut down and that he did not receive a response. He expressed concern that it appeared that the City may be complicit in the cutting down of this tree by considering paying for an art project involving that same tree. He advised that he was also upset at the hours of conversation spent trying to figure out what had happened to the tree.

# **Diane Guthrie**

Ms. Guthrie asked whether the Tiny House presentation was just a presentation for information. She commented on the two plans put forward by the delegation and asked whether the plans will be run simultaneously.

Mayor Read advised that the Tiny House Festival was a delegation providing a presentation to Council and that nothing has been done on the part of Council to move the project forward. She reiterated the Director of Planning's statement that the tiny house concept will be part of a larger discussion on different types of housing.

1600 ADJOURNMENT - 9:53 p.m.

N. Read, Mayor

Certified Correct

L. Darcus, Corporate Officer

402 Minutes of the Public Hearing

### City of Maple Ridge

### **PUBLIC HEARING**

June 20, 2017

The Minutes of the Public Hearing held in the Council Chamber of City Hall, 11995 Haney Place, Maple Ridge, British Columbia on June 20, 2017 at 7:00 p.m.

### **PRESENT**

Elected Officials Appointed Staff

Mayor N. Read F. Quinn, General Manager Public Works and Councillor C. Bell Development Services
Councillor K. Duncan P. Gill, General Manager of Finance and Corporate Services

Councillor B. Masse Services
Councillor G. Robson C. Carter, Director of Planing

Councillor T. Shymkiw C. Goddard, Manager of Development and Environmental

Councillor C. Speirs Services

L. Darcus, Manager of Legislative Services

A. Gaunt, Confidential Secretary

Other staff as required

B. Elliott, Manager of Community Planning

S. Murphy, Planner 2 A. Kopystynski, Planner 2

R. MacNair, Manager of Bylaw and Licensing Services

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Mayor Read called the meeting to order. The Manager of Legislative Services explained the procedure and rules of order of the Public Hearing and advised that the bylaws will be considered further at the next Council Meeting on June 27, 2017.

# 1) 2017-115-RZ, 10181 247 Street

Lot 1, Section 3, Township 12, New Westminster District, Plan EPP68470

### Maple Ridge Zone Amending Bylaw No. 7321-2017

To rezone from R-1 (Residential District) to RS-1b (One Family Urban [Medium Density] Residential) to rectify the split-zoning that currently applies to the subject property. This is not creating a new lot.

There being no comment, the Mayor declared this item dealt with.

# 2) 2016-008-RZ, 11016, 11032 and 11038 240th Street

Lot 5, Section 10, Township 12, New Westminster District, Plan 17613; South Half Lot 4, Section 10, Township 12, New Westminster Plan 17613; North Half Lot 4, Section 10, Township 12, New Westminster Plan 17613

### Maple Ridge Official Community Plan Amending Bylaw No. 7326-2017

To amend Albion Area Plan Schedule 1 from Low/Medium Density Residential to Conservation and Medium Density Residential To add to Conservation on Schedule C

### Maple Ridge Zone Amending Bylaw No. 7218-2016

To rezone from RS-3 (One Family Rural Residential) to RM-1 (Townhouse Residential) to permit the future development of 15 townhouse units

# Maple Ridge Zone Amending Bylaw No. 7219-2016

To rezone from RS-3 (One Family Rural Residential) to R-3 (Special Amenity Residential District) for a future 8 lot subdivision

The Mayor called for speakers three times.

There being no comment, the Mayor declared this item dealt with.

# 3) 2016-464-RZ, 20185 and 20199 McIvor Avenue

Lot 102, District Lot 263, Group 1, New Westminster District, Plan 50054 Lot 40, District Lot 263, Group 1, New Westminster District, Plan BCP30587

### Maple Ridge Official Community Plan Amending Bylaw No. 7333-2017

To amend Schedule "B" of the Official Community Plan from Agricultural to Urban Residential and to amend the Urban Area Boundary

### Maple Ridge Zone Amending Bylaw No. 7308-2017

To rezone from RS-1 (One Family Urban Residential) to RS-1b (One Family Urban [Medium Density] Residential) for a future 9 lot subdivision

The Mayor called for speakers three times.

There being no comment, the Mayor declared this item dealt with.

Note: Councillor Duncan excused herself from discussion of Item 4 at 7:11 p.m. as she lives in the vicinity of the application.

# 4) **2015-297-RZ**

23025, 23054, 23060, 23070, 23075, 23089 and 23095 Lougheed Highway and 11305, 11383, 11428 and 11438 232 Street

Lot 31 District Lots 402 and 403 Group 1 New Westminster District Plan 61595:

Lot 32 District Lots 402 and 403 Group 1 New Westminster District Plan 61595:

Lot 27 Except: Part on Statutory Right of Way Plan 71204; District Lot 403 Group 1 New Westminster District Plan 44493;

Lot 28 Except Part in Highway Plan 71204, District Lot 403 Group 1 New Westminster District Plan 44493;

Lot 29, Except: Part on Statutory Right Of Way Plan 71204, District Lot 403 Group 1 New Westminster District Plan 44493;

Lot 3 Section 16 Township 12 New Westminster District Plan 17222;

Parcel "M" (Reference Plan 681) District Lot 403 Group 1 New Westminster District; Parcel "One" (Explanatory Plan 8328) of Parcel "J" (Reference Plan 3829) Except: Part on Statutory Right of Way Plan 71204; District Lots 402 And 403 Group 1 New Westminster District;

Parcel "D" (Reference Plan 1017) South West Quarter Section 16 Township 12 New Westminster District;

Parcel "L" (Reference Plan 3957) of Parcel "J" (Reference Plan 3829), Except: Firstly: Part on Statutory Right of Way Plan 4834; Secondly: Part Lying South of Road Shown on Statutory Right of Way Plan 4834; Thirdly: Part on Statutory Right of Way Plan 71204; District Lots 402 and 403 Group 1 New Westminster District;

Part (.015 Acres Plan 3041) of Parcel J (Reference Plan 3829) District Lot 403 Group 1 New Westminster District.

### Maple Ridge Official Community Plan Amending Bylaw No. 7331-2017

To amend Schedule "B" of the Official Community Plan from Conservation and Urban Residential to Urban Residential, Commercial, Conservation and Park

To amend Schedule "C" of the Official Community Plan to remove from Conservation and to add to Conservation

# Maple Ridge Zone Amending Bylaw No. 7183-2015

To rezone from RS-3 (One Family Rural Residential) to R-2 (Urban Residential District), RM-1 (Townhouse Residential), C-1 (Neighbourhood Commercial) and P-1 (Park and School) to permit future subdivision of approximately 89 R-2 lots and 262 townhouse units

### **AND**

PART 7 COMMERCIAL ZONES, SECTION 701, SUB-SECTIONS 1 AND 8 NEIGHBOURHOOD COMMERCIAL C-1 is amended by adding additional site specific uses and regulations to accommodate development as proposed in Bylaw No. 7183-2015.

The Manager of Legislative Services advised that correspondence in favour of the application was received from (add names)

The Mayor called for speakers for first call

### **Robert Berbeck**

Mr. Berbeck stated that he and his wife are in favour of the development application as it will help to decrease the fire hazard in the area. He felt that the proposed development is a smart mix of both townhouses and stand-alone homes and allocated a sufficient amount of green space for park and recreation.

### **Zachary Betts**

Mr. Betts stated he has lived in Maple Ridge for 24 years. He advised on his educational background and his future plans to return to Maple Ridge. He spoke in favour of the application in that the proposed development will allow for affordable living.

### **Meryl Herberts**

Ms. Herberts advised on why she and her husband moved to Maple Ridge. She spoke in favour of the application due to its central location and its pricing structure as it will support young families to integrate into the City.

The Mayor called for speakers for second and third calls.

There being no further comment, the Mayor declared this item dealt with.

Note: Councillor Duncan returned to the meeting at 7:15 p.m.

# 5) **2017-231-RZ**

# Maple Ridge Zone Amending Bylaw No. 7339-2017

To amend Part 2 Interpretation, Part 4 General Regulations, Part 6 Residential Zones and Part 9 Institutional Zones of the Maple Ridge Zoning Bylaw No. 3510 – 1985 to regulate supportive recovery homes and other care facility uses throughout the City.

The Bylaw defines a number of care facility uses which includes: "Assisted Living Residence", "Community Care Facility", "Supportive Recovery Home" and "Transitional Housing" and amends the existing definitions of "Elderly Citizen Residential", "Family" and "Private Hospital" to align with the newly defined care facility uses. The Bylaw permits care facility uses in the RS-1, RS-1a, RS-1b, RS-1c, RS-1d, RS-2, and RS-3 zones, but only on properties with a minimum lot area of 557

square metres (approx. 5,995 square feet) and where such care facility uses contain 10 or fewer residents and staff combined. The Bylaw prescribes that care facility uses where the combined number of residents and staff exceed 10 are to be located on properties in the P-2 Institutional zone.

The Bylaw establishes a set of general regulations for care facility uses with 10 or fewer residents and staff in the permitted residential zones: being contained in a single family residential dwelling; satisfying minimum setbacks from other care facility uses, schools, child care centres, and family day cares; requiring notification or approval from the applicable Health Authority; cannot be on the same property as a secondary suite use, detached garden suite use, boarding use, or temporary residential use; cannot be strata-titled; cannot be on a property in a floodplain; and requiring that a Housing Agreement with the City be completed. A Housing Agreement template has been prepared to demonstrate what an Agreement might include, such as: a set of definitions; the obligations of the owner; the requirements of the care facility use; the conditions of residency; the obligations of the operator; and other miscellaneous provisions. NOTE: The Housing Agreement does not form part of Maple Ridge Zone Amending Bylaw No. 7339-2017.

The Director of Planning provided clarification on an ad placed into the Maple Ridge Pitt Meadows News. She advised that the ad was not placed by the City. She advised on details of the current bylaw and reasons for the proposed amendments to the bylaw.

S. Murphy, Planner gave a power point presentation providing the following information:

- Background
- Assisted Living Residences
- Community Care Facilities
- Unlicensed Unregistered Unregulated Care Facilities
- Challenges
- Process
- Option 1: Regulate Use
- Proposed Zoning Amendments
- Housing Agreement Highlights
- Other Municipal Comparisons
- Capping the Number of Facilities
- Initial operator feedback
- Summary
- Table comparing the draft bylaw and the current bylaw
- Next steps

Public Hearing Minutes June 20, 2017 Page 6 of 11

The Manager of Legislative Services advised that speaking notes were received from Jim Reilly and correspondence was received from Darrell Pilgrim of the Salvation Army terming the bylaw a positive step but expressed concern over the language used in terms of exit plan and the release of private information to the City and the RCMP.

The Mayor called for speakers at first call.

# Jim Reilly

Mr. Reilly addressed comments provided by the Director of Planning. He advised on a letter sent to the City with a legal opinion putting forward that the existing bylaw is being misinterpreted. He also advised that a response has not been received from City Hall despite repeated requests.

Mr. Reilly read from the speaking notes provided to Council. He expressed that the matter of the location of supportive recovery homes is a land use issue and applicants should be vetted by appearing before Council at a Public Hearing.

### Liliya Rhodes

Ms. Rhodes spoke in opposition to the bylaw. She stated that she lives next door to a supportive recovery home and outlined issues and problems she is having at her residence which she feels result from this home. She expressed concern with this particular recovery home being in the vicinity of an elementary school and a liquor store particularly in the access to the liquor store for recovering alcoholics. She asked whether checks on supportive recovery homes will be made to ensure regulations are being followed. She asked Council to think about the residents living next door to these types of facilities.

### **Elizabeth Taylor**

Ms. Taylor is pleased to see that community care facilities are exempt within the proposed bylaw. She provided a history of community living facilities and compared the difficulty of opening such facilities in residential areas years ago to the current events. Ms. Taylor advised on lengths of time to go through detox and a recovery program and felt that supportive recovery homes are necessary as supports within the community. She expressed concern over the division within the community pertaining to shelters and supportive recovery homes.

# Ken Blogg

Mr. Blogg asked how a residence can be permitted to house 10 people while being connected to a septic system which is only built to accommodate 5 people and is located beside a creek. He expressed concern that residents in Whispering Falls were not been asked about a recovery house in their neighbourhood.

# <u>Christine MacIntosh</u> – Fraser River All Nations Aboriginal Society ("FRANAS")

Ms. MacIntosh spoke in favour of supportive recovery facilities. She expressed that the type of persons who would use such care facilities would be somebody's child, father, mother etc. and that it takes a village to raise a child. She asked for the support from the community to help those who are unable to help themselves and support facilities which will allow persons to get treatment.

### **Caroline Cass**

Ms. Cass felt that a supportive recovery facility can be a welcome addition to a neighbourhood. She described the positive interaction between the neighbourhood she lives in and the Hope for Freedom Society facility and its residents. She suggested that the Hope for Freedom Society be contacted and used as example to set a standard for Maple Ridge on how such facilities can embrace all members of a community. She advised she also has someone living in Tent City and asked for all to understand the difference between a human being and their behaviour.

### **Bob Asher**

Mr. Asher expressed concern with the stipulation in the proposed bylaw of a 250 m distance from specific facilities and felt this distance is not enough. He also expressed concern with the term 'staff' and requested clarification on the required qualifications for staff at supportive recovery type facilities. He asked whether staffing in the Bylaws Department will be increased to deal with these types of facilities and whether any action taken by the Bylaws Department will be complaint based.

Mayor Read advised that the proposed bylaw is an effort to increase regulations on supportive recovery type homes and facilities in Maple Ridge.

# **Cathy Pring**

Ms. Pring asked for the success rate of the Abbotsford recovery homes versus the success rate in Surrey on capping the number of homes in the city.

Mayor Read advised that she did not know whether the City of Abbotsford is in a position to assess the success or failure of a particular recovery home.

Ms. Pring asked whether municipalities talk between themselves. She expressed concern that the City of Maple Ridge is attempting to bring in recovery homes and asked for information on issues the City is trying to regulate. She asked why the proposed bylaw was coming forward at this time when the City has another problem to deal with. She requested a definition of recovery homes.

The Director of Planning provided clarification on definitions.

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# **Tracy Hill**

Ms. Hill expressed concerns with a house in her neighbourhood which was bought as investment property and was then rented by a group of people taking in other people. She spoke to the many negative impacts on her home and the neighbourhood as a result. She stated that she is in favour of a bylaw to regulate such houses and would like to see heavy licensing put on these homes. Ms. Hill spoke positively about the wording in the proposed bylaw speaking to property owner approval of a facility.

### Susan Carr

Ms. Carr spoke in favour of the intent of the proposed bylaw. She cautioned that should Maple Ridge pursue the bylaw further, the City will have to ensure that staffing in Bylaws to enforce the new regulations is appropriate. She stated that there are many supportive recovery homes and treatment facilities throughout Maple Ridge and that these need to be regulated. Ms. Carr felt that further work is needed prior to third reading being given to the proposed bylaw by speaking with successful recovery homes, obtaining more input to allow all to understand what is expected and be making resources available to allow City staff to find the locations of currently unregulated care facilities. She felt that the proposed bylaw is not ready to be given third reading.

# Mark Steele

Mr. Steele felt that concerns being expressed are with transitional type of persons and lack of regulations, not with challenged persons. He also felt that it is the responsibility of the Provincial Government, not municipalities, to provide regulation for supportive recovery homes and other such facilities to ensure all get appropriate treatment. He expressed concern with staffing at such facilities in terms of qualifications and the distance between facilities in the proposed bylaw. Mr. Steele encouraged Council to push back at the Provincial Government to do their jobs and regulate these types of properties. He stated that more dialogue is needed.

### Sandy McDougall

Mr. McDougall advised on a meeting of the Housing Committee with both new MLA's. HE spoke about alcoholism and how communities have to find a way of dealing with addictions. He cited the success of the Maple Ridge Treatment Centre and the importance of a sense of family and involvement in the community. Mr. McDougall requested that it be ensured that licences are not transferable and that street parking be taken into account.

### Adele Carado

Ms. Carado wished to advocate for her children. She asked whether the proposed bylaw was at Public Hearing to allow for the opening of more facilities or to allow the City to regulate the existing facilities.

The Director of Planning provided clarification on the intent of the proposed bylaw. She advised that certain facilities will be allowed to open however the City will have the ability to control operator and resident expectations. She also advised that the proposed bylaw will also assist the Bylaws Department.

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Ms. Carado expressed concern that she can no longer go to certain areas in the Maple Ridge due to behaviours which she feels may negatively impact her children.

#### Marvin Cavanagh

Mr. Cavanagh advised on his experience in the recovery field and stated that he has six recovery houses in Vancouver. He advocated for regulation and staff who are professionals who will be in the facilities 24/7. He provided information on how the houses he operates are run, stipulating that residents are screened, there are rules and regulations and if they are not adhered to, residents are told to move on and that the police are involved if need be.

#### Melissa TeBoekhorst - Alouette Addictions Services

Ms. TeBoekhorst provided information on the housing program operated by Alouette Addictions. She advised on the number and types of persons supported by the program and how they have progressed since being housed and going through the transitional program. Ms. TeBoekhorst feels that regulations are necessary however she expressed concern over the cost of 24 hour staffing and two meals per day. She advised that Alouette Addictions Services would like to be part of the process to discover what may work for the whole community. She also advised that many different types of persons are housed by the organization, not just those with addictions.

The Mayor called for speakers at second call.

The Mayor called for speakers at third call.

#### Anna Mieszkowski

Ms. Mieszkowski asked how a cap on the number of houses such as the one in Surrey works and what the advantage of having such a cap in Maple Ridge would be. She also asked if the number of recovery homes in Maple Ridge is not currently known and new ones are brought in, how will the City know how many there are and how many persons are coming in from outside the community to take advantage of the facilities. She questioned how it can be ensured that residents of Maple Ridge have access to such services rather than people coming to the City from other communities.

The Director of Planning provided clarification on the process in Surrey. She advised that the number of supportive recovery or transition homes in Maple Ridge is currently not known and to ascertain the number and locations will be a lengthy process.

Ms. Mieszkowski asked how the City can determine the number of homes.

The Director of Planning provided information on the process followed to date and indicated that a staff report will be provided to Council with further details on capping the number of homes in the community.

Ms. Mieszkowski asked whether a cap for Maple Ridge will be proportional.

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Mayor Read advised that staff will provide further information on the subject in a future report to Council.

#### **Judy Dueck**

Ms. Dueck expressed concern with the proposed housing agreements and asked whether consideration will be given within the housing agreements to allow for differences between residential and industrial zones. She explained that she sees facilities such as the Salvation Army and Alouette Addictions as different providers in the community compared to a residential staffed facility.

The Manager of Community Planning Brent clarified that future housing agreements will be tailored on a site by site and case by case basis.

Ms. Dueck felt that many residents are in favour of some form of regulation. She asked whether a discussion on capping the number of recovery facilities in Maple Ridge can be held as information comes in and when the proposed bylaw is reviewed. As Maple Ridge is much smaller than the City of Surrey, Ms. Dueck indicated the community did not need 55 recovery homes and that the City of Maple Ridge should take care of its own. She suggested that the Salvation Army and Alouette Addictions may be able to assist in identifying those homes in the community not currently known. She stated that support for persons should be provided however rules and regulations are necessary.

## Marvin Cavanagh

Mr. Cavanagh addressed the topic of a cap on the number of recovery homes in the community. He explained how his recovery homes in Vancouver are operated, offered to provide assistance with the issue of such facilities in Maple Ridge and invited Council to visit one of the facilities he owns.

#### **Elizabeth Taylor**

Ms. Taylor commented on the regulation of recovery type housing and stated that many such homes are not funded. She expressed concern over the future of recovery type houses should they be required to pay for licencing and standards. She asked that care be taken not to regulate and licence these facilities out of the community.

#### Stacy Choeack

Ms. Chomeak encouraged regulation of recovery homes. She expressed concern with the opening of a supportive recovery house next to her home, advising that there are 10 men living in the facility and it is not been clear as to the number and qualifications of staff support. She advised on the negative impact this has had to peace of mind, stated she wished to be a good neighbourhood but more communication and respect is required on both sides.

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#### **Heide Smith**

Ms. Smith identified herself as an outreach worker with Fraser River All Nations Aboriginal Society ("FRANAS"). She advised that she has worked at the local shelter and spoke to the difficulty in finding people with addictions housing. She provided positive examples of clients with addictions who did receive housing from local recovery houses. She supported recovery homes within the City.

#### Jim Reilly

Mr. Reilly referred to the conversation around capping and the number of recovery homes around the community. He felt that recovery homes, treatment facilities, transition programs should come before Council on an individual merit basis through a rezoning process to an individual property. He expressed concern that the current structure regarding the bylaw amendment is a Pandora's Box as homes cannot be regulated currently through the Bylaws Department. He put forward that such facilities are the responsibility of the Provincial Government.

#### Name of Speaker not provided

The speaker felt that the majority of citizens are caring people however many such as herself are frustrated by the constant break-ins and the costs associated with those breakins. She asked that the police deal more harshly with drug dealers. She recounted that she was told by police when filing a victim impact statement that charges would be pointless. The speaker asked if persons who are homeless receive a portion of income.

Mayor Read advised on funds received.

The speaker expressed her feeling that persons in recovery and shelters should receive vouchers rather than cash to prevent funds from going to drugs. She reiterated that many residents are frustrated with the negative impact of shelters and recovery housing.

There being no further comment, the Mayor declared this item dealt with.

Having given all those persons whose interests were deemed affected by the matters contained herein a chance to be heard, the Mayor adjourned the Public Hearing at 9:00 p.m.

N. Read, Mayor

# 701.1 Development Agreements Committee

# CITY OF MAPLE RIDGE DEVELOPMENT AGREEMENTS COMMITTEE

June 27, 2017 Mayor's Office

#### **CIRCULATED TO:**

Nicole Read, Mayor Chair

Ted Swabey, Chief Administrative Officer

Member

Amanda Allen, Recording Secretary

1. 15-128018 BG

LEGAL:

Lot 119, District Lot 408, Group 1, New Westminster District,

Plan 84346

LOCATION:

23663 Tamarack Lane

OWNER:

Todd Dorey & Chantelle Fuhr

REQUIRED AGREEMENTS:

Secondary Suite Covenant

THAT THE MAYOR AND CORPORATE OFFICER BE AUTHORIZED TO SIGN AND SEAL THE PRECEDING DOCUMENT AS IT RELATES TO 15-128018 BG.

#### **CARRIED**

2. 17-19256 BG

LEGAL:

Lot 24, District Lot 405, Group 1, New Westminster District,

Plan EPP56457

LOCATION:

10343 238A Street

OWNER:

Morningstar Homes Ltd.

REQUIRED AGREEMENTS:

Temporary Residential Use Covenant

THAT THE MAYOR AND CORPORATE OFFICER BE AUTHORIZED TO SIGN AND SEAL THE PRECEDING DOCUMENT AS IT RELATES TO 17-19256 BG

CARRIED

#### 3. 16-118069 BG

LEGAL:

Lot 8, Section 15, Township 12, New Westminster District,

Plan EPP56127

LOCATION:

11233 243A Street

OWNER:

Darshan & Virpal Sidhu

**REQUIRED AGREEMENTS:** 

Secondary Suite Covenant

THAT THE MAYOR AND CORPORATE OFFICER BE AUTHORIZED TO SIGN AND SEAL THE PRECEDING DOCUMENT AS IT RELATES TO 16-118069 BG.

#### **CARRIED**

#### 4. 2017-070-SD

LEGAL:

Lot A, Section 28, Township 12, New Westminster District,

Plan EPP72327 Except: Phase 1 Strata Plan EPS4275;

The Common Property of Strata Plan EPS4275

LOCATION:

13260 236 Street

OWNER:

G6 Ventures & the Owners Strata Plan No. EPS4275

REQUIRED AGREEMENTS:

Phased Strata Reciprocal Access Agreement - retaining walls

and utility systems

THAT THE MAYOR AND CORPORATE OFFICER BE AUTHORIZED TO SIGN AND SEAL THE PRECEDING DOCUMENT AS IT RELATES TO 2017-070-SD.

**CARRIED** 

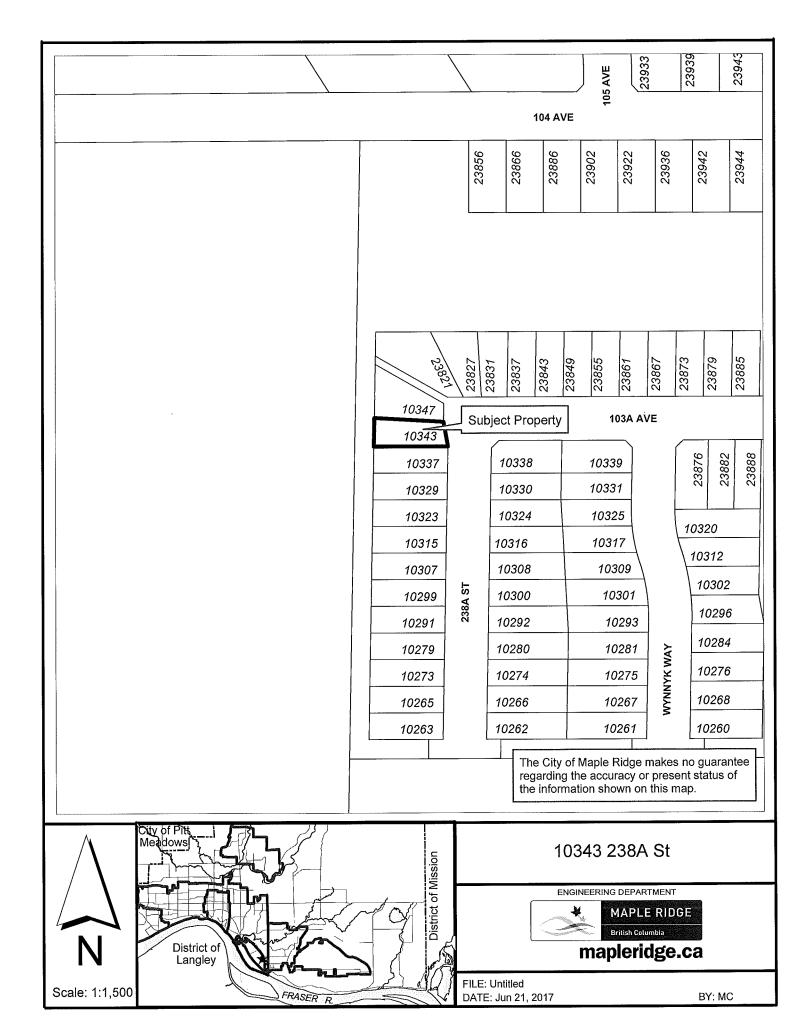
Nicole Read, Mayor

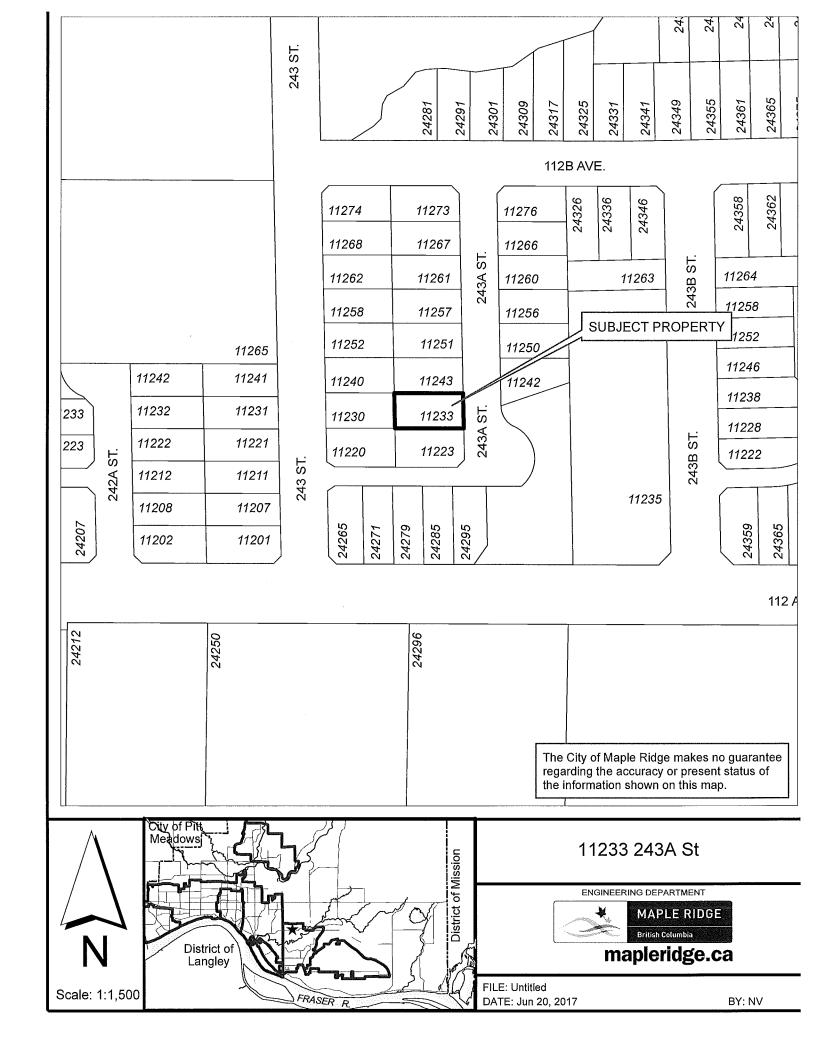
Chair

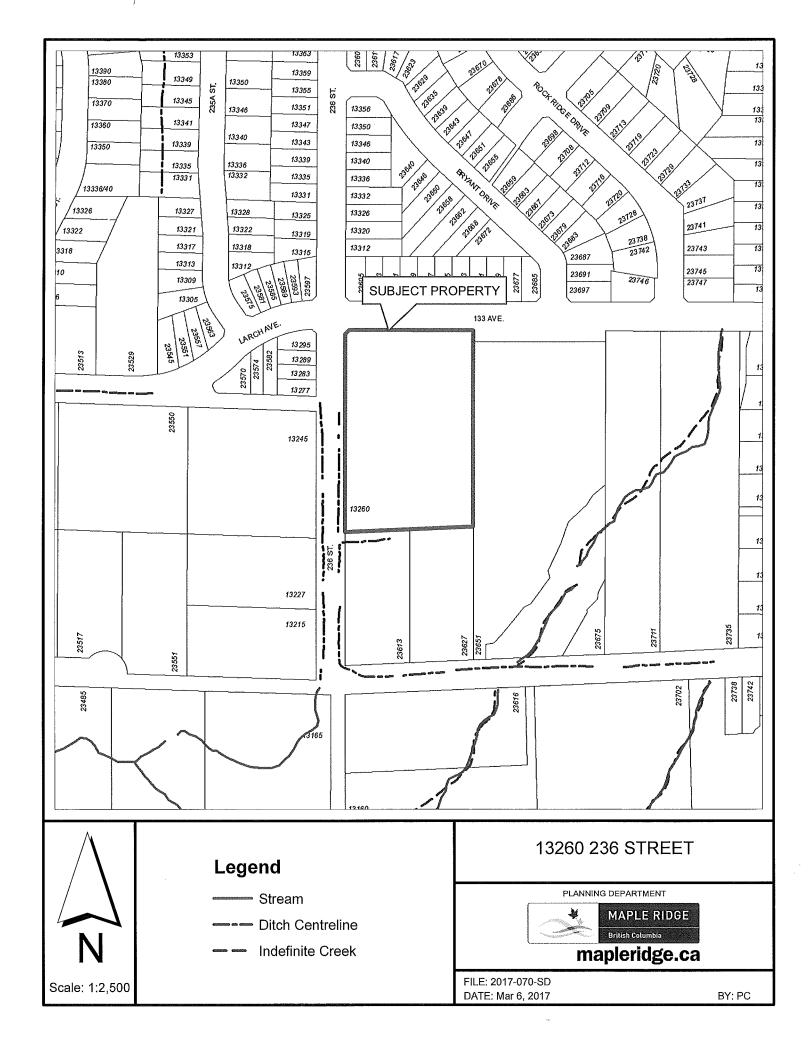
Ted Swabey, Chief Administrative Officer

Member









# CITY OF MAPLE RIDGE DEVELOPMENT AGREEMENTS COMMITTEE

July 5, 2017 Mayor's Office

#### **CIRCULATED TO:**

Nicole Read, Mayor Chair

Ted Swabey, Chief Administrative Officer Member

Amanda Allen, Recording Secretary

1. 17-114326 BG

LEGAL:

Lot 7 Except: West 154.8 Feet, Section 26, Township 12, New

Westminster District, Plan 7639

LOCATION:

25374 130 Avenue

OWNER:

Stephanie Murray & James Westfall

REQUIRED AGREEMENTS:

Sewage Pump Covenant

THAT THE MAYOR AND CORPORATE OFFICER BE AUTHORIZED TO SIGN AND SEAL THE PRECEDING DOCUMENT AS IT RELATES TO 17-114326 BG.

**CARRIED** 

#### 2. 2016-052-RZ

LEGAL:

Lot 1, District Lot 399, Group 1, New Westminster District, Plan EPP65779. Except Part Dedicated Road on Plan EPP70995;

Lot 44, District Lot 399, Group 1, New Westminster District,

Plan 41066

LOCATION:

Consolidation of 22260 & 22292 122 Avenue and

12159 & 12167 223 Street

OWNER:

Viam Holdings Ltd.

**REQUIRED AGREEMENTS:** 

Housing Agreement (Lot 1)

No Occupancy Covenant (Lot 44)

THAT THE MAYOR AND CORPORATE OFFICER BE AUTHORIZED TO SIGN AND SEAL THE PRECEDING DOCUMENTS AS THEY RELATE TO 2016-052-RZ.

#### **CARRIED**

#### 3. 2013-107-RZ

LEGAL:

Lot 1, Section 22, Township 12, New Westminster District,

Plan EPP48590

LOCATION:

Consolidation of 24009, 24005, 24075 Fern Crescent

OWNER:

CIPE Homes Inc.

**REQUIRED AGREEMENTS:** 

Rezoning Servicing Agreement;

Geotechnical Covenant

THAT THE MAYOR AND CORPORATE OFFICER BE AUTHORIZED TO SIGN AND SEAL THE PRECEDING DOCUMENTS AS THEY RELATE TO 2013-107-RZ.

**CARRIED** 

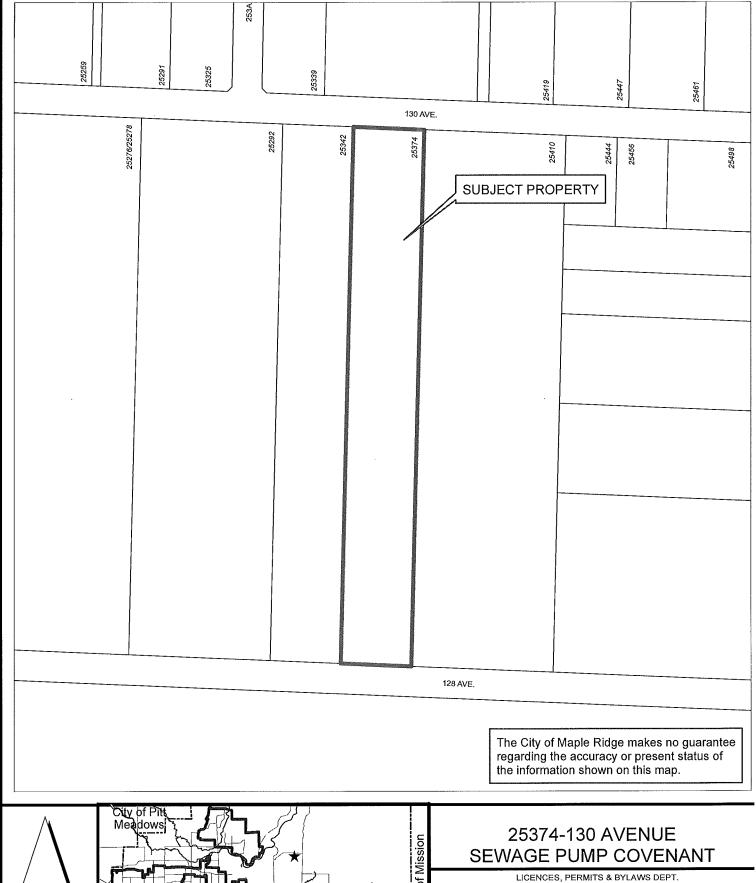
Nicole Read, Mayor

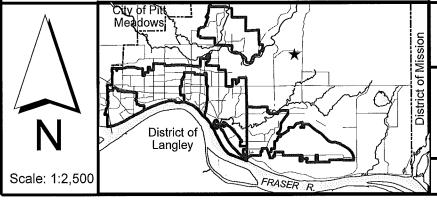
Chair

Ted Swabey, Chief Administrative Officer

Member

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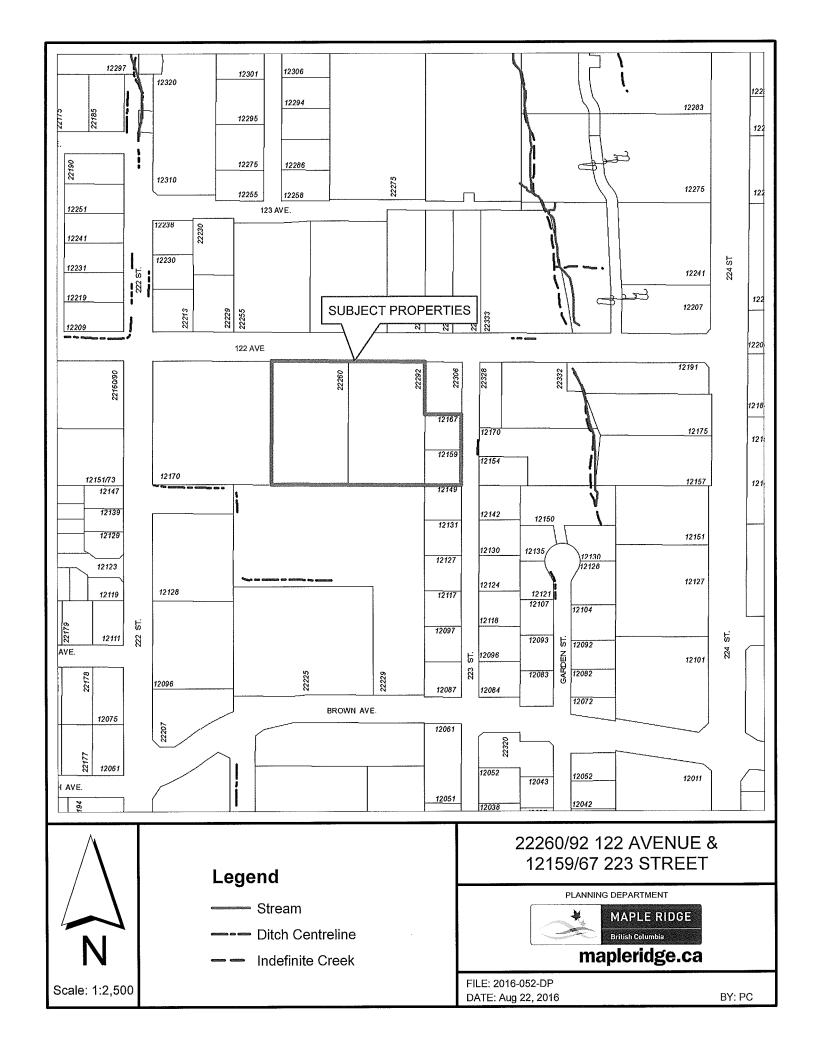


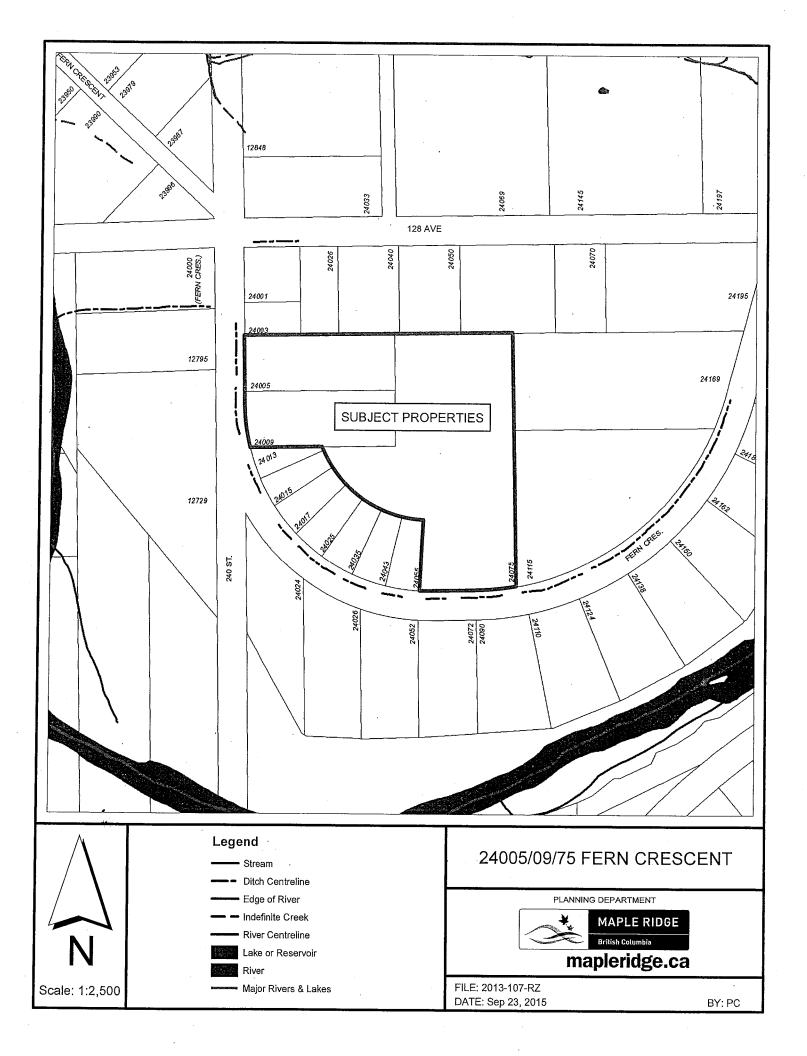
mapleridge.ca

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DATE: Jun 29, 2017

BY: JP





701.2 Minutes of Meetings of Committees and Commissions of Council

# City of Maple Ridge ACTIVE TRANSPORTATION ADVISORY COMMITTEE MEETING MINUTES

The Minutes of the Regular Meeting of the Active Transportation Advisory Committee, held in Blaney Room at Maple Ridge City Hall, 11995 Haney Place, Maple Ridge, British Columbia, on Wednesday, May 31, 2017 at 7:00 pm

#### **COMMITTEE MEMBERS PRESENT**

Bijan Naghipour

Member at Large

Councillor Duncan

Council Liaison

David Rush

Cycling Rep

Franklin Salguero Ineke Boekhorst Member at Large Downtown Maple Ridge Business Improvement Association

Kino Roy, Vice-Chair

Youth Rep

Paul Yeoman, Chair

Member at Large

Tara Abraham

Fraser Health

Wayne Stevens

Seniors Rep

**DELEGATIONS** 

Ivan Chow

**HUB Cycling Group Presentation** 

STAFF MEMBERS PRESENT

David Pollock

Staff Liaison / Municipal Engineer

Sunny Schiller

Committee Clerk

REGRETS/ABSENTS

Cpl. Steven Martin

Ridge Meadows RCMP - Traffic Services

Lisa Beare

School District 42 Rep

#### 1. CALL TO ORDER AND INTRODUCTIONS

The Chair called the meeting to order at 7:04 pm.

#### AGENDA ADOPTION

#### R17-016

It was moved and seconded

That the agenda dated May 31, 2017 be adopted.

#### 3. MINUTES APPROVAL

#### R17-017

It was moved and seconded

That the minutes dated April 26, 2017 be approved.

**CARRIED** 

#### 4. DELEGATIONS

4.1 HUB Cycling Presentation – Ivan Chow

The presentation included background on work done by HUB around cyclist vehicle conflicts. A short term proposal focusing on restricting speed limits in specific areas was proposed. In the long term HUB would like to collaborate with other stakeholders to create a vibrant pedestrian friendly downtown. The Committee was asked to consider the proposal and forward it to Council if supported.

Note: Ineke Boekhorst entered at 7:21 pm

#### SUBCOMMITTEE UPDATES

5.1 Cycling on Sidewalks Subcommittee

Wayne Stevens provided a subcommittee update, including background on the need for the issue of cycling on sidewalks to be addressed and information on different types of sidewalk users. The subcommittee requested that ATAC consider the proposal to disallow cycling on sidewalks in specific locations and to forward the proposal to Council if supported.

#### R17-018

It was moved and seconded

That the subcommittee will draft a letter to Council which will outline the recommendations to remove cyclists from specific streets, with clarification if necessary, and provide the draft to a future ATAC meeting for approval.

**CARRIED** 

#### 6. NEW & UNFINISHED BUSINESS

6.1 2017 & 2018 Committee Work Plan / Strategy

Tabled to a future meeting.

6.2 Requests for Agenda Items - Nil

#### 6.3 Engineering Update

The Staff Liaison shared that an Open House is coming up for proposed area plans and that two large proposed developments were recently presented to Council. The Staff Liaison addressed the pedestrian accident at the intersection of 214 Street and 121 Avenue and shared enhancements planned for the intersection. A multi use pathway has been installed along a section of 117th Avenue.

#### 7. CORRESPONDENCE

- 7.1 FYI to ATAC G and C Mohr Message re: Cycling on Sidewalks
- 7.2 FYI to ATAC V Appleton Message re: Cycling on Sidewalks

#### 8. QUESTION PERIOD - Nil

#### 9. ROUNDTABLE

Kino Roy shared his experiences as a regular cyclist on 216<sup>th</sup> Street between Dewdney Trunk Road and 128<sup>th</sup> Avenue and recommended that alternative uses be explored for the area currently used for vehicle parking.

ATAC Minutes May 31, 2017 Page 3 of 3

## 10. ADJOURNMENT

It was moved and seconded that the meeting be adjourned at 8:49 pm.

Chair

/ss



The Minutes of the Regular Meeting of the Community Heritage Commission, held in the McKenney Room, in the Maple Ridge Business Centre, 22470 Dewdney Trunk Road, Maple Ridge, British Columbia, on Tuesday, May 2, 2017 at 7:00 pm

#### COMMISSION MEMBERS PRESENT

Brenda Smith, Chair

Maple Ridge Historical Society

Eric Phillips

Member at Large

Julie Koehn

Maple Ridge Historical Society

Kevin Bennett

Member at Large Member at Large

Russell Irvine

STAFF PRESENT

Lisa Zosiak

Staff Liaison, Community Planner

Committee Clerk

**GUESTS** 

Erica Williams

Sunny Schiller

President, Maple Ridge Historical Society

Lindsay Foreman

Community Member

REGRETS/ABSENT

Councillor Craig Speirs

Council Liaison

Len Pettit

Member at Large

Steven Ranta, Vice-Chair

Member at Large

#### 1. CALL TO ORDER

There being a quorum present, the Chair called the meeting to order at 7:07 pm and introductions were made.

#### 2. AGENDA ADOPTION

R17-016

It was moved and seconded

That the agenda dated May 2, 2017 be adopted.

CARRIED

#### MINUTES APPROVAL

R17-017

It was moved and seconded

That the Minutes of the April 4, 2017 meeting be approved.

**CARRIED** 

#### 4. DELEGATIONS - Nil

#### 5. FINANCE

#### 5.1 Financial Update

Russell Irvine provided an update on the CHC budget. 2018 Business Planning is anticipated to begin within the next couple of months. Members were asked to review past work to prepare for the next cycle of planning. The current Business Plan will be distributed to members for review.

#### 6. CORRESPONDENCE

Thank you cards were distributed to members for Volunteer Appreciation week.

#### 7. NEW AND UNFINISHED BUSINESS

#### 7.1 Membership

Member at Large candidate Lindsay Foreman has completed an interview.

#### 7.1.1 Calendar of Events

An updated calendar of events will be distributed. Upcoming events were reviewed. Members were asked to email suggested additions to the Chair.

#### 7.1.2 CHC Meeting Schedule

The need to reschedule CHC meetings to avoid conflict with the new Council meeting schedule was discussed.

#### 7.2 Cultural Plan Update

The Chair provided a report on the Cultural Plan update project.

#### 7.3 Tourism Strategy

Russell Irvine provided a liaison update from the Tourism task force. A delegation from Economic Development will be arranged for an upcoming CHC meeting. Opportunities to provide educational "heritage tourism" events for the public were discussed. Lindsay Foreman shared details of a Lower Mainland Heritage Tourism Passport program organized by Vancouver Tourism.

#### 7.4 Canada 150

Kevin Bennett reported seven Canada 150 geocaches are being setup. A City email address for the project has been setup - geocaching@mapleridge.ca. The geocaches will officially kick off on June 4. The Chair reported on the Reminisce Kits update project. A public launch is planned at the library for September 30.

#### 7.5 Private Members Bill Tax Credit

The Staff Liaison provided draft copies of the report to Council re: Federal Bill C-323. The report urges Council advocate to MPs to support the Bill.

#### 8. SUBCOMMITTEE REPORTS

#### 8.1 Communications Subcommittee

The Chair reported on the status of the CHC communications package, which will include brochures, business cards and a newsletter template. Suggested newsletter content should be forwarded to the Chair.

#### 8.1.1 Local Voices

The Local Voices program is supported by the Education subcommittee. The Chair provided an update on plans for future editions of Local Voices.

#### 8.2 Recognitions Subcommittee

The Recognitions subcommittee is made up of Julie Koehn, Kevin Bennett, Brenda Smith, Lisa Zosiak, Erica Williams and Lindsay Foreman. The subcommittee will meet prior to the next CHC meeting and discuss places and people to be recognized. A new brochure for the 2018 Heritage Awards 2018 is being prepared.

#### 8.3 Education Subcommittee

The Chair provided an update on a proposed field trip to a local museum and archives – further details to follow.

#### 8.3.1 Webinars

The opportunity for CHC to host educational webinars with partners will continue to be explored.

#### 8.4 Maple Ridge Oral History Project

No update.

#### 8.5 Digitization Project Subcommittee

The Chair reported on the Digitization Project.

#### 8.6 Heritage Inventory Project Update

The Staff Liaison will request an update from the consultant on the heritage inventory project. Nominations for the inventory continue to be accepted (www.mapleridge.ca/1384).

### 8.7 Robertson Family Cemetery Project Subcommittee

The Staff Liaison has requested an updated quote from a survey company.

#### 8.8 Museum and Archives Update

The Chair provided an update on the public engagement process around the proposed museum and archives facility. Erica Williams provided information on the archive facility in Chilliwack. Julie Koehn shared details on a recent visit to the museum in Gibsons.

#### 9. LIAISON UPDATES

#### 9.1 BC Historical Federation

The Chair shared details of the upcoming conference in Chilliwack BC May 25 -28, 2017.

#### 9.2 Heritage BC

The Chair shared details of a nomination to Heritage BC for recognition.

#### 9.3 BC Museums Association

The Chair shared details of the BC Museum Association conference, coming up October 3 – 6 in Victoria. The theme is "Climate for Change". <a href="http://museumsassn.bc.ca/conferences/current-conference/">http://museumsassn.bc.ca/conferences/current-conference/</a>

#### 9.4 Maple Ridge Historical Society

Julie Koehn provided an update. MRHS recently held their board elections. They will soon have three summer students. Details from past events were reviewed and upcoming events were outlined. Plans for future Heritage Tea events were discussed.

#### 9.5 Council Liaison

No update.

CHC Minutes - May 2, 2017 Page 4 of 4

- 10. QUESTION PERIOD
- 11. ROUNDTABLE
- 12. ADJOURNMENT

It was moved that the meeting be adjourned at 9:02 pm.

Chair

/ss



# City of Maple Ridge

TO: Her Worship Mayor Nicole Read MEETING DATE: July 11, 2017

and Members of Council

FROM: Chief Administrative Officer MEETING: Regular Council

SUBJECT: 2017 Business Class Property Taxation

#### **EXECUTIVE SUMMARY:**

It is the practice of the City to annually review our property tax rates to make sure they are competitive with other lower mainland municipalities.

In 2016, the Financial Plan was amended to include a reduction in the property tax increase within the business and light industrial classes. For 2017, the property tax increase of 3.15% levied against the Residential Class was also applied to business and industrial classes.

This report examines the municipal portion of the tax rate assessed to Business Class properties across lower mainland municipalities.

#### RECOMMENDATION:

This report is provided for information only. No resolution is required.

#### DISCUSSION:

We looked at the municipal portion of the property tax rate assessed to Business Class properties by reviewing three indicators:

#### 1. Municipal Tax Rates

The Maple Ridge Business Class municipal tax rate and how it compares to eighteen municipalities in the lower mainland. While this type of analysis is straightforward to accomplish, it does not account for the differences in assessed property values from jurisdiction to jurisdiction.

#### 2. Business Class Multiples

The Maple Ridge Business Class multiple and how it compares to eighteen municipalities in the lower mainland. The multiple is calculated by taking the Business Class municipal tax rate and dividing it by the Residential Class municipal tax rate. While this method looks at the relative tax burden among the property classes, it does not account for the variability in assessed property value changes.

#### 3. Sample Properties

There are eight sample commercial properties from various locations within Maple Ridge that we follow the yearly percentage change in assessed property values and municipal property taxes.

This report looks at the Maple Ridge Business Class municipal property tax rate from these three perspectives.

#### 1. Municipal Tax Rates

In Maple Ridge, Business Class and Light Industry Class properties have the same tax rate and are treated as a composite class when setting the tax rates. This is done because the types of businesses in each of the property classes are very similar. This alignment was achieved over a long period of time with small incremental adjustments. Not all municipalities follow this practice.

As shown in Figure 1, in 2017, the Maple Ridge Business Class municipal tax rate of \$10.9322 per \$1,000 of assessed property value ranks as fifth highest of the nineteen lower mainland municipalities that were surveyed.

Figure 1: Business Class Municipal Tax Rates - highest to lowest

	2015	2016	2017	
Municipality	Business Rate	Business Rate	Business Rate	Rank
Mission	14.37490	14.27840	13.56327	1
Coquitlam	13.34520	12.46530	11.81700	2
Abbotsford	12.49189	11.61393	11.47816	3
New Westminster	12.92410	12.34260	11.33850	4
Maple Ridge	12.30380	11.88010	10.93220	5
Port Coquitlam	11.46280	11.09220	10.54470	6
Pitt Meadows	11.18660	11.15130	10.25440	7
Chilliwack	10.28317	9.77783	9.34863	8
Delta	10.76928	10.51092	9.268142	9
Langley, Township	9.96950	9.37150	8.75520	10
Langley, City	8.79470	8.95290	8.47240	11
Port Moody	9.95770	8.69510	8.08740	12
Burnaby	9.12440	8.46530	7.49000	13
North Vancouver, City	8.42034	8.20134	7.38566	14
North Vancouver, District	8.27863	8.14620	7.07029	15
Surrey	7.02465	7.05860	6.32140	16
Vancouver	7.34590	6.61254	5.79012	17
Richmond	6.94287	6.66368	5.60635	18
West Vancouver	4.31540	4.36470	3.79620	19

Generally speaking, municipal tax rates increase as we move from west to east, which is to be expected given the decreasing assessed values as we move up the Fraser Valley. This is confirmed with West Vancouver, which at \$3.7962 per \$1,000 of assessed property value has the lowest municipal tax rate, and with Mission, which at \$13.56327per \$1,000 of assessed property value has the highest municipal tax rate. There are some anomalies, however. New Westminster and Coquitlam have municipal tax rates that are relatively close to the municipal tax rate in Maple Ridge

even though assessed property values are likely higher in those areas. In addition, the municipal tax rate in Chilliwack is lower than some of the communities located to its west where assessed property values are likely higher.

#### 2. Business Class Tax Multiples

The tax multiple is one way that the tax rates between property classes are compared. To calculate the Business Class multiple, the Business Class tax rate is divided by the Residential Class tax rate and the resulting number is the Business Class tax multiple.

In 2017, the Maple Ridge Business Class municipal tax rate is 10.9322 and the Residential Class municipal tax rate is 3.3412. The multiple is 3.27 (calculated as  $10.9322 \div 3.3412$ ). In other words, the business taxpayer's rate is 3.27 times higher than that of a residential taxpayer. Figure 2 shows what our Business Class tax rates, Residential Class tax rates and the tax multiples have looked like over the past several years.

Figure 2: Maple Ridge Business Class, Residential Class, Tax Multiple

Year	Business	Residential	Multiple
2013	12.2307	4.2833	2.86
2014	12.7314	4.4625	2.85
2015	12.3038	4.4713	2.75
2016	11.8801	4.3761	2.71
2017	10.9322	3.3412	3.27

Figure 3 shows the effect of market value on Residential Class and Business Class municipal tax rates and the Business Class multiple since 2013. The market change in each of the property classes differs from year to year, and this affects the tax multiple.

Figure 3: Effect of Market Value on Municipal Tax Rates and Business Class Multiple

<u>Residential</u>	2012	2013	2014	2015	2016	2017
Market change	-0.02%	-1.20%	-1.24%	2.77%	5.40%	35.00%
Approved Tax Increase	4.88%	3.50%	2.95%	2.97%	3.15%	3.15%
Tax Rate	4.0888	4.2833	4.4625	4.47130	4.37610	3.34120
Tax Rate Change	4.90%	4.76%	4.18%	0.20%	-2.13%	-23.65%
<u>Business</u>	2012	2013	2014	2015	2016	2017
Market change	8.04%	-0.56%	-1.10%	6.56%	5.50%	13.00%
Approved Tax Increase	4.88%	3.50%	2.95%	2.97%	1.85%	3.15%
Tax Rate	11.7510	12.2307	12.7314	12.3028	11.8801	10.9322
Tax Rate Change	-2.92%	4.08%	4.09%	-3.37%	-3.44%	-7.98%
Business Class Multiple	2.87	2.86	2.85	2.75	2.71	3.27

The largest variance in market change occurred in 2017, when there was an increase of 35% in the Residential Class, and an increase of 13% in the Business Class. In 2017, we required an additional 3.15% in funding to meet the approved budget. As the Residential Class market value increased far

more than the Business Class, there was a greater decrease in the Residential Class tax rate and this is why our tax rate multiple has increased.

Figure 3 shows that in the years when the market changes are similar for both property classes, as in 2013 and 2014, there is little change in the Business Class multiple. In the years where there is more of a difference in the market changes between the property classes, as in 2017, there is a more noticeable change in the Business Class multiple.

Variability in market changes between the property classes in any given year means that there will be variability in the tax rate changes between the property classes. This has a direct impact on the Business Class multiple, as seen in 2017. Due to residential assessments increasing by nearly three times the amount of Business Class properties, the Business Class multiple has increased by 21% this year.

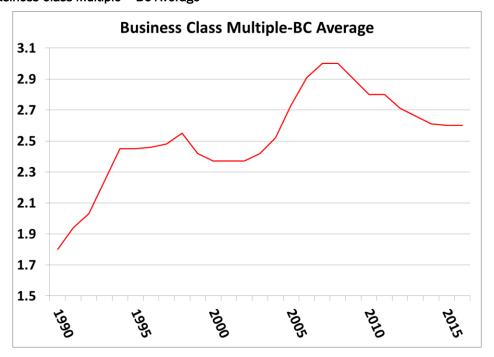
As shown in Figure 4, in 2017, the Maple Ridge Business Class tax multiple is 3.3 (3.27 rounded), and ranks as sixth lowest of the nineteen surveyed municipalities. Our multiple is below the average multiple of 3.8.

Figure 4 Business Class Tax Multiples, Based on General Municipal Rates - lowest to highest:

	2015	2016	2	2017	
Municipality	Multiple	Multiple	Business Rate	Multiple	Rank
Chilliwack	2.0	2.0	9.34863	2.3	1
Langley, City	2.3	2.6	8.47240	3.0	2
Abbotsford	2.4	2.3	11.47816	3.1	3
West Vancouver	2.6	3.0	3.79620	3.1	4
Port Moody	2.9	2.7	8.08740	3.1	5
Maple Ridge	2.8	2.7	10.93220	3.3	6
Surrey	2.8	2.9	6.32140	3.3	7
Pitt Meadows	2.8	2.9	10.25440	3.4	8
Langley, Township	3.0	3.0	8.75520	3.5	9
Richmond	3.2	3.2	5.60635	3.6	10
Mission	2.9	3.0	13.56327	3.6	11
Delta	2.9	3.1	9.26814	3.8	12
Port Coquitlam	3.0	3.2	10.54470	3.9	13
North Vancouver, City	3.3	3.5	7.38566	4.1	14
New Westminster	3.5	3.6	11.33850	4.1	15
North Vancouver, District	3.5	3.9	7.07029	4.4	16
Vancouver	4.2	4.2	5.79012	4.6	17
Burnaby	4.0	4.2	7.49000	4.7	18
Coquitlam	4.2	4.5	11.81700	5.5	19

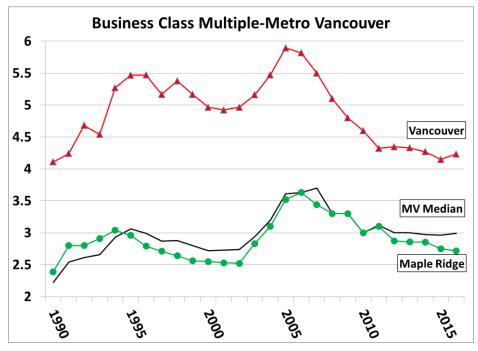
Figure 5 shows what the average Business Class multiple has looked like in BC from 1990 to 2016. In recent years, the overall trend is that the gap between the Business Class and the Residential Class is getting smaller, just like in Maple Ridge and the majority of the surveyed municipalities.

Figure 5: Business Class Multiple - BC Average



In recent years, this issue has attracted a lot of attention in Vancouver. Figure 6 shows what the tax multiples look like for Vancouver over the same period as Figure 5. Also shown is the median for Metro Vancouver and where Maple Ridge fits. Even with the increase in the multiple for 2017, we continue to trend below the median for the region.

Figure 6: Business Class Multiple - Metro Vancouver



The basic taxation system that we have is one whereby properties are taxed on their value. Property values are determined by BC Assessment. Municipalities set the tax rates. When we set tax rates, we

try to neutralize the impact of market value changes. We don't have to do this; we can focus on tax rate multiples.

A multiple of 2:1 could be achieved by reducing the taxes collected from the Business Class. Moving about \$5 million of revenue to the Residential Class would do this, and would equate to an 8.5% increase from the current municipal tax rate for the Residential Class.

At the end of the day, budgets are balanced; however, benefits to one property class are at the expense of another. This is illustrated in Figure 7.

Figure 7: Scenario - Existing Method vs 8.5% Increase

Scenario 1 - Existing	2017 Tax Rate	Revenue
Residential	3.34120	59,827,000
Business	10.9322	15,108,000
Ratio	3.27:1	74,935,000
Scenario 2 – 8.5% Increase	2017 Tax Rate	Revenue
Residential	3.6254	64,914,244
Business	7.2507	10,020,756
Ratio	2:1	74,935,000

#### 3. Sample Properties

There are eight sample commercial properties from various locations within Maple Ridge that we follow the yearly percentage change in assessed property values and the municipal property tax. Samples include:

- 1. Commercial office in a stratified building
- 2. Retail store
- 3. Convenience store with gas station
- 4. Small commercial building with a coffee shop and two other commercial units
- 5. Coffee shop
- 6. Family restaurant
- 7. Bank
- 8. Big box retail store

There are numerous subsets of BC Assessment's Business Class, which includes the property types listed above. While assessed property values in one of the subsets may experience an increase in values, other subsets may experience a decrease. Figure 8a shows the percentage change in assessed property values for the sample properties from 2013 to 2017.

Figure 8a: Sample Commercial Properties - Change in Assessed Property Values

Description	2013	2014	2015	2016	2017
1 Commercial Office-Strata	2.2%	0.0%	-1.8%	3.2%	19.3%
2 Retail Store	3.8%	0.0%	0.0%	0.0%	10.2%
3 Convenience Store/Service Station	4.2%	0.0%	21.1%	13.5%	12.3%
4 Small Commercial Building w/Coffee Shop & 2 Other Units	0.0%	-1.6%	4.4%	25.3%	11.4%
5 Coffee Shop	3.1%	0.0%	8.9%	7.9%	9.4%
6 Family Restaurant	-3.8%	3.6%	7.1%	6.1%	9.5%
7 Bank	0.0%	-28.7%	-10.0%	43.7%	16.2%
8 Big Box Retail Store	0.0%	-3.6%	4.2%	4.4%	9.7%
Total	0.2%	-6.8%	3.7%	12.7%	11.3%

There is a very wide variation in the yearly changes. In their news release on January 3, 2017, BC Assessment reported that most owners of commercial and industrial properties in the Fraser Valley would see changes in their 2017 Property Assessments ranging from 10% to 35%. For the most part, changes in the assessed values for the sample commercial properties reflect this range, with those properties falling below the 10% threshold less than 1% off BC Assessments range.

Figure 8b, shows the percentage change in the municipal portion of the property taxes for the sample properties. As there is variability with the changes in assessed property values, there is also variability with the changes in municipal property taxes. Local governments do not have the legislative authority to equalize tax increases among properties.

From 2016 to 2017, municipal property tax changes range from a decrease of 0.6% for the coffee shop to an increase of 9.8% for the commercial office. It is important to note that while some of the sample properties may experience the same percentage tax rate increase, the tax bills will vary depending on the assessed property values.

Figure 8b: Sample Commercial Properties - Change in Municipal Property Taxation

Description	2013	2014	2015	2016	2017
1 Commercial Office-Strata	6.3%	4.1%	-5.1%	-0.4%	9.8%
2 Retail Store	8.1%	4.1%	-3.4%	-3.4%	1.4%
3 Convenience Store/Service Station	8.5%	4.1%	17.0%	9.5%	3.3%
4 Small Commercial Building w/Coffee Shop & 2 Other Units	4.1%	2.4%	0.8%	21.0%	2.5%
5 Coffee Shop	7.3%	4.1%	5.3%	4.2%	0.6%
6 Family Restaurant	0.1%	7.8%	3.6%	2.4%	0.8%
7 Bank	4.1%	-25.7%	-13.0%	38.8%	6.9%
8 Big Box Retail Store	4.1%	0.4%	0.7%	0.8%	0.9%
Total	4.3%	-3.0%	0.3%	8.9%	2.4%

This table shows that even though our tax rate multiple increased significantly, there was not a large increase in taxes to individual commercial properties.

#### CONCLUSION:

It is important for the City of Maple Ridge to review our municipal tax rates to make sure they are reasonable in relation to other municipalities. This is not a simple task and each indicator has its own strengths and weaknesses. This is why we look at a variety of indicators over a period of time.

The City's Business Class municipal tax rate in 2017 is fifth highest of the nineteen surveyed municipalities. This is not unexpected as most municipalities in the survey group have higher assessed property values. It is noteworthy that tax rates in Coquitlam and New Westminster are higher than ours, even though those communities likely have assessed property values that are higher than those in Maple Ridge.

The City's Business Class tax multiple continues to rank lower than the average. This is despite seeing an increase in the 2017 multiple, attributable to a greater increase in Residential Class property values than experienced by Business Class properties.

With respect to assessed property values and municipal taxes, we looked at the yearly percentage change in property assessments and the municipal portion of property taxes from 2013 to 2017 for eight sample properties within Maple Ridge. As there is some variability with the percentage change in assessed property values for these properties, there is also some variability around the percentage change in municipal property taxes.

Overall, our data indicates that Maple Ridge's Business Class municipal tax rates are competitive when compared to other lower mainland municipalities.

"Original signed by Daniel Olivieri"

Prepared by: Daniel Olivieri

Research Technician

"Original signed by Paul Gill"

Approved by: Paul Gill

General Manager: Corporate & Financial Services

Original signed by E.C. Swabey"

Concurrence: E.C Swabey

**Chief Administrative Officer** 

:do



# City of Maple Ridge

MEETING:

TO: Her Worship Mayor Nicole Read MEETING

MEETING DATE: July 11, 2017

and Members of Council

**FROM:** Chief Administrative Officer

Regular Council

SUBJECT: 2017 Major Industry Class Property Taxation

#### **EXECUTIVE SUMMARY:**

The Finance Department provides Council with reports on property assessments and taxation. This information allows Council to see how our taxes compare to those of other municipalities in our area. A report on Residential Class property taxes was provided in June, and it concluded that Residential Class property taxes in Maple Ridge remain competitive within the region.

In Maple Ridge, the only Major Industry Class properties are the cedar mill properties.

The City has been reviewing the tax burden to the Major Industry Class for several years, with the aim of bringing our rate more in line with others in our region. To achieve this goal, in 2009, 2010, 2014 and 2015 the tax burden was reduced for properties in the Major Industry Class.

Since 2016 the Major Industry Class has received the same property tax rate increase as the Residential Class.

The purpose of this report is to see how our current Major Industry Class municipal tax rate in 2017 compares to other municipalities in our area.

#### **RECOMMENDATION:**

This report has been provided for information only. No resolution is required.

#### **DISCUSSION:**

In Maple Ridge, the only Major Industry Class properties are the cedar mill properties. In 2009 and 2010, the municipal portion of the property taxes for the Major Industry Class was reduced by 5%. In 2011, 2012, and 2013, the Major Industry Class received the same property tax increase as the other property classes. For 2014 and 2015, Council authorized a reduction in the tax burden for Major Industry Class properties by \$70,000 each year.

Since 2016 the Major Industry Class has received the same property tax rate increase as the other classes.

The impact of efforts to reduce the tax burden on the Major Industry Class is evident when comparing the 2012 tax burden to that of 2017, as seen in Figure 1. Even considering the tax rate increase for 2017, the municipal tax burden remains over \$30,000 lower than 2012.

Figure 1: Maple Ridge Major Industry Class - Year to Year Comparison

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	% Change	<u>2017</u>
Assessed Value	\$17,628,000	\$18,016,100	\$17,774,100	\$17,230,000	\$17,291,000	34.82%	\$23,311,000
Municipal Tax Rate	36.3418	37.2342	34.9163	33.2682	34.1952	-23.49%	26.1634
Tax Rate Multiple	8.9	8.7	7.8	7.4	7.6	2.39%	7.8
<b>Municipal Taxes</b>	\$640,633	\$670,815	\$620,606	\$573,211	\$591,269	3.15%	\$609,895

As in previous years, in this report we will look at two indicators to determine how the Maple Ridge Major Industry Class municipal tax rate compares to other lower mainland municipalities.

#### 1. Municipal Tax Rate Comparison:

This indicator looks at the municipal tax rate in our municipality and compares it to the municipal tax rate for the same class in other municipalities. While the data for this indicator is fairly easy to obtain, it is problematic in that similar properties in one community may be valued very differently in other communities.

As shown in Figure 2, in 2017, the City's Major Industry Class 4 municipal tax rate is \$26.1634 per \$1,000 of assessed value. Among the fourteen surveyed municipalities, our municipal tax rate ranks as the fifth lowest, while in 2016 it ranked as the eleventh lowest.

Figure 2: Major Industry Class Municipal Property Tax Rates – lowest to highest

	2014	2015	2016	2017	
Municipality	Major Industry Rate	Major Industry Rate	Major Industry Rate	Major Industry Rate	Rank
Langley, Township	8.76410	9.49430	9.30400	7.86620	1
Surrey	11.56272	11.20174	11.23883	11.19892	2
Richmond	13.71527	12.87490	13.50329	12.57288	3
West Vancouver	15.26860	16.04540	16.82040	17.67350	4
Maple Ridge	34.91630	33.26820	34.19520	26.16340	5
North Vancouver, City	27.50000	27.50000	27.50000	27.50000	6
North Vancouver, District	29.33316	30.97096	28.40825	28.40825	7
Coquitlam	28.85520	28.87690	28.85070	28.92700	8
New Westminster	29.51880	30.13070	30.19100	29.42230	9
Delta	35.21332	33.92342	31.70120	30.24958	10
Vancouver	33.77460	33.68465	33.90142	34.51349	11
Pitt Meadows	40.27550	37.06480	38.68840	34.93870	12
Burnaby	47.10730	45.24490	44.94800	38.59390	13
Port Moody	68.54770	71.30020	72.69800	78.01500	14

It is important to remember that not all assessed property values are comparable across the lower mainland. The Major Industry classification by BC Assessment can be very broad, and includes a wide variety of major industry types, including saw mills, cement and asphalt plants, grain elevators, oil refining plants, docks and wharves, shipyards and more.

Additional factors beyond the control of local governments also influence Major Industry rates. For example, West Vancouver may have a lower tax rate, but the assessed values for a waterfront property similar to those owned by Interfor in Maple Ridge would likely be much higher in that community.

For a more equitable comparison between municipalities we should look at another indicator, such as the municipal tax rate multiple.

### 2. Municipal Tax Rate Multiple Comparison:

This indicator looks at the relative tax rate on one class, as a ratio of the tax rate charged to another property class. The "other" class used in this analysis is the Residential Class. As outlined in previous reports to Council, the main weakness of this indicator is that it is greatly affected by varying market value fluctuations between the property classes.

As shown in Figure 3, in 2017, the Maple Ridge Major Industry Class municipal tax rate multiple of 7.8 ranks as third lowest among the fourteen municipalities, bettering its standing from 2016 and 2015. In 2017, our multiple remains below the average tax rate multiple of 14.4.

Figure 3: Major Industry Class Municipal Property Tax Rate Multiples - lowest to highest

Municipality	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Langley, Township	3.5	3.5	2.8	3.0	2.8	2.7	2.6	2.8	2.9	3.2
Surrey	5.3	5.2	4.6	4.9	4.9	4.8	4.7	4.5	4.6	5.9
Maple Ridge	11.3	10.1	8.2	8.8	8.9	8.7	7.8	7.4	7.8	7.8
Richmond	3.7	4.3	4.2	6.0	7.2	6.8	6.1	5.9	6.6	8.0
New Westminster	7	7.7	7.4	8.2	8.6	8.1	7.9	8.1	8.8	10.7
Pitt Meadows	9.5	9.3	8.9	9.8	9.5	9.6	10.0	9.4	10.2	11.5
Delta	8.7	8.9	8.6	9.1	10.0	10.1	9.8	9.3	9.4	12.4
Coquitlam	19.9	19.8	18.9	16.4	9.6	9.6	9.0	9.2	10.3	13.4
West Vancouver	6.2	6.2	5.6	6.4	7.3	8.2	8.6	9.5	11.4	14.5
North Vancouver, City	12.5	11.9	11.0	11.5	11.6	11.2	11.0	10.9	11.7	15.2
North Vancouver, District	19.5	19.4	17.1	17.2	17.4	15.5	12.0	13.0	13.4	17.7
Burnaby	17.5	17.9	17.2	18.4	21.2	20.1	20.1	19.7	21.2	24.3
Vancouver	13.3	14.2	14.3	14.8	15.8	17.4	18.3	19.0	21.7	27.4
Port Moody	16.3	16.7	14.7	17.9	18.7	19.2	19.5	20.6	22.6	30.3

This year nine of the fourteen municipalities saw increases in their multiples and four experienced decreases. Since 2007, our multiple in this class has dropped from 15.6, making it one of the most significantly improved of the surveyed municipalities. This is due to changes in the assessed property values and Council's direction of trying to ease the tax burden on this property class.

#### **CONCLUSION:**

Maple Ridge's position in terms of Major Industry Class municipal property tax rates and multiples has improved from 2013 levels as a direct result of direction from Council. Our Major Industry Class municipal tax rate is fifth lowest when compared to the fourteen surveyed municipalities, and our Major Industry Class municipal tax rate multiple ranks as third lowest, below the average municipal tax rate multiple.

We will continue to review the tax burden against our other property classifications to ensure we maintain an equitable balance.

"Original signed by Daniel Olivieri"

Prepared by: Daniel Olivieri

Research Technician

"Original signed by Paul Gill"

Approved by: Paul Gill

**GM: Corporate & Financial Services** 

"Original signed by E.C. Swabey"

Concurrence: E.C. Swabey

**Chief Administrative Officer** 

:do



# City of Maple Ridge

**TO:** Her Worship Mayor Nicole Read

MEETING DATE: FILE NO:

July 11, 2017 2017-115-RZ

and Members of Council

FROM: Chief Administrative Officer

MEETING: COUNCIL

SUBJECT: Final Reading

Zone Amending Bylaw No. 7321-2017

10181 247 Street

#### **EXECUTIVE SUMMARY:**

Zone Amending Bylaw No. 7321-2017 has been considered by Council and at Public Hearing and subsequently was granted third reading. The applicant has requested that final reading be granted for the subject property, located at 10181 247 Street. The purpose of the rezoning is to rectify the split-zoning that currently applies to the subject property and it is not creating a new lot. The split-zoning occurred as a result of a change to the subdivision plan after the Zoning Bylaw had gone to Public Hearing, revising the lot layout and making one larger lot rather than two smaller lots of two different zones, as originally proposed.

Council granted first and second reading for Zone Amending Bylaw No. 7321-2017 on May 9, 2017. This application was presented at Public Hearing on June 20, 2017, and Council granted third reading on June 27, 2017.

## **RECOMMENDATION:**

That Zone Amending Bylaw No. 7321-2017 be adopted.

#### DISCUSSION:

#### a) Background Context:

The purpose of the rezoning is to rectify the split-zoning that currently applies to the subject property, located at 10181 247 Street, and it is not creating a new lot. The split-zoning occurred as a result of a change to the subdivision plan after the Zoning Bylaw had gone to Public Hearing, revising the lot layout and making one larger lot rather than two smaller lots of two different zones, as originally proposed.

Council considered this rezoning application at a Public Hearing held on June 20, 2017. On June 27, 2017 Council granted third reading to Zone Amending Bylaw No. 7321-2017 with no conditions to be addressed prior to final reading, therefore the Zone Amending Bylaw No. 7321-2017 can be adopted.

# **CONCLUSION:**

It is recommended that final reading be given to Zone Amending Bylaw No. 7321-2017.

"Original signed by Michelle Baski"

Prepared by: Michelle Baski

Planner 1

"Original signed by Christine Carter"

Approved by: Christine Carter, M.PL, MCIP, RPP

**Director of Planning** 

"Original signed by Frank Quinn"

Approved by: Frank Quinn, MBA, P.Eng.

**GM: Public Works & Development Services** 

"Original signed by E.C. Swabey"

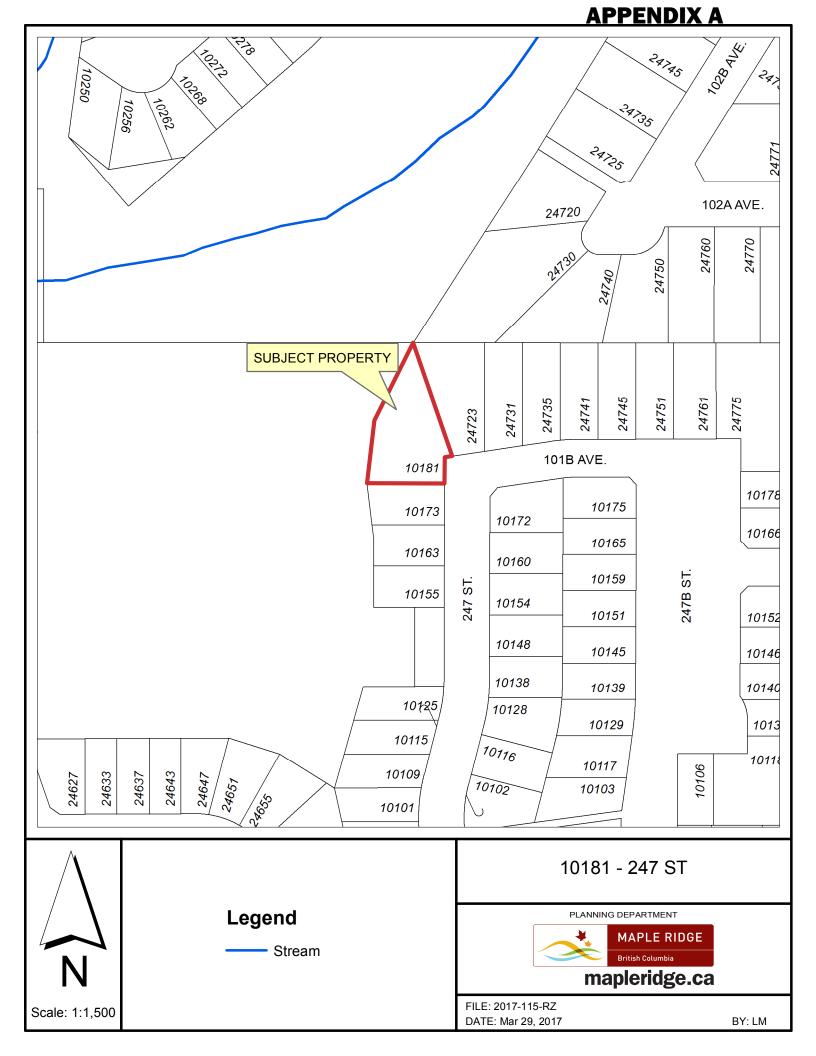
Concurrence: E.C. Swabey

**Chief Administrative Officer** 

The following appendices are attached hereto:

Appendix A - Subject Map

Appendix B – Zone Amending Bylaw No.7321-2017



## CITY OF MAPLE RIDGE

## BYLAW NO. 7321-2017

A Bylaw to amend Map "A" forming part of Zoning Bylaw No. 3510 - 1985 as amended

**WHEREAS**, it is deemed expedient to amend Maple Ridge Zoning Bylaw No. 3510 - 1985 as amended:

**NOW THEREFORE**, the Municipal Council of the City of Maple Ridge enacts as follows:

- 1. This Bylaw may be cited as "Maple Ridge Zone Amending Bylaw No. 7321-2017."
- 2. That parcel or tract of land and premises known and described as:
  - Lot 1 Section 3 Township 12 New Westminster District Plan EPP68470
  - and outlined in heavy black line on Map No. 1709 a copy of which is attached hereto and forms part of this Bylaw, is hereby rezoned to RS-1b (One Family Urban (Medium Density) Residential).
- 3. Maple Ridge Zoning Bylaw No. 3510 1985 as amended and Map "A" attached thereto are hereby amended accordingly.

**READ** a first time the 9<sup>th</sup> day of May, 2017.

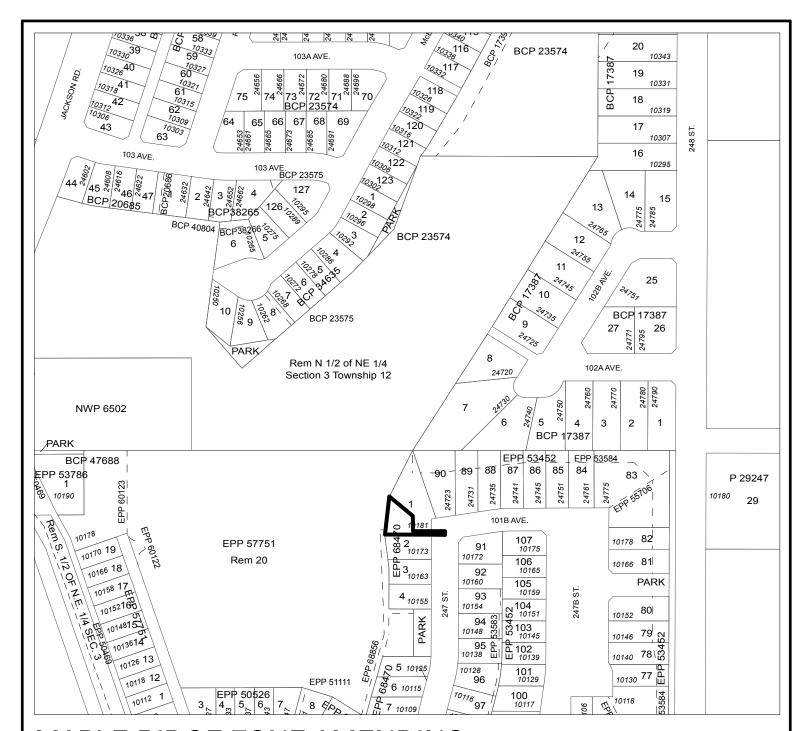
**READ** a second time the 9<sup>th</sup> day of May, 2017.

PUBLIC HEARING held the 20th day of June, 2017.

**READ** a third time the 27<sup>th</sup> day of June, 2017.

ADOPTED the day of , 20

PRESIDING MEMBER	CORPORATE OFFICER



# MAPLE RIDGE ZONE AMENDING

Bylaw No. 7321-2017

Map No. 1709

From: R-1 (Residential District)

To: RS-1b (One Family Urban (Medium Density) Residential)





#### CITY OF MAPLE RIDGE

#### BYLAW NO. 7344-2017

A Bylaw to establish a Maple Ridge Pitt Meadows Municipal Advisory Committee on Accessibility and Inclusiveness

WHEREAS the Councils of the City of Maple Ridge and City of Pitt Meadows considers that it is in the public interest to have a Municipal Advisory Committee on Accessibility and Inclusiveness to advise Council on the enhancement of accessibility and inclusivity for present and future citizens of Maple Ridge and Pitt Meadows.

**NOW THEREFORE**, the City of Maple Ridge enacts as follows:

#### **CITATION**

1. This Bylaw shall be cited for all purposes as "Maple Ridge and Pitt Meadows Municipal Advisory Committee on Accessibility and Inclusiveness, Bylaw No. 7344-2017".

### **DEFINITIONS**

- 2. For the purpose of this Bylaw, unless the context otherwise requires,
  - "Maple Ridge" means the City of Maple Ridge;
  - "Pitt Meadows" means the City of Pitt Meadows;
  - "Council" means the Councils of Maple Ridge and of Pitt Meadows;
  - "Committee" means Municipal Advisory Committee on Accessibility and Inclusiveness.

# **MANDATE**

3. The purpose of the Committee is to advise and/or inform the Council of Maple Ridge and Pitt Meadows, municipal departments, community agencies and general public on accessibility and inclusiveness.

#### COMMITTEE COMPOSITION AND APPOINTMENT

- 4. The Committee shall be comprised of the following voting members:
  - One Council liaison from the City of Maple Ridge
  - One Council liaison from the City of Pitt Meadows
  - One member nominated by School District No. 42 School Board
  - One member nominated by Fraser Health
  - One member nominated by Ministry of Children and Family Development
  - One member nominated by Ministry of Social Development and Innovation

- One member nominated by Ridge Meadows Association for Community Living
- One member nominated by Maple Ridge and Pitt Meadows Community Services
- One member nominated by Maple Ridge and Pitt Meadows Family Education and Support Centre
- One member nominated by BC Special Olympics (local representative)
- One member representing service provision in the area of poverty reduction
- One member representing Maple Ridge Youth
- One member representing Pitt Meadows Youth
- One member representing Ridge Meadows Seniors Society
- One member representing the LGBTQ2S Community
- A minimum of two members at large from each community, to a maximum of eight members at large
- 5. The members at large shall be appointed by resolution of the Council of the City in which the member resides. They shall serve for a term of two years commencing on January 1 and terminating two years later on December 31. In order to stagger the terms of appointment to the Committee, four of the first members-at-large will be appointed for a term of one year commencing on January 1 and terminating on December 31 of the same year. Subsequent appointments shall be for a term of two years.
- 6. Council may choose to appoint members in a different configuration than listed if an applicant meeting the specific membership description cannot be found to fill a vacancy, or if an application is received from an alternate applicant without the specific membership description but who would be considered an asset to the Committee.
- 7. Council may choose to remove a member from the Committee for consecutive nonattendance at three meetings (unless previously approved by the Committee) or for any other reason Council believes warrants such removal.
- 8. The Chairperson shall advise Council immediately in writing of any member who has been absent from meetings of the Committee for three consecutive meetings without prior leave of absence having been granted by the Committee. A leave of absence greater than three consecutive meetings may through a majority vote from the Committee be granted; when the request for the leave of absence is received in writing, prior to the said leave taking place.
- 9. The members of the committee shall serve without remuneration.

# **PROCEDURES**

- 10. The Committee will:
  - a) Appoint one of their members to act as Chair of the Committee and another member to act as Vice-Chair of the Committee on an annual basis;
  - b) Hold bi-monthly meetings, with no meetings in July or August, with additional meetings called at the discretion of the Chair;
  - c) Hold subcommittee meetings between regular committee meetings;

- d) Operate in accordance with the standard operating procedures applicable to all Committees and Commissions of Council with regard to records keeping, holding closed meetings, conflict of interest, financial management and such other practices, policies and procedures which may be established by Council from time to time (including the Council Procedure Bylaws of each City).
- 11. The presence of a majority of voting members shall constitute a quorum.
- 12. Meetings are open to the public.

# **DUTIES**

- 13. The Committee will:
  - a) Advise and/ or inform Council, City departments, community agencies and organizations and the communities on accessibility and inclusiveness by:
    - a. Identifying best practices;
    - b. Implementing a community wide survey on accessibility and inclusiveness once every three years (or as directed by Council);
    - c. Advising and/or informing Council of relevant legislation.
  - b) Provide leadership and advocacy through City and community partnerships which emphasize community awareness of accessibility and inclusiveness by:
    - a. Responding and/or directing community enquiries and/or concerns;
    - b. Recognizing existing and/or future community barriers and advise Council accordingly.
  - c) Recognize leadership, innovation and champions within the City, agencies and organizations and the community by:
    - a. Hosting annual "Accessibility and Inclusiveness Awards";
    - b. Providing annual community promotions pertaining to the MACAI committee and accessibility and inclusiveness best practices.

#### SUBCOMMITTEES

14. Time duration subcommittees can be established by the Chair focused on a specific purpose and is inclusive of individuals and representatives that bring an informed voice (local and external experts) to the subject matter being explored. The subcommittees will be designed to support specific bodies of work of the Committee and will report to the Committee on a regular basis.

# **MEDIA CONTACT**

15. Staff Liaison or Chairperson, or designate shall act as the spokesperson.

# **REPEAL**

16. Municipal Advisory Committee on Accessibility Issues Bylaw No. 5845-1999, as amended, is repealed.

**READ** a first time the 27<sup>th</sup> day of June, 2017.

READ a second time the  $27^{\text{th}}$  day of June, 2017.

**READ** a third time the 27<sup>th</sup> day of June, 2017.

ADOPTED the day of , 2017.



# City of Maple Ridge

TO: Her Worship Mayor Nicole Read MEETING DATE: July 11, 2017

and Members of Council FILE NO: 2016-100-AL

FROM: Chief Administrative Officer MEETING: Council

SUBJECT: Addendum report – Cell Tower 25762 Dewdney Trunk Road

#### **EXECUTIVE SUMMARY:**

On June 13, 2017 Council deferred authorizing non-farm use application 2016-100-AL from being forwarded to the Agricultural Land Commission. This application was for a cell tower at 25762 Dewdney Trunk Road, a property that is within the Agricultural Land Reserve. Council was familiar with the proposal, the required consultation process, and neighbourhood concerns. The proponent had earlier prepared a presentation and attended the October 3, 2016 Committee of the Whole Meeting for Council's information. The proponent has also followed the required protocol for public consultation.

Council's specific request for information on June 13, 2017 included the following:

- The distance from the proposed cell tower to the school
- If Mobley Creek was a fish bearing creek

This addendum report has been prepared in collaboration with staff from the Property Management division of the Clerks Department who were responsible for working with cell tower providers, and for administering and ensuring compliance with the City's Consultation Protocol guidelines.

This report will answer these questions as requested by Council. In addition, this report will outline the process for required public notification. The requirement for the proponent to address relevant concerns as defined by Industry Canada will be clarified. The separate process for non-farm approval will also be discussed.

#### **RECOMMENDATIONS:**

That Application 2016-100-AL be authorized to proceed to the Agricultural Land Commission and further;

If the application is approved by the Agricultural Land Commission, that staff be directed to acknowledge satisfactory completion of the Public Notification process by Cypress Land Services on behalf of TELUS, noting that there were numerous objections to the proposed cellular communications tower for this location.

#### DISCUSSION:

# a) Background Context:

Applicant: Cypress Land Services Inc.
Owner: Stephen & Susan Proudman

Legal Description: Lot: 11, Section: 13, Township: 12, Plan: NWP39026

OCP:

Existing: AGR (Agricultural)

Proposed: No Change

Zoning:

Existing: RS-3 (One Family Rural Residential)

Proposed: No Change

Surrounding Uses

North: Use: Rural Residential

Zone: RS-3 One Family Rural Residential

Designation Agricultural

South: Use: Farm and Rural Residential

Zone: RS-3 One Family Rural Residential

Designation Agricultural

East: Use: Rural Residential

Zone: RS-3 One Family Rural Residential

Designation Agricultural

West: Use: Farm and Rural Residential

Zone: RS-3 One Family Rural Residential

Designation Agricultural

Existing Use of Property: Rural Residential

Proposed Use of Property: No change

Site Area: 1.2 Ha (3 acres)
Access: Dewdney Trunk Road

Servicing: Storm and municipal water, on site septic.

# b) Project Description:

The details of this proposal are attached as Appendix A.

# c) Planning Analysis:

# Property Management Staff follow-up - Cell Tower Protocol / Notification.

Following the June 13, 2017 Council deferral, Property Management staff have provided the following additional information.

**Required Notification Process.** Local governments have the right to develop their own public notification protocols and are supported by Industry Canada in this initiative. Industry Canada also has a default process for proponents to use if the land use authority has not developed one. Wireless providers are now required to consult the public on all tower locations, regardless of height. Wireless providers must also build the tower within three years of the consultation.

**Addressing Public Concerns.** As a result of the required consultation process, proponents are required to respond to and if possible resolve the concerns that Industry Canada would consider relevant. The distinction between concerns that are considered relevant and those not considered relevant are outlined in the following excerpt from the Industry Canada website:

The factors that will determine whether a concern is reasonable or relevant according to this process will vary but will generally be considered if they relate to the requirements of this document and to the particular amenities or important characteristics of the area surrounding the proposed antenna system. Examples of concerns that proponents are to address may include:

Why is the use of an existing antenna system or structure not possible? Why is an alternate site not possible?

What is the proponent doing to ensure that the antenna system is not accessible to the general public?

How is the proponent trying to integrate the antenna into the local surroundings? What options are available to satisfy aeronautical obstruction marking requirements at this site?

What are the steps the proponent took to ensure compliance with the general requirements of this document including the Canadian Environmental Assessment Act (CEAA), Safety Code 6, etc.?

#### Concerns that are not relevant include:

disputes with members of the public relating to the proponent's service, but unrelated to antenna installations:

potential effects that a proposed antenna system will have on property values or municipal taxes;

questions whether the Radiocommunication Act, this document, Safety Code 6, locally established by-laws, other legislation, procedures or processes are valid or should be reformed in some manner.

Link: http://www.ic.gc.ca/eic/site/smt-gst.nsf/eng/sf08777.html#sec4.2

Additional information about safety requirements from the Industry Canada Website (link http://www.ic.gc.ca/eic/site/ic-gc.nsf/eng/07422.html) is pasted below:

<sup>1</sup> The City of Maple Ridge has developed and approved such a protocol, and this required process was followed by the proponent.

All antenna towers have to satisfy Industry Canada's general and technical requirements and comply with Health Canada's Safety Code 6, which imposes strict limits on the radio frequency energy sent out by any antenna tower. Industry Canada routinely audits the radio frequency energy at tower sites.

As Industry Canada maintains that these requirements address health risks, public consultation concerns raised about health impacts of antennae structures are not considered to be relevant concerns. However, site specific concerns about environmental impacts are considered relevant.

**Telus Presentation to Council.** Representatives for Telus attended the October 3, 2016 Committee of the Whole Meeting to outline industry trends, present their proposal, and discuss their recent consultation processes. Topics included:

- Responding to relevant concerns. It was revealed at this meeting that to reduce the
  visibility of the proposed antennae structure, the proponent had moved the proposed
  antennae to its current location to be amongst trees and less visible.
- Adherence to Safety Code 6. It was noted that exposure is reduced significantly with increased distance from the antennae.
- Proximity to Websters Corners School. The proponents affirmed that the distance from the proposed antennae would result in the school's exposure being significantly less than the maximum permitted under Health Canada regulations.

# Response to Council Question.

The closest distance, measured from the school property line to the proposed facility, is over 400 metres. According to Industry Canada guidelines, the relevance of this information would depend on the basis of this concern.

# Planning Staff Follow- up:

Fish presence in Mobley Creek. Environmental concerns are considered relevant by Industry Canada. Prior to the consultation program commencing, the proponent provided an Environmental Overview and Feasibility Assessment that was prepared by a qualified environmental professional. This assessment noted that there was no record of fish presence in Mobley Creek. The choice of site location on the subject property was based on the siting requirements of the Streamside Protection Regulation Guidelines. The 15 metre setback provided by this proposal is consistent with these guidelines for streams without recorded fish presence. Completion of a Watercourse Protection Development Permit will be required as part of the building permit process.

## Agricultural Land Commission.

As noted in the previous report, attached as Appendix A, the Agricultural Land Commission asserts that a non-farm use application is required prior to the application receiving Commission approval. As local and provincial governments have limited jurisdiction over this use, a denial by Council or by the Commission could likely be over-ruled by the federal government during a dispute resolution process.

The Agricultural Land Reserve Use, Subdivision and Procedure Regulation, which is administered by the ALC, notes that this use could be permitted outright if its development footprint was kept compact, as stated in Part 2(3) Permitted Uses For Land In An Agricultural Land Reserve:

The following land uses are permitted in an agricultural land reserve...:

(1) (m) telecommunications equipment, buildings and installations as long as the area occupied by the equipment, buildings and installations does not exceed 100 m<sup>2</sup> for each parcel;

This regulation indicates that a telecommunications facility could be permitted outright if its total footprint remained within 100 m² in area. However, the cumulative total footprint (including access, equipment compound, guy wires) for this use usually exceeds this prescribed minimum, and therefore, the need for the non-farm use is triggered. For this proposal, the equipment compound occupies an estimated 256 m², and therefore the need for the non-farm use application is triggered.

#### **CONCLUSION:**

This addendum report dated July 11, 2017 and titled "Addendum report – Cell Tower 25762 Dewdney Trunk Road", has been prepared in response to Council's request for additional information. Industry Canada guidelines have been outlined to provide a context for this information.

"Original signed by Diana Hall"\_\_\_\_\_\_

Co- Prepared by: Diana Hall, MA (Planning), MCIP, RPP

Planner 2

"Original signed by Darrell Denton"

Co- Prepared by: Darrell Denton

**Property and Risk Manager** 

"Original signed by Christine Carter"\_

Approved by: Christine Carter, M.PL, MCIP, RPP

**Director of Planning** 

"Original signed by Frank Quinn"

Approved by: Frank Quinn, MBA, P. Eng

**GM: Public Works & Development Services** 

"Original signed by E.C. Swabey"

Concurrence: E.C. Swabey

**Chief Administrative Officer** 

The following appendices are attached hereto:

Appendix A – Non-Farm use application report, dated June 13, 2017, with attachments

# **APPENDIX A**



# City of Maple Ridge

TO: Her Worship Mayor Nicole Read MEETING DATE: June 13, 2017

and Members of Council FILE NO: 2016-100-AL

FROM: Chief Administrative Officer MEETING: Council

SUBJECT: Non-Farm Use Application in the Agricultural Land Reserve (Cell Tower)

25762 Dewdney Trunk Road

## **EXECUTIVE SUMMARY:**

An application has been received for non-farm use within the Agricultural Land Reserve for a cell phone tower located at 25762 Dewdney Trunk Road. This application is made in accordance with Section 20(3) of the *Agricultural Land Commission Act*. The applicant has provided community notification in accordance with federal guidelines and *Telecommunications Antenna Structure Siting Protocols* developed by the City of Maple Ridge.

#### RECOMMENDATION:

That Application 2016-100-AL be authorized to proceed to the Agricultural Land Commission and further;

If the application is approved by the Agricultural Land Commission, that staff be directed to acknowledge satisfactory completion of the Public Notification process by Cypress Land Services on behalf of TELUS, noting that there were numerous objections to the proposed cellular communications tower for this location.

#### DISCUSSION:

# a) Background Context:

Applicant: Cypress Land Services Inc.
Owner: Stephen & Susan Proudman

Legal Description: Lot: 11, Section: 13, Township: 12, Plan: NWP39026

OCP:

Existing: AGR (Agricultural)

Proposed: No Change

Zoning:

Existing: RS-3 (One Family Rural Residential)

Proposed: No Change

Surrounding Uses

North: Use: Rural Residential

Zone: RS-3 One Family Rural Residential

Designation Agricultural

South: Use: Farm and Rural Residential

Zone: RS-3 One Family Rural Residential

Designation Agricultural

East: Use: Rural Residential

Zone: RS-3 One Family Rural Residential

Designation Agricultural

West: Use: Farm and Rural Residential

Zone: RS-3 One Family Rural Residential

Designation Agricultural

Existing Use of Property: Rural Residential

Proposed Use of Property: No change Site Area: 1.2 Ha (3 acres)

Access: 1.2 Ha (3 acres)

Dewdney Trunk Road

Servicing: Storm and municipal water, on site septic.

## a) Project Description:

The applicant proposes to install a wireless communications facility on the subject property that is within the Agricultural Land Reserve (ALR) and is zoned RS-3 (One Family Rural Residential). The subject property is bordered by the Agricultural Land Reserve on all sides. A tributary of Mogley Creek traverses through the middle of the property.

The wireless communications facility is proposed to consist of a 16 m square compound area on a concrete pad. Access to the compound will be through an existing gravel driveway and over an existing concrete culvert. The compound will be enclosed with a chainlink fence. This application is considered a High Impact submission, based on the Maple Ridge *Telecommunications Antenna Structure Siting Protocols*, as it is proposed in or near what may be considered an environmentally sensitive area (within 50 m of the top of bank for Mogley Creek).

In accordance with federal guidelines for regulating this use, and the Maple Ridge Telecommunications Antenna Structures Siting Protocols, the applicant has followed appropriate procedures for notifying the community and has provided correspondence for this purpose.

#### b) Planning Analysis:

#### Official Community Plan

The lands are designated *Agricultural* in the Official Community Plan (OCP) and Policy 6-9 states that Maple Ridge supports the policies and regulations of the Agricultural Land Commission (ALC) and will strive to protect the productivity of its agricultural land. The proposed tower location utilizes an existing driveway, imposing a relatively small footprint on the landscape, so the agricultural potential of the site is not expected to be significantly impacted.

Cell phone towers are considered to be a Public Service use in the Maple Ridge Zoning Bylaw. For this reason, Policy 4-32 in the Official Community Plan is of particular relevance.

#### Policy 4–32 of the OCP states that:

Public Service Uses, which provide essential services such as water, sewer, electrical, telephone, or other similar services will be permitted throughout the community subject to pertinent government regulations.

On this basis, this proposal is supportable in the Official Community Plan.

## **Zoning Bylaw**

Public Service use is defined in the Zoning Bylaw as "a use providing for the essential servicing of the Municipality with water, sewer, electrical, telephone and similar services..."

Section 401 (2)(a) of the Zoning Bylaw (Permitted Uses of Land, Buildings and Structures) states:

(a) A Public Service use shall be permitted in all zones.

Section 403 (4)(d) of the Zoning Bylaw (Regulations for the Size, Shape and Siting of Buildings and Structures) states:

(d) Freestanding lighting poles, warning devices, antennas, masts, utility poles, wires, flag poles, signs and sign structures, except as otherwise limited in other Bylaws, may be sited on any portion of a lot.

Section 403 (6) of the Zoning Bylaw (Height Exceptions) states:

The heights of buildings and structures permitted elsewhere in this Bylaw may be exceeded for ... towers...radio and television antennas; ....

Both the Official Community Plan and the Zoning Bylaw recognize Public Service uses as a response to a community need. Cellular antennas fit the definition of Public Service use. For this reason, they are permitted throughout the community in all zones, and are exempted from Zoning Bylaw restrictions for height and setbacks. However, it should be noted that structures associated with the antennas, such as an equipment compound for wireless facilities, are considered accessory buildings, and therefore are subject to restrictions regarding height, siting, and setbacks. For the RS-3 (One Family Rural Residential) zone, the zone of the area of the property where the compound and tower are proposed to be located, the setbacks that would apply would be 7.5 m from the front and rear lot lines, and 1.5 m from the interior lot line.

Using the City's Telecommunications Antenna Structure Siting Protocol (V2) requirements as its guide, TELUS, (through Cypress Land) completed the requisite public notification process and has asked the City to provide it with an acknowledgement of completion of the prescribed notification process that it can take to Industry Canada for consideration for final approval.

As part of the consultation process, two open houses were held to present this proposal to the community. The first of these, held on March 3, 2016 had low turnout and was subsequently rescheduled to May 26, 2016 to ensure a fulsome participation by the general public.

This consultation initiative satisfies the requirements of Industry Canada. The installation of cellular antennae is under Federal jurisdiction and municipal approval is not required.

# c) Development Considerations:

Civil engineering plans, including drainage and erosion and sediment control plans will need to be provided at the Building Permit stage to demonstrate how the proposed structures will be built so as not to negatively impact the surrounding area. As the proposed compound is within 50 metres of a watercourse, an environmental assessment by a qualified professional consultant will be required. In addition, the Maple Ridge Tree Protection and Management Bylaw was adopted by Council in February 2016. Under the requirements of this new bylaw, an arborist report will be required at the

Building Permit stage to ensure that the development impacts are minimized. Additional requirements may be assessed upon site investigation by the qualified professional.

# d) Intergovernmental Issues:

#### **Federal Guidelines**

Wireless communications facilities are under the jurisdiction of federal legislation, through Industry Canada. Industry Canada has provided guidelines for notifying the community where these uses are being proposed. Local government input regarding the placement of a telecommunication antenna structure is also sought. Local governments are to review these applications and a letter of concurrence or non-concurrence is then sent to Industry Canada. Due to their limited jurisdiction for this use, local governments may not withhold a Building Permit if the applicant has met standards for notification and has made a demonstrated attempt to satisfy community concerns that are considered relevant by the federal government. The City does not assess any submission for a telecommunication antenna structure with respect to health and radiofrequency exposure issues, or any other non-placement or non-design related issues.

# **Agricultural Land Commission**

The Agricultural Land Commission asserts that a non-farm use application is required prior to the application receiving Commission approval. As local and provincial governments have limited jurisdiction over this use, a denial by Council or by the Commission could likely be over-ruled by the federal government during a dispute resolution process.

The Agricultural Land Reserve Use, Subdivision and Procedure Regulation, which is administered by the ALC, notes that this use could be permitted outright if its development footprint was kept compact, as stated in Part 2(3) Permitted Uses For Land In An Agricultural Land Reserve:

The following land uses are permitted in an agricultural land reserve...:

(1) (m) telecommunications equipment, buildings and installations as long as the area occupied by the equipment, buildings and installations does not exceed 100 m<sup>2</sup> for each parcel;

This regulation indicates that a telecommunications facility could be permitted outright if its total footprint remained within 100 m² in area. However, the cumulative total footprint (including access, equipment compound, guy wires) for this use usually exceeds this prescribed minimum, and therefore, the need for the non-farm use is triggered. For this proposal, the equipment compound occupies an estimated 256 m², and therefore the need for the non-farm use application is triggered.

## e) Citizen/Customer Implications:

Neighbourhood notification has been conducted in accordance with Industry Canada Guidelines and with the protocols developed by the City of Maple Ridge. Two open houses were held to present this proposal to the community. The first of these, held on March 3, 2016 had low turnout and was rescheduled to May 26, 2016. This consultation initiative satisfies the requirements of Industry Canada. The installation of cellular antenna is under Federal jurisdiction and municipal approval is not required.

## f) Interdepartmental Implications:

This application will involve the Building and the Planning Departments in their review of environmental assessments, geotechnical recommendations, a tree cutting permit, and a Watercourse Protection Development Permit.

#### g) Alternatives:

Council has the option of not authorizing this application to proceed to the ALC, in which case the applicant would have the option of ensuring the development proposal size remained within the 100 m² maximum footprint as prescribed in the *Agricultural Land Reserve Use, Subdivision and Procedure Regulation* or appealing to the federal government to intervene in a dispute resolution process.

## **CONCLUSION:**

This application for a non-farm use complies with the direction as given by the ALC for the installation of wireless telephone facilities. Community notification has been provided, and a summary of the comments were provided to the City of Maple Ridge. Council is recommended to authorize forwarding this application to the ALC for their consideration.

"Original signed by Diana Hall"

Prepared by: Diana Hall, M.A., MCIP, RPP

Planner 2

"Original signed by Christine Carter"

\_\_\_\_\_

Approved by: Christine Carter, M.PL, MCIP, RPP
Director of Planning

"Original signed by David Pollock" for

Approved by: Frank Quinn, MBA, P.Eng

**GM: Public Works & Development Services** 

"Original signed by E.C. Swabey"

Concurrence: E.C. Swabev

**Chief Administrative Officer** 

The following appendices are attached hereto:

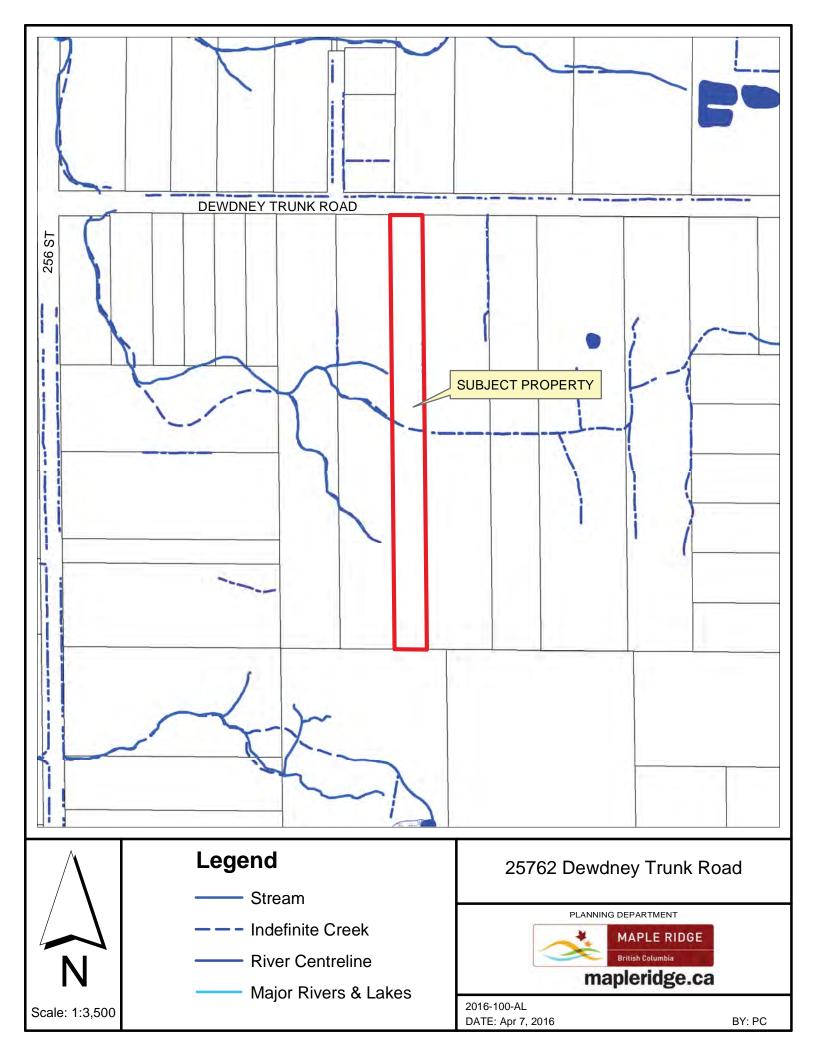
Appendix A - Subject Map

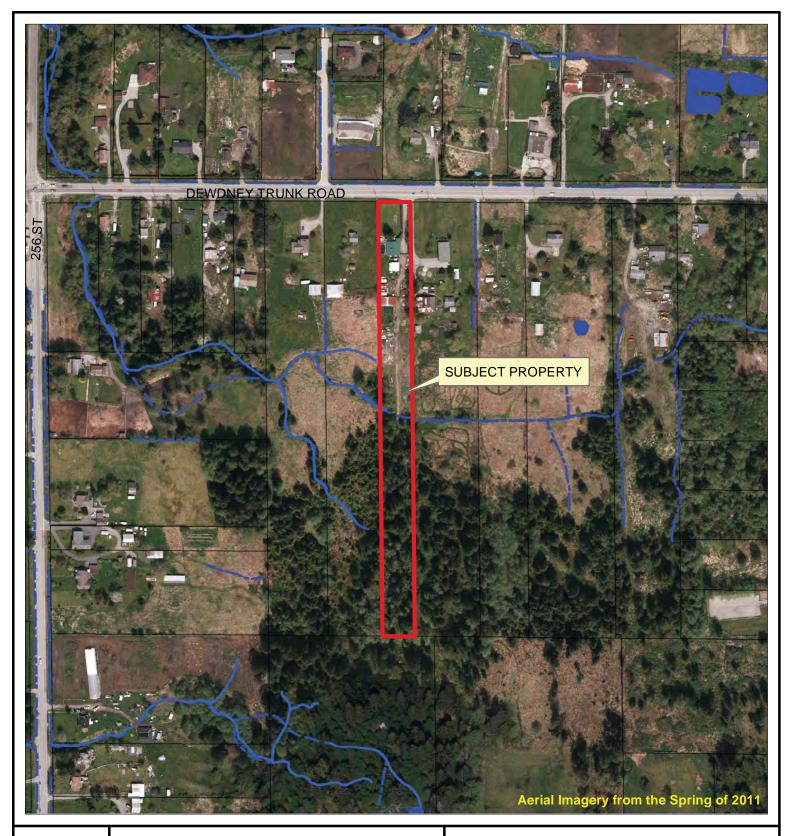
Appendix B - Ortho Photo

Appendix C - Site Plan

Appendix D - Compound Layout

Appendix E - Excerpt from Proponent - Community Consultation Meeting Summary







Scale: 1:3,500

# Legend

Stream

— — - Indefinite Creek

River Centreline

Major Rivers & Lakes

# 25762 Dewdney Trunk Road

PLANNING DEPARTMENT

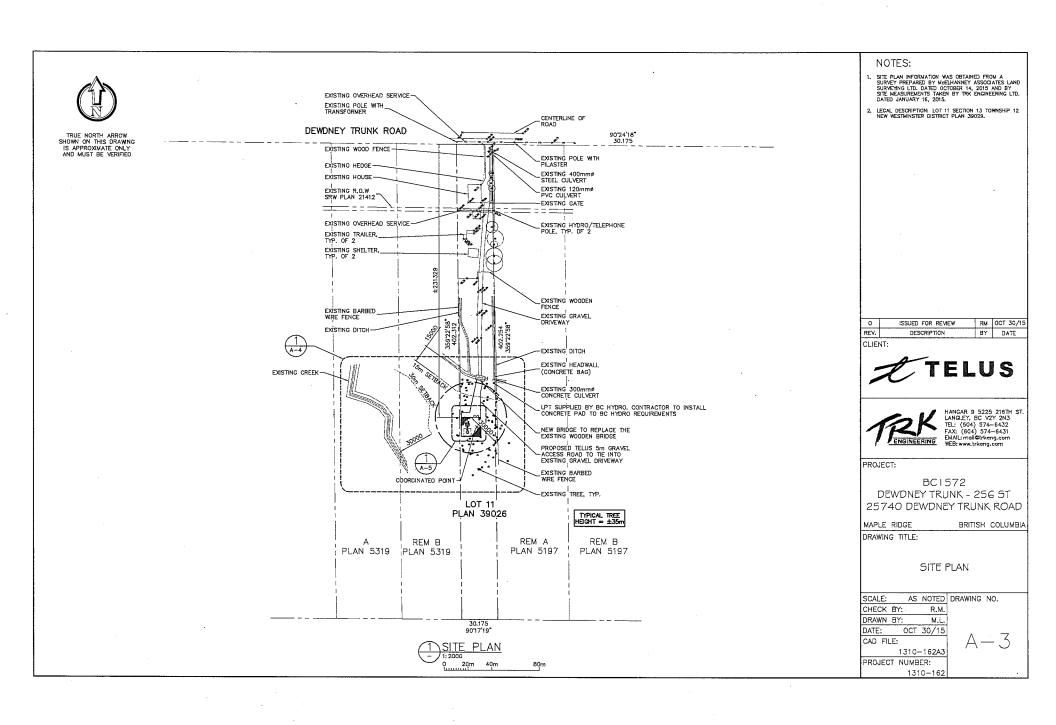
MAPLE RIDGE

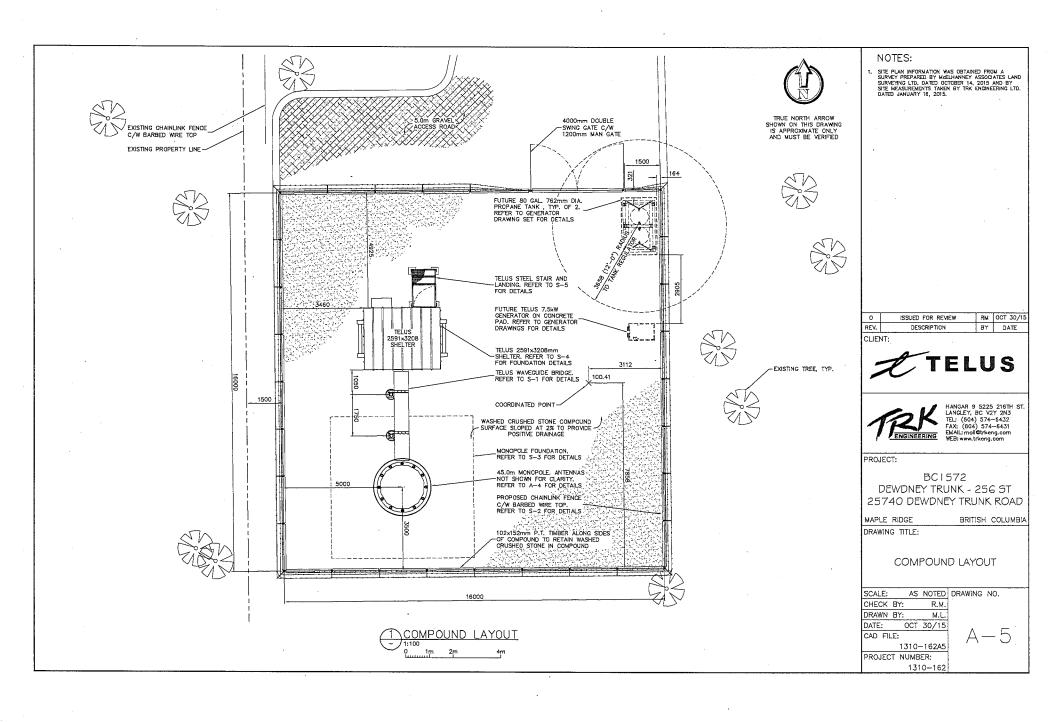
British Columbia

mapleridge.ca

2016-100-AL DATE: Apr 7, 2016

BY: PC









COMMUNITY CONSULTA	TION MEETING SUMMARY		
TELUS Site:	BC1572		
Proposed Location:	25762 Dewdney Trunk Road, Maple Ridge, BC		
Description:	45m monopole tower		
Meeting Date:	Thursday, May 26, 2016		
Meeting Location:	Webster's Corner Elementary 25554 Dewdney Trunk Road, Maple Ridge, BC V4R 1X9		
Meeting Time:	5:30pm – 7:00pm		
TELUS Representatives:	Debra Pankratz, Real Estate & Government Affairs Mohammad Zabetian, RF Engineer		
	Cheryl Bilyk, Real Estate & Government Affairs		
	Harmen Kahlon, Real Estate & Government Affairs		
	Leeanne Parris, Real Estate & Government Affairs		
	Angelo Almario, Wireless Implementation		
	Marc Parras, Manager, Technology Strategy		
	Mohammad Chamma, MgrPlanning & Engineering		
Cypress Representatives:	Tawny Verigin, Municipal Affairs Specialist Consultant		
	James Shaw, Real Estate & Municipal Affairs Consultant		
	Andrew Orchard, Real Estate & Municipal Affairs Consultar		
	Jim Law, Site Acquisition & Municipal Affairs Consultant		
	Brent Laoun, Site Acquisition Consultant		

# **Meeting Details**

The City of Maple Ridge has adopted "Telecommunication Antenna Structures Siting Protocols" to establish procedural standards allowing the City to effectively participate in and influence the placement of telecommunication antenna structures proposed within the City. Following these protocols, Cypress Land Services consulted with the City of Maple Ridge and held a Community Consultation Meeting for the above noted proposed monopole wireless communication facility on Thursday, March 3<sup>rd</sup>. Due to a traffic incident during the meeting, it was rescheduled to Thursday, May 26, 2016 from 5:30 to 7:00pm. The meeting was held at the Webster's Corner Elementary located at 25554 Dewdney Trunk Road, Maple Ridge, BC. The above noted Representatives from TELUS and Cypress Land Services were on site to answer questions and receive feedback. Darrell Denton (Property & Risk Manager) was on hand to represent the City of Maple Ridge.





## Notification and Invitation

Notification packages including an invitation to the community consultation meeting were sent to all households within 300 m of the proposed site on February 10, 2016 via regular mail (please see **Schedule 1: Affidavit of Notification**). In total, 76 notifications were sent. A notice was also placed in the Maple Ridge News on May 13<sup>th</sup>, 2016 inviting the public to the meeting (please see **Schedule 2: Tear sheets**). Due to an unexpected traffic accident and road closure, many members of the public expressed that they were not able to access the meeting. As a result, the community consultation meeting was rescheduled to ensure all member of the public has an opportunity to attend. On May 4, 2016, a total of 76 notification packages were re-issued to property owners, occupants, and other recipients within 300m of the proposed monopole location via regular mail. (please see **Schedule 3: Affidavit of Re-Notification**). On Friday, May 13, 2016 a notice was placed in the Maple Ridge News inviting the public to the meeting and to comment on the proposal (please see **Schedule 4: Tear sheet for Second Meeting Invitation).** 

# Attendance and Community Feedback

18 residents signed in at the Community Consultation Meeting (please see **Schedule 5: Meeting Sign in**). Most of the residents who attended the meeting expressed their opposition regarding the installation. Concerns ranged from location of the structure relative to residential homes and the elementary school (typically with regard to health & safety), concern with structure appearance and perceived impact on property values. During the entire consultation period, 29 residents provided comments in total; one in support, two neutral and 26 in opposition (please see **Schedule 6: Comments & Responses Tracker**).

## Meeting Set Up

Upon arrival to the meeting guests were greeted at a welcome table where they were politely asked to sign in. The venue was set up with story boards around the perimeter of the room explaining various aspects of the proposal (please see **Schedule 7: Storyboards**). TELUS representatives were available to provide information and answer questions as they arose. In addition, wireless literature was provided as take home materials should attendees need additional information. The literature provided included: Wireless Communication and Health, Connecting Canadians, CPC, CWTA Subscriber Facts, SC6 Fact Sheet & Myth busters, it's your Health, Statement of the Chief Medical Officer, Cell Towers in Your Community.



# City of Maple Ridge

TO: Her Worship Mayor Nicole Read MEETING DATE: July 11, 2017

and Members of Council FILE NO: 2017-198-AL

FROM: Chief Administrative Officer MEETING: C of W

SUBJECT: Application to Exclude Land from the Agricultural Land Reserve

21587 128 Avenue

#### **EXECUTIVE SUMMARY:**

An application has been received under Section 30 (1) of the Agricultural Land Commission Act to exclude approximately 0.357 hectares (0.88 acres) of land from the Agricultural Land Reserve. The Applicant's submission conforms with the notice of application requirements of the Agricultural Land Commission. Due to its small parcel size, the subject property is exempt from the regulations of the Agricultural Land Commission<sup>1</sup>. However, the notation that the property is within the Agricultural Land Reserve remains on title.

This application is a required first step towards an eventual application to rezone the parcel for a commercial use. Although exempt from ALC regulations, the property is designated Agricultural in both the Maple Ridge Official Community Plan and in Metro Vancouver's Regional Growth Strategy. For this reason, the property cannot be rezoned to a non-agricultural zone without first amending its municipal and its regional designation.

As this parcel is too small to be feasible as an agricultural property on its own, its redevelopment would not be considered a loss of farmland. The policy context and redevelopment options for this property have been outlined using information provided by the Agricultural Land Commission, Metro Vancouver, and the Maple Ridge Official Community Plan. The compiled findings of these documents indicate there are both threats and opportunities related to the redevelopment of exempt parcels in the Agricultural Land Reserve, which are under the jurisdiction of municipal and regional governments.

The threats relate to the potential for incompatible land uses that could undermine agricultural uses. The opportunities involve the possibilities for supportive non-farm uses that could enhance agriculture and benefit the farming community. Generally, the policies of the Regional Growth Strategy and the Official Community Plan will guide potential land uses towards meeting this latter objective. On this basis, this application could be considered supportable.

<sup>&</sup>lt;sup>1</sup> Exemptions from ALC regulations due to parcel size are conditional and outlined in ALC Policy P-02. http://www.alc.gov.bc.ca/assets/alc/assets/legislation-and-regulation/policies/alc - policy p-02 - parcels less than 2 acres.pdf

The recommendation of this report has been provided in accordance with Council direction for applications for exclusion from the Agricultural Land Reserve. The Alternatives section of this report discusses options for Council's consideration in greater detail.

#### **RECOMMENDATION:**

The following resolutions are provided for Council's consideration:

- a) That the application not be authorized to go forward to the Agricultural Land Commission;
- b) That the application be authorized to go forward to the Agricultural Land Commission with a summary of Council's comments and the staff report.

## **DISCUSSION:**

a) Background Context:

Applicant: OTG Development Concepts

Legal Description: Section 25 Township: 9

OCP: Existing: Agricultural

Zoning: Existing: A-2 (Upland Agricultural)

Surrounding Uses

North: Use: Rural Residential

Zone: A-2 Upland Agriculture

Designation: Agricultural

South: Use: Farm, Rural Residential

Zone: RS-3 One Family Rural Residential

Designation: Agricultural

East: Use: Rural Residential

Zone: A-2 Upland Agriculture

Designation Agricultural

West: Use: Farm and Agricultural product processing

Zone: A-2 Upland Agriculture

Designation: Agricultural

Existing Use of Property: Residential with farm status

Proposed Use of Property: Commercial

Site Area: 0.375 ha (0.88 acres)

Access: 216<sup>th</sup> Street

## b) Site Context:

The subject property is situated at the intersection of 128<sup>th</sup> Avenue and 216 Street. The agricultural context of the site is highly visible including forage crops, blueberries, and the blueberry processing plant to the west of the subject property. At this location, 128<sup>th</sup> Avenue is an east- west arterial that provides the furthest north connection between 216<sup>th</sup> Street and the Pitt River Bridge, and the most direct access for Silver Valley residents. As it would serve both rural and urban traffic, this site may be a strategic location for modest commercial uses.

The subject parcel is approximately 0.4ha (0.9 acres) and is therefore exempt from requirements of the Agricultural Land Commission. Estimates from the Agricultural Land Commission indicate that province wide, there are about 20,000 exempt properties. In general, these properties are the result of historic subdivision patterns. Due to this exemption, municipalities and regional districts have considerable autonomy in permitting non-agricultural uses on these properties.

This parcel has a single family dwelling and an accessory building upon it. The applicant states that it currently has no agricultural activity on it. However, municipal records indicate that the subject property has assessed farm status. Due to its small size, it is likely that this status has been achieved by leasing a portion of the site to a larger farming operation.

# c) Project Description:

This application proposes to exclude the subject property from the Agricultural Land Reserve in order to allow for a commercial development. This exclusion application is necessary due to requirements set forth by the Metro Vancouver's Regional Growth Strategy, and those of the local government in order to facilitate a non-farm use on this property.

At this time, the proposed land use is broadly conceptual and no specific zone is being considered for the redevelopment of this property. However, the applicant has stated an intent to redevelop the property for commercial purposes. There are a number of commercially zoned properties within Maple Ridge that are outside of the Urban Area Boundary. Typically, these are historic commercial parcels with legal non conforming zoning that today would be inconsistent with the Official Community Plan. Typically, these uses are modest in scale and geared towards serving the neighbouring population.

# d) Planning Analysis:

On July 19, 2004, a report for processing exclusion applications was received by Council outlining legal implications and the local government's role in processing applications for exclusion from the Agricultural Land Reserve. Council resolved to consider the following options for referring applications to the Agricultural Land Commission:

- The application be authorized to go forward to the Agricultural Land Commission with no comment.
- The application be authorized to go forward to the Agricultural Land Commission with comments.

- The application be authorized to go forward to the Agricultural Land Commission with a recommendation to exclude the property with or without comments.
- The application be authorized to go forward to the Agricultural Land Commission with a recommendation to not exclude the property with or without comments.
- The application not be authorized to go forward to the Agricultural Land Commission.

The process for decision making on applications for exclusion from the Agricultural Land Reserve was further refined by Council at their February 14, 2005 Workshop. At that time, Council streamlined this process to include the following options:

- a) That the application not be authorized to go forward to the Agricultural Land Commission;
- b) That the application be authorized to go forward to the Agricultural Land Commission with a summary of Council's comments and the staff report.

The above resolution forms the recommendations presented in this staff report. To assist Council in the decision of allowing this application to proceed further, this development proposal will be reviewed in light of the policies and policy concerns of the Official Community Plan, the Regional Growth Strategy, and land use planning information prepared by the Agricultural Land Commission

# **Agricultural Land Commission**

A 1998 publication produced by the Agricultural Land Commission, titled "Planning for Agriculture", provided an extensive land use evaluation of small parcels within the ALR. Pertinent excerpts from the document are, as follows:

The actual amount of land consumed by these small, exempt parcels is not the real problem. However, they do hold the unique position of being ALR land that is largely in the exclusive regulatory control of local governments. This compares to the bulk of the ALR that is influenced by both the authority of the Commission, through the ALC Act, and by the plans and bylaws of local governments where these exist.

These small lots, however, have been described as potential "time bombs" in agricultural areas. Free of the regulatory provisions of the ALC Act, these exempt parcels could be subdivided into even smaller lots or be the subject of non-farm land use proposals that could be in direct conflict with surrounding agricultural uses. This possible clash of land uses and subsequent harm to agriculture could occur if local governments do not recognize this potential and utilize planning and zoning powers to enact regulations sensitive to the overall farm community.

This excerpt expresses the concerns of the Commission that local governments could permit incompatible land uses that would be detrimental to adjacent agricultural parcels. However, the Commission also recognizes that there is potential for these uses to support the farming community, as outlined in the following excerpt:

A degree of caution should be exercised in the application of policies to discourage non-farm uses. It is important to discriminate between uses that are truly non-farm and should be sited in a more suitable location, and those which cause minimal impact on the productive capacity of the land base and do not destabilize, but support the agricultural community.

# Metro Vancouver

In general, the Regional Growth Strategy designates all properties within the Agricultural Land Reserve as Agricultural. Any amendment to an agricultural designation could not occur without first excluding a property from the Agricultural Land Reserve. There is no exemption for small parcels that are not subject to ALC regulations. Metro Vancouver staff may review this matter in the future in order to provide regulations that would give municipalities greater flexibility, and avoid the procedural difficulties associated with amending land use designations and rezoning these properties. However, at present, the existing process remains.

These procedure difficulties relate to requiring the approval of Metro Vancouver to amend the Regional Growth Strategy. This type of amendment would likely be considered by Metro Vancouver to be a Type 2 Minor Amendment. The bylaw amendment process would include a regional public hearing and a two-thirds weighted vote of the Metro Vancouver Board. In this instance, the municipal government would apply for the amendment to Metro Vancouver.

Although the process is onerous, a supportable amendment from Agriculture could be to a Rural land use designation. Rural lands are generally compatible with an agricultural context as they retain a rural character. As noted in the Regional Growth Strategy, the acceptable land uses in this context are low density residential, small scale commercial, industrial, and institutional uses that do not require sewer extension.

#### Official Community Plan

The subject property is outside of the Urban Area Boundary, and the most supportable land use redesignation would be for Rural Commercial purposes. Section 6.3.8 of the OCP, titled "Rural Commercial", notes the following about the Rural Commercial designation:

Rural Commercial centres cater to the daily convenience shopping and service needs of a rural population and provide a limited range of services. Rural Commercial retail centres are typically less than 93  $m^2$  (1,000  $ft^2$ ) in area. Community serving outdoor recreational facilities are also appropriate in the rural area.

Policies pertaining to scale and compatibility of these commercial uses are provided by Policies 6-39 and 6-40 of the Official Community Plan, as follows:

- 6 39 Rural Commercial Centres and outdoor commercial recreation facilities will be considered subject to satisfying Parking Bylaw and Zoning Bylaw requirements, traffic, access, site design, and compatibility with adjacent land uses.
- 6 40 Total commercial space in a Rural Commercial centre is typically less than  $93 \text{ m}^2$   $1,000 \text{ ft}^2$ ) in area. Outdoor commercial recreational facilities may exceed  $93 \text{ m}^2$   $(1,000 \text{ ft}^2)$  in area.

Properties designated Rural Commercial align with the CS-3 Commercial Recreation and the CS-4 Rural Commercial Zone. Both zones are limited in the range of permitted uses. The CS-4 Rural Commercial Zone is also limited in the maximum size of a commercial building.

As it proposes non-farm uses adjacent to agriculture, a requirement of the rezoning application will be an agricultural impact assessment.

## **Analysis**

The concerns, policy context, and the procedural hurdles associated with the rezoning of exempt ALR parcels, from the provincial, regional, and municipal perspectives have been outlined above. From this information it may be concluded that:

- 1. The Regional District and the municipality have jurisdiction over these exempt ALR parcels
- 2. There is potential for incompatible land uses to be permitted on these small parcels that could be detrimental to agricultural areas
- 3. There is also an opportunity for non-farm uses that could support agriculture, and these should be supported.
- 4. The Regional Growth Strategy and the Maple Ridge Official Community Plan provide a consistent framework that can assist in ensuring that land use changes are compatible with an agricultural context.
- 5. The supportable commercial land use for the subject property will be small scale with little adverse effect on agriculture.

# **Zoning Bylaw**

As noted, there is no specific zone attached to this proposal, but the CS-4 Rural Commercial Zone is the most supportable. Support for redevelopment of this property should prioritize low impact development that supports the agricultural potential of neighbouring properties, with little risk of soil or groundwater contamination. Principal permitted uses in the CS-4 Zone are limited to convenience store, restaurant, and retail uses.

#### Interdepartmental Implications:

The Engineering Department has provided a preliminary review of the implications of redeveloping this property. A recent upgrade along 128th Avenue with corner truncation would meet municipal standards. However, upgrades would likely be triggered for 216th Street, which is classified as an arterial road. These upgrades could include a 3 metre dedication, and road widening of existing asphalt, or if supported, waiving these requirements with a Development Variance Permit. Existing storm drainage is likely sufficient. Access would be required to be from the northern edge of the property along 216th Street.

#### e) Alternatives:

The recommendation format of this report has been prepared in accordance with Council direction. Based on the considerations as outlined in this report, there may be some merit in considering certain commercial uses on the subject property, if the exclusion application is supported by the Agricultural Land Commission. These considerations would be explored more fully as part of the

required rezoning and Official Community Plan amendment that must precede the re-development of this property.

As noted, this application may be supportable. However, Metro Vancouver has no process at this time that would exempt this property from the Regional Growth Strategy amendment procedures. In addition, Metro Vancouver has indicated the possibility to revise their process in order to give municipalities greater flexibility. Supportable land uses would likely form part of that dialogue. Council may therefore wish to consider deferring or denying exclusion applications for exempt properties until this work has been completed. Under the current required process, the request to amend the Regional Growth Strategy would be forwarded to Metro Vancouver after third reading of the rezoning application.

#### **CONCLUSION:**

This application for exclusion from the Agricultural Land Reserve has been considered within the policy context of the provincial, regional, and municipal concerns and objectives. On review of this context, this application is found to be supportable. However, the report recommendation has been prepared in accordance with previous Council direction for applications for exclusion from the Agricultural Land Reserve.

"Original signed by Diana Hall"

Prepared by: Diana Hall, MA, MCIP, RPP

Planner 2

"Original signed by Christine Carter"

Approved by: Christine Carter, M.PL, MCIP, RPP

**Director of Planning** 

"Original signed by Frank Quinn"

Approved by: Frank Quinn, MBA, P. Eng

**GM:** Public Works & Development Services

"Original signed by E.C. Swabey"

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Concurrence: E.C. Swabey

**Chief Administrative Officer** 

The following appendices are attached hereto:

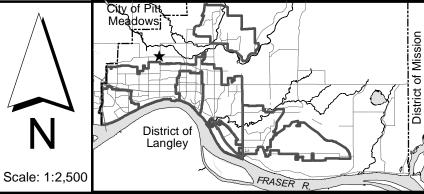
Appendix A – subject map

Appendix B – ortho map

# **APPENDIX A** SUBJECT PROPERTY 21567 21515 21512 12760 12730 Legend 21587 128 AVENUE Stream PLANNING DEPARTMENT Ditch Centreline MAPLE RIDGE British Columbia Indefinite Creek mapleridge.ca Lake or Reservoir FILE: 2017-198-AL Scale: 1:2,500 DATE: Jun 27, 2017 BY: PC

# **APPENDIX B**





## 21587 128 AVENUE

PLANNING DEPARTMENT



mapleridge.ca

FILE: 2017-198-AL DATE: Jun 27, 2017

BY: PC



### City of Maple Ridge

MEETING DATE: July 11, 2017

2017-221-RZ

Council

FILE NO:

MEETING:

**TO:** Her Worship Mayor Nicole Read

and Members of Council

FROM: Chief Administrative Officer

First Reading

Zone Amending Bylaw No. 7355-2017

22032 119 Avenue

#### **EXECUTIVE SUMMARY:**

SUBJECT:

An application has been received to rezone the subject property, located at 22032 119 Avenue, from RS-1 (One Family Urban Residential) to RT-2 (Ground-Oriented Residential Infill) to support the development of a triplex residential building. Amendments to the Official Community Plan (*Amending Bylaw No. 7349-2017*), Zoning Bylaw (*Amending Bylaw No. 7312-2017* for the RT-2 Zone), and Off Street Parking and Loading Bylaw (*Amending Bylaw No. 7350-2017*) were given first reading at the June 13, 2017 Council meeting. These bylaws, when approved, will allow new ground-oriented infill housing such as courtyard, fourplex and triplex forms in accordance with the action items of the Housing Action Plan Implementation Framework that were prioritized by Council. The current application applies the draft provisions of the new proposed RT-2 zone and Off Street Parking and Loading Bylaw for triplexes.

This application is not subject to the Community Amenity Contribution (CAC) Program Policy 6.31, because triplex applications where only one building is being constructed are exempt. To proceed further with this application additional information is required as outlined below.

#### **RECOMMENDATIONS:**

That Zone Amending Bylaw No. 7355-2017 be given first reading; and

That the applicant provide further information as described on Schedules C, D and E of the Development Procedures Bylaw No. 5879–1999.

#### **DISCUSSION:**

#### a) Background Context:

Applicant: 1119300 BC LTD. GRACE YU

Owner: Grace Lim Kuo Yu, Benjamin Yu, Yan Kwong Joshua Yeung,

Helen Lim Kuo

Legal Description: Lot 56, D.L. 397, NWP 14049

OCP:

Existing: Urban Residential

Proposed: No change

Zoning:

Existing: RS-1 (One Family Urban Residential)
Proposed: RT-2 (Ground-Oriented Residential Infill)

Surrounding Uses:

North: Use: Single Family Residential

Zone: RS-1 (One Family Urban Residential)

Designation: Urban Residential

South: Use: Single Family Residential

Zone: RS-1

Designation: Urban Residential

East: Use: Single Family Residential

Zone: RS-1

Designation: Urban Residential

West: Use: Single Family Residential

Zone: RS-1

Designation: Urban Residential

Existing Use of Property: Single Family Residential

Proposed Use of Property: Ground-Oriented Residential Infill - Triplex

Site Area: 899 m<sup>2</sup> ha (0.22 acres)

Access: 119 Avenue and lane behind property

Servicing requirement: Urban Standard

#### b) Site Characteristics:

The subject property, located at 22032 119 Avenue, is a rectangular shaped lot that is 899 m<sup>2</sup> (0.22 acres) in size. The subject property and surrounding lots are characterized by low (i.e. single storey and basement) single family dwellings. There is a lane behind (south) of the subject property. The subject property is relatively flat with a few trees along its edges and in the back yard.

#### c) Project Description:

The current application proposes to rezone the subject property from RS-1 (One Family Urban Residential) to RT-2 (Ground-Oriented Residential Infill), a newly created zone, to permit the development of a triplex.

The new RT-2 zone provides for the infill of ground-oriented residential buildings within established residential neighbourhoods in a form that will be incremental and sensitive to the existing and emerging context. This new zone allows for dwelling units to be in one building with shared party walls to create triplexes, as is the case of the current application, or fourplexes, which will be supported along Major Corridors. These forms will resemble a single family dwelling in order to fit seamlessly into existing neighbourhoods. Dwelling units may also be arranged individually or attached and clustered around a shared open space, in a courtyard residential housing form. The new RT-2 (Ground-Oriented Residential Infill) zone, Bylaw No. 7312-2017, was given first reading at the June 13, 2017 Council meeting and will run concurrently with another application for courtyard residential housing (2017-031-RZ), which also received first reading at the same Council meeting. However, should the RT-2 zone not be approved, the current application would not complete and the file would be closed.

At this time the current application has been assessed to determine its compliance with the Official Community Plan (OCP) and provide a land use assessment only. Detailed review and comments will need to be made once full application packages have been received. A more detailed analysis and a further report will be required prior to second reading. Such assessment may impact proposed lot boundaries and yields, OCP designations and Bylaw particulars, and may require application for further development permits.

#### d) Planning Analysis:

#### Official Community Plan:

The subject property is located in the general urban area just to the west of the town centre. It is currently designated Urban Residential, and the OCP's neighbourhood residential infill policies apply to the current application. Under the infill policies, unit types such as duplexes and triplexes are allowed, with an emphasis on street oriented buildings (Policy 3-19, b). These policies also require proposed developments to respect and reinforce the physical patterns and characteristics of established neighbourhoods, with particular attention paid to site design, setbacks, and lot configuration of the existing pattern of development, as well as compatibility between building massing and the types of dwelling units (Policy 3-21).

It is noted that one of the underlying principles in the OCP is to encourage growth within the Urban Area Boundary (UAB), and to accommodate that growth through infill by promoting a mix of housing types and tenures (Policy 3-1).

The proposed rezoning of the subject property to RT-2 (Ground-Oriented Residential Infill) to support the development of a triplex aligns with the intent of these OCP and neighbourhood residential infill policies.

#### **Zoning Bylaw:**

The current application proposes to rezone the subject property located at 22032 119 Avenue from RS-1 (One Family Urban Residential) to RT-2 (Ground-Oriented Residential Infill) to permit the development of a triplex residential building. The subject property is 899  $m^2$ , which is larger than the 800  $m^2$  minimum lot size proposed in the new RT-2 zone.

The triplex residential development is supported on this property because it will be similar in scale with the surrounding, established single family neighbourhood. The maximum height requirements for triplex residential developments are the same as today's new single family homes (11 metres), even though they are higher than existing older homes in the area that were built to a lower height. Nonetheless, the triplex is in one building, which is intended to resemble a single family home and integrate with the existing neighbourhood. Each dwelling unit is also provided with greenspace, while access to off-street parking areas can be accessed from the lane behind the subject property.

At this time, there are no known variances being requested to the requirements of the proposed RT-2 zone. Any variances arising from subsequent design work will require a Development Variance Permit application.

#### Parking:

An amendment to the Off-Street Parking and Loading Bylaw 4350-1990 is being proposed along with the proposed amendment to the OCP and Zoning Bylaw to create the new RT-2 (Ground-

Oriented Residential Infill) zone. The amendment clarifies the parking requirements for triplex, fourplex, and courtyard residential developments. Two off-street parking spaces will be required for each dwelling unit within the Urban Area Boundary (UAB) and within the Town Centre. No off-street visitor parking is required.

#### **Development Permits:**

Pursuant to Section 8.7 of the OCP, a Multi-Family Development Permit application is required to ensure the current proposal enhances existing neighbourhoods with compatible housing styles that meet diverse needs, and minimize potential conflicts with neighbouring land uses. The Proposed Triplex, Fourplex and Courtyard Housing Forms Overview report from April 18, 2016 stated that applications for triplex, fourplex and courtyard housing will use the Multi-Family Development Permit guidelines for those applications received in the first year. Applications will also be forwarded to the Advisory Design Panel (ADP) for review. The process will be reviewed and reported to Council after the first year and may result in the establishment of Development Permit guidelines specifically developed for these ground-oriented residential infill forms.

#### **Advisory Design Panel:**

A Multi-Family Development Permit is required and must be reviewed by the Advisory Design Panel prior to second reading.

#### **Development Information Meeting:**

A Development Information Meeting is not required for this application because there is no OCP amendment and the proposal is less than 5 dwelling units.

#### e) Interdepartmental Implications:

In order to advance the current application, after first reading, comments and input, will be sought from the various internal departments and external agencies listed below:

- a) Engineering Department;
- b) Operations Department;
- c) Fire Department;
- d) Licences, Permits and Bylaws Department;
- e) Parks Department;
- f) School District;
- g) Ministry of Transportation and Infrastructure:
- h) Canada Post.

The above list is intended to be indicative only and it may become necessary, as the application progresses, to liaise with agencies and/or departments not listed above.

This application has not been forwarded to the Engineering Department for comments at this time; therefore, an evaluation of servicing requirements has not been undertaken. We anticipate that this evaluation will take place between first and second reading.

#### f) **Development Applications:**

In order for this application to proceed the following information must be provided, as required by Development Procedures Bylaw No. 5879-1999 as amended:

- 1. A complete Rezoning Application (Schedule C);
- 2. A Multi-Family Residential Development Permit Application (Schedule D);
- 3. A Development Variance Permit (Schedule E);

The above list is intended to be indicative only, other applications may be necessary as the assessment of the proposal progresses.

#### CONCLUSION:

The development proposal is in compliance with the proposed OCP Amending Bylaw No. 7349-2017. This triplex residential development provides an opportunity to allow sensitive infill on the site that is similar in form and scale to the surrounding single family dwelling neighbourhood. It is recommended that Council grant first reading subject to additional information being provided and assessed prior to second reading.

"Original signed by Chee Chan"

Prepared by: Chee Chan Planner 1

"Original signed by Christine Carter"

Christine Carter, M.PL, MCIP, RPP Approved by:

**Director of Planning** 

"Original signed by Frank Quinn"

Approved by: Frank Quinn, MBA, P. Eng

**GM: Public Works & Development Services** 

"Original signed by E.C. Swabey"

Concurrence:

E.C. Swabey

**Chief Administrative Officer** 

The following appendices are attached hereto:

Appendix A - Subject Map

Appendix B - Ortho Map

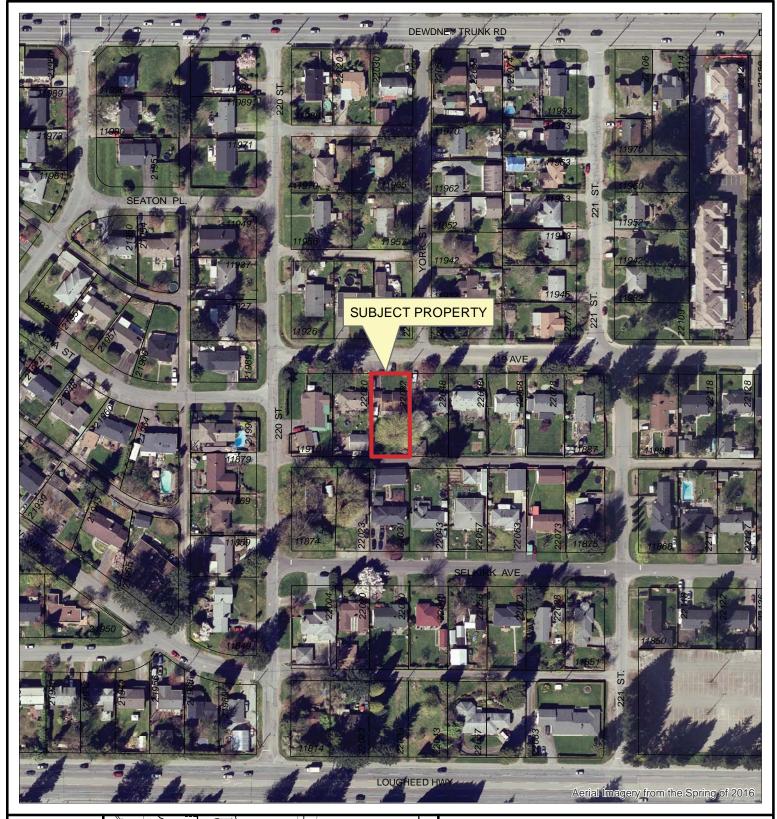
Appendix C - Zone Amending Bylaw No. 7355-2017

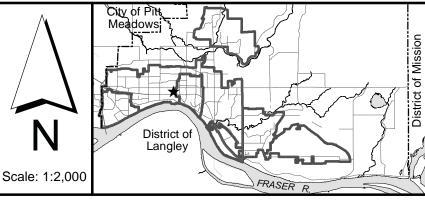
Appendix D - Proposed Site Plan

# **APPENDIX A**



# **APPENDIX B**





### 22032 119 AVENUE

PLANNING DEPARTMENT



mapleridge.ca

FILE: 2017-221-RZ DATE: May 31, 2017

BY: PC

### CITY OF MAPLE RIDGE BYLAW NO. 7355-2017

A Bylaw to amend Map "A" forming part of Zoning Bylaw No. 3510 - 1985 as amended

			Thing Bylaw No. 0010 1000 do differenced	
<b>WHEF</b> amen		o amend Ma	ple Ridge Zoning Bylaw No. 3510 - 1985 as	
NOW	THEREFORE, the Municipal Co	ouncil of the	City of Maple Ridge enacts as follows:	
1.	This Bylaw may be cited as "	Maple Ridge	Zone Amending Bylaw No. 7355-2017."	
2.	That parcel or tract of land a	and premise	s known and described as:	
	Lot 56 District Lot 397 Grou	p 1 New We	stminster District Plan 14049	
		•	No. 1719 a copy of which is attached hereto by rezoned to RT-2 (Ground-Oriented	
3.	Maple Ridge Zoning Bylaw No. 3510 - 1985 as amended and Map "A" attached thereto are hereby amended accordingly.			
	<b>READ</b> a first time the date	ay of	, 20	
	<b>READ</b> a second time the	day of	, 20	
	PUBLIC HEARING held the	day of	, 20	
	<b>READ</b> a third time the	day of	, 20	
	APPROVED by the Ministry of , 20	f Transporta	tion and Infrastructure this day of	
	ADOPTED, the day of		, 20	
PRFS	IDING MEMBER		CORPORATE OFFICER	



# MAPLE RIDGE ZONE AMENDING

Bylaw No. 7355-2017

Map No. 1719

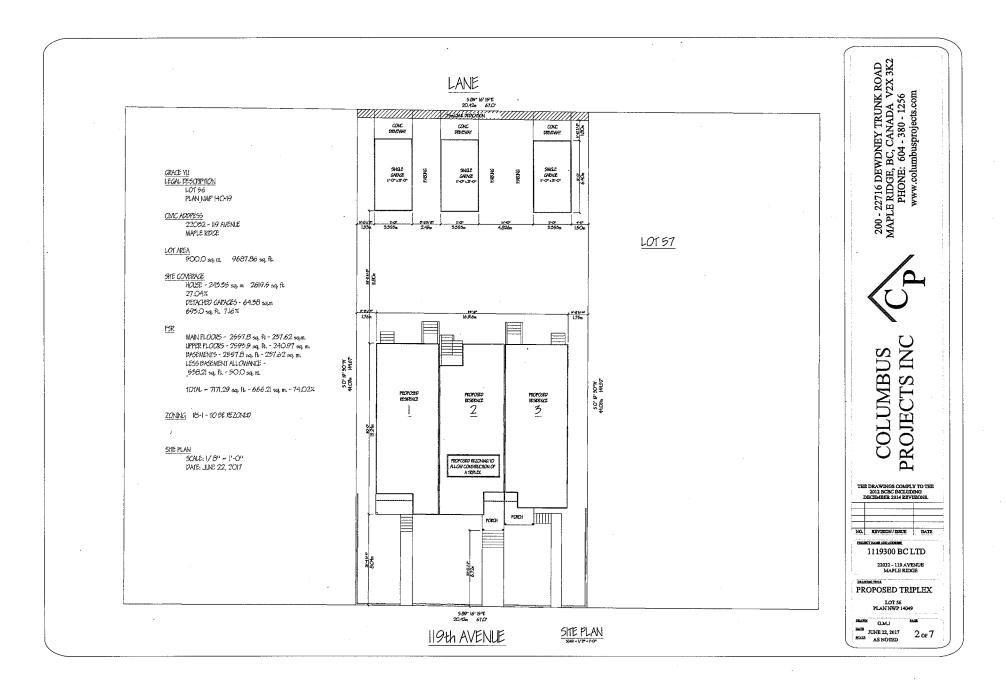
From: RS-1 (One Family Urban Residential)

To: RT-2 (Ground-Oriented Residential Infill)





### **APPENDIX D**





### City of Maple Ridge

TO: Her Worship Mayor Nicole Read

MEETING DATE:

July 11, 2017

and Members of Council

FILE NO:

01-0340-50

FROM: Chief Administrative Officer MEETING:

Council

SUBJECT:

Adoption of Corporate Asset Management Policy 9.13

#### **EXECUTIVE SUMMARY:**

The City of Maple Ridge (City), along with all other municipalities within British Columbia owns, operates and maintains a wide array of infrastructure assets including but not limited to transportation networks, water distribution systems, sewage collection systems, drainage systems, parks, facilities and vehicle fleets with a total replacement value in excess of \$1 Billion. The expectation is that these assets will function efficiently and effectively for many years but all infrastructure has a finite service life; the challenge for municipalities is to manage assets in a costeffective way over their life cycle and plan for their replacement.

The Asset Management Policy provides the vision and basic parameters for the City's Asset Management activities and a draft policy document was presented at a Council Workshop on March 27, 2017. The importance of recognizing natural assets such as watercourses and trees was acknowledged by Council and the consideration of natural assets will be explored in the development of the forthcoming Asset Management Strategy initiative.

The implementation of a comprehensive asset management policy and strategy, as assets age and deteriorate rather than a reactive short term financial and technical decisions provides a systematic, proactive approach. The adoption of a Corporate Asset Management Policy to guide an Asset Management Strategy and plans will enable the City to maintain and manage infrastructure assets at defined levels, establish asset replacement strategies through the full life cycle, and guide justification for stable long term funding.

One asset category that is not fully developed but is emerging is that of Natural Capital, defined as natural assets such as forests or watercourses. The consideration of natural assets will be explored as part of the overall Asset Management Strategy with the goal of incorporating Natural Capital into a subsequent phase of the Strategy.

The intent of this report is to seek adoption of the Asset Management Policy, after which the City will issue a Request for Proposal for the development of an Asset Management Strategy.

#### **RECOMMENDATION:**

THAT Corporate Asset Management Policy 9.13 be adopted.

#### **DISCUSSION:**

#### a) Background Context:

Local governments are required, through Public Sector Accounting Board (PSAB) 3150, to report Tangible Capital Assets (TCA) into the annual financial reporting process and the City has expended significant effort in compiling information on municipal assets. Whilst the TCA process is a financial requirement, there is a synergy with asset management and the two processes provide an opportunity to develop a complete Asset Management system that identifies the true financial costs of providing services to the municipality and also the costs of maintaining the services and assets in perpetuity.

Municipalities have always managed the various elements of civic infrastructure such as roads, water, wastewater, drainage, facilities, fleet and parks, and master plans have been developed for each infrastructure asset class. A Corporate Asset Management Strategy integrates the individual infrastructure asset catagories and plans in a comprehensive manner.

The City has been proactive in establishing an Infrastructure Replacement levy as a starting point to address the shortfall in infrastructure funding that speaks to the challenges of providing quality infrastructure assets and also the need for sustainable levels of funding over the entire life cycle of those assets. The City is a growing municipality with a corresponding increase in municipal services and assets. In addition to being a builder through either development or capital projects, the City is a custodian, managing those existing and new assets through their full life cycle.

Sustainability may be broadly stated as addressing the needs of the present generation without compromising the ability of future generations to meet their own needs. For municipal governments, sustainable community development is that which considers the social well-being, environmental integrity, and financial viability of the community whilst balancing a portfolio of aging existing infrastructure with increased demands from new growth and the resulting infrastructure.

Asset Management is a systematic process to guide the planning, acquisition, operation and maintenance, renewal and disposal of municipal assets with the objective to maximize asset service delivery and manage risks and costs over the lives of those assets. The implementation of sound Asset Management strategies provides assurance that the City assets will meet designated performance levels and deliver the desired service in the long term at optimum cost.

The framework for developing and implementing Asset Management within the City is based upon a number of steps that range from broad policy statements through to detailed day-to-day actions to implement the plan, as illustrated below:

#### **POLICY:**

- Sets broad framework
- Integrates AM into the organization

#### STRATEGY:

- Develops structured set of actions
- Review current status, vision, gaps, resources

#### **PLANS:**

- Defines levels of service for outlined actions
- Identifies AM activities
- Financial Forecasts

#### **OPERATIONS:**

- Detailed day-to-day actions required
- Allocation of resources
- Establishes performance measures

The endorsement of a Corporate Asset Management Policy will reinforce the City's commitment to Asset Management and provide direction to staff for the development of an Asset Management Strategy as well as specific plans and operational guidelines and practices.

The development of an infrastructure Asset Management Strategy needs to consider a number of issues:

- What assets does the City have and where are they?
- What is it worth?
- What is its condition and expected remaining service life?
- What is the expectation for level of service and what needs to be done? When do we need to do it?
- How much will it cost and what is the acceptable level of risk?
- How does the City ensure long-term affordability?

The City has a considerable amount of data on infrastructure that has been, and is gathered on an ongoing basis. A suite of master plans have also been adopted to address the various municipal infrastructure categories. The development of a Corporate Asset Management Policy and subsequent Strategy enfolds the various infrastructure components into a comprehensive and cohesive enterprise.

One asset category that is not fully developed but is emerging is that of Natural Capital, defined as natural assets such as forests or watercourses. The consideration of natural assets will be explored as part of the overall Asset Management Strategy with the goal of incorporating Natural Capital into a subsequent phase of the Strategy.

Upon approval of the Corporate Asset Management Policy, staff will issue a Request for Proposal for the development of an Integrated Asset Management Strategy.

The following activities will be pursued in support of the overall Asset Management initiative:

- Development of a Corporate Asset Management Strategy
- Review of asset inventory for accuracy and completeness and ensure outstanding data is collected and existing data updated as necessary
- Definition of levels of service to measure performance for asset categories related to quality, quantity, reliability, responsiveness, environment, and cost
- Creation of an asset condition rating system that may be applied across all asset groups.

Building a Corporate Asset Management Plan is not a one-time assignment but rather an ongoing initiative and the completion of the above noted tasks will provide the structure for a fully integrated Corporate Asset Management Plan for the City's infrastructure.

#### b) Desired Outcome:

The endorsement of the Corporate Asset Management Policy and subsequent development of the corporate Asset Management Strategy will support the delivery of sustainable delivery of sustainable infrastructure services while considering community priorities, informed by an understanding of the trade-offs between the available resources and the desired level of service.

#### c) Strategic Alignment:

The Corporate Asset Management Policy and subsequent Asset Management Strategy align with the sustainability goals encapsulated in the City's Official Community Plan as well as a number of infrastructure master planning initiatives including the Strategic Transportation Plan, the Drinking Water Master Plan, the Sanitary Master Plan and the various Integrated Storm Water Management Plans currently under development. Other corporate document linkages include the Financial Plan, Annual Reports, and Design Criteria and Specifications.

#### d) Citizen/Customer Implications:

The development and implementation of a Corporate Asset Management Strategy and associated Plans will ensure that the infrastructure assets within the City are not only constructed efficiently, but managed appropriately in a cost-effective manner through their life cycle and ultimate replacement.

#### e) Interdepartmental Implications:

All Departments in the City have worked cooperatively on the Tangible Capital Asset project and will continue to do so through the development of the Corporate Asset Management initiative. The Corporate Asset Management Policy will also provide staff with another tool to validate community planning processes.

#### f) Business Plan/Financial Implications:

The current Financial Plan includes \$160,000 for the development of a Corporate Asset Management Strategy. It is anticipated that there will be additional funds required in the future to implement the Strategy as well as continue the collection of data and these will be incorporated into the future Financial Plan iterations.

#### g) Policy Implications:

The Financial Sustainability Plan Policy Guidelines (Policy No. 5.52) has set the groundwork for the Corporate Asset Management Policy and Strategy and will serve as a sound reference as the initiative proceeds.

#### h) Alternatives:

The purpose of undertaking the Corporate Asset Management Policy and Strategy initiative is to develop a systematic process to guide the planning, acquisition, operation and maintenance, renewal, and replacement or disposal of assets. The lack of such a strategy will result in a piecemeal approach to infrastructure funding that may not be sustainable.

#### **CONCLUSIONS:**

The City maintains over \$1 Billion of infrastructure assets and the expectation is that these assets will function efficiently and effectively for many years but all infrastructure has a finite service life; the challenge for municipalities is to manage assets in a cost-effective way over their life cycle and plan for their replacement.

The adoption of a Corporate Asset Management Policy to guide an associated Strategy and plans will enable the City to:

- Maintain and manage infrastructure assets at defined levels
- Establish asset replacement strategies through the full life cycle, and
- Guide justification for stable long term funding.

The implementation of a comprehensive asset management policy and strategy, as assets age and deteriorate rather than a reactive short term financial and technical decisions provides a systematic, proactive approach. The adoption of a Corporate Asset Management Policy to guide an Asset Management Strategy and plans will enable the City to maintain and manage infrastructure assets at defined levels, establish asset replacement strategies through the full life cycle, and guide justification for stable long term funding.

"Original signed by David Pollock" "Original signed by Trevor Thompson" David Pollock, PEng. Financial Trevor Thompson, BBA, CPA, CGA Prepared by: Concurrence: Manager of Financial Planning Municipal Engineer "Original signed by James Storey" Reviewed by: James Storey, AScT. **Director of Engineering Operations** "Original signed by Don Cramb" for Reviewed by: Valoree Richmond, MBCSLA Manager of Parks Planning & Operations "Original signed by Frank Quinn" Approved by: Frank Quinn, MBA, PEng. General Manager: Public Works & Development Services "Original signed by Ted Swabey"

Concurrence: E.C. Swabev

Object Administration

**Chief Administrative Officer** 



levels of service for the long term.

# **POLICY MANUAL**

	Policy No: 9.13				
Title: Corporate Asset Management	Supersedes:				
Authority:   Legislative   Operational	Effective Date:				
Approval: Council CMT	Review Date:				
☐ General Manager					
Policy Statement:					
The Corporate Asset Management Policy details the principles for implementing a consistent and coordinated approach in managing City assets to demonstrate sound fiscal stewardship and secure long-term infrastructure sustainability within the City.					
Purpose:					
The total replacement value of the infrastructure assets owned by the City of Maple Ridge (City) is in excess of \$1 Billion and ranges in size and complexity from larger asset classes such as roads, water, sewers, pump stations, storm drainage systems, facilities, parks, fleet through to smaller classes such as office furniture or computers. The City will continue to evaluate natural assets such as watercourses and forests to incorporate such assets into the overall Asset Management Strategy.					
Asset Management (AM) is a comprehensive framework to guide the planning, acquisition, operation and maintenance, rehabilitation, disposal and ultimate replacement of municipal infrastructure assets. The objective is to maximise asset service delivery potential, manage related risks and minimize costs of ownership while delivering acceptable levels of service in a sustainable manner that does not compromise the ability of future generations to meet their own needs.					
The Corporate Asset Management Policy provides the framework to develop a city-wide Asset Management Strategy as well as plans, operational guidelines and practices to ensure the successful execution of maintainable service delivery of community services.					
Background:					
As the City grows, new infrastructure is added to the built environment through development and					

capital projects and over time those assets age and deteriorate. The implementation of sound AM stratagems provide assurance that the City assets (both existing and future) will meet designated

The framework for developing and implementing AM within the City is based upon a number of steps that range from broad policy statements through to detailed day-to-day actions as illustrated below:

Policy

- Sets broad framework to undertake AM in a structured and coordinated manner.
- Establishes support for AM and integrates AM into the City organization.

Strategy

- Develop structured set of actions aimed at improved AM by the City.
- Review current status, future vision, gap analysis, resources and timeframes.
- Establishes Levels of Service (LOS) for all asset classes.

Plans

- Outline particular action and resources required to provide defined LOS
- Identifies AM activities operations, maintenance, renewals, capital works, disposal.
- Financial forecasts for elements within AM plans.

Operations

- Detailed day-to-day actions required to deliver the defined LOS.
- Allocation of necessary resources.
- Establishes measurable performance indicators.

#### **Related Corporate Initiatives:**

Asset Management is formalized and integrated into other corporate initiatives and documents such as:

- Vision, Mission & Values Statement
- Official Community Plan
- Community and Neighbourhood Plans
- Financial Plan including Capital and Operating Budgets
- Annual Reports
- Design Criteria and Specifications
- Infrastructure Servicing Plans

In 2004 Council approved the Financial Sustainability Plan policy guidelines (Policy No. 5.52) that laid the groundwork for the continuance of high quality services and to provide a legacy for future generations. The FSP policy outlines 13 guidelines ranging from tax base growth, service demands, efficiencies, debt management, fees and charges capital carryovers, infrastructure maintenance and replacement and will serve as a sound reference as the City develops the Corporate Asset Management Strategy.

The development and implementation of a Corporate Asset Management Strategy by the City will provide guidance through a number of policy statements and principles.

#### **Policy Statements**

#### The City will:

- 1. Develop and maintain asset inventories of its infrastructure
- 2. Maintain and manage infrastructure assets at defined service levels
- 3. Establish and monitor standards and service levels to ensure Council objectives are met
- 4. Establish infrastructure replacement strategies through the use of full life cycle costing principles
- 5. Ensure adequate funding to maintain established asset levels of service and maintenance and extend the useful life of assets as well as to replace, renew and/or decommission assets
- 6. Consider and incorporate asset management strategies in City corporate plans including community planning processes
- 7. Track progress and provide regular reports

#### **Policy Principles**

#### The City shall:

- Allocate funding for new assets after considering the full life cycle costs and the economic, environmental, and social benefits of the new asset, seeking to minimize the asset total life cycle cost
- 2. Provide information on future maintenance, operation, upgrade, renewal and/or replacement and decommission requirements
- 3. Identify the level of service that will be delivered by each asset and how that level of service will be monitored
- 4. Establish organizational accountability and responsibility for asset inventory, condition, use and performance
- 5. Ensure corporate governance through demonstrable long-term financial planning based upon sustainable service levels
- 6. Integrate corporate, financial, business, technical and budgetary planning for infrastructure assets
- 7. Undertake public consultation with stakeholders as appropriate
- 8. Minimize risk to users and risks associated with asset failure
- 9. Utilize best practices where available
- 10. Update and maintain infrastructure inventory and life cycle data
- 11. Report on the performance of the asset management strategy and plans

#### Definitions:

**Asset:** Has a physical nature, is a significant economic resource and provides the delivery of programs and/or services.

**Asset Register:** A record of the asset information, typically held in a spreadsheet, database or software system, including asset attribute data such as quantity, type and construction cost.

**Condition Assessment:** The inspection, assessment, measurement and interpretation of the resultant data, to indicate the condition of a specific component so as to determine the need for some preventative or remedial action.

**Cost-Effective Management:** The proactive, as opposed to reactive, management of the maintenance, repair and rehabilitation activities required to deliver the desired/required level of service while minimizing the life cycle costs of providing the infrastructure.

**Current Replacement Cost:** The cost the entity would incur to acquire the asset on the reporting date. The cost is measured by reference to the lowest cost at which the gross future economic benefits could be obtained in the normal course of business or the minimum it would cost, to replace the existing asset with a new modern equivalent asset (not a second-hand one) with the same economic benefits (gross service potential) allowing for any differences in the quantity and quality of output and in operating costs.

**Levels of Service:** Levels of service statements describe the outputs or objectives an organization or activity intends to deliver to customers.

**Life Cycle Costs (LCC):** The total cost of an asset throughout its life including planning, design, construction, acquisition, operation, maintenance rehabilitation and disposal costs.

**Natural Assets:** Naturally occurring land or subsurface features that perform or support service delivery to the City (ex: creeks that convey and treat rain water runoff). Also incorporates manmade features that replicate naturally occurring features (ex: ditches, ponds, wetlands).

**Renewal:** Works to replace existing assets or facilities with assets or facilities of equivalent capacity or performance capability.

**Risk Management:** Coordinated activities to redirect and control an organization with regard to risk.

# Key Areas of Responsibility

Action

Adopt the Asset Management Policy

Develop and maintain asset inventories

Assess infrastructure condition and service levels

Establish and monitor infrastructure replacement levels through life cycle costing principles

Develop and maintain comprehensive plans for the appropriate level of maintenance, rehabilitation, extension and decommissioning of assets

Responsibility

Council

Public Works & Development Services (PWDS); Finance; Parks; Fire

PWDS; Parks; Fire

PWDS; Finance; Parks; Fire

PWDS; Finance; Parks; Fire

Page 4 of 5 Policy 9.13

Monitor and review infrastructure standards and defined service levels

Report on the status of the municipal infrastructure and the asset management strategy and plans

Both Council and staff have roles to play in the support of this policy. Council acts as the stewards for all City assets and approves the policy, participates in the establishing of levels of service as well as monitoring outcomes. Staff will develop, implement, monitor and review the Corporate Asset Management Strategy as well as advance and implement the operational plans. The Corporate Asset Management Strategy shall be reported to Council and the community on a regular basis and may be reviewed by Council on an interim basis.

Council

PWDS; Finance; Parks; Fire



### City of Maple Ridge

TO: Her Worship Mayor Nicole Read MEETING DATE: July 11, 2017

and Members of Council

FROM: Chief Administrative Officer MEETING: Council

SUBJECT: Development Cost Charges Imposition Bylaw

#### **EXECUTIVE SUMMARY:**

Development Cost Charges (DCCs) are levies collected to assist with funding infrastructure and parks required to service new development or growth. DCCs are a restricted funding source in that they can only be collected for certain types of projects, as set out in legislation, and can only be used for the projects included in the DCC Imposition Bylaw.

An update is required to the DCC Imposition Bylaw to ensure the levies reflect updated infrastructure plans, current capital costs and updated development projections.

Due to the extent of the amendment, approval by the Inspector of Municipalities is required, as is public and stakeholder consultation and input. The development of this bylaw further incorporates practices outlined in the DCC Best Practice Guide.

At the July 4, 2017 Council Workshop staff provided a presentation introducing the DCC Imposition Bylaw describing DCCs, the bylaw approval process, the proposed bylaw structure and rate comparisons.

A bylaw has now been created for Council reflecting that information. After the bylaw has received first reading, time will be allowed for stakeholders to provide feedback. Input or feedback is welcomed and will be sought through the developer's forum, a public open house and an invitation both on our website and placed in the local newspaper. Any feedback received will be brought back to Council as part of the bylaw approval process.

Maple Ridge DCCs, both current and proposed, are compared to others local municipalities in the Appendix, to provide some context of our rates compared to others and the impact of the proposed rate increases have on our relative ranking. Each community's infrastructure needs, growth assumptions and distribution of costs both through different development types as well as portions of capital costs covered through non-DCC sources will vary. Communities with similar profiles will often have very different rates. What is important is that the projects included in the DCC Bylaw are based on the prevailing standards of services and the cost distribution is fair and equitable.

#### **RECOMMENDATION(S):**

That Bylaw No. 7320-2017 be given first reading; and further

That the proposed stakeholder consultation process, as outlined in the July 4, 2017 staff report, be endorsed.

#### DISCUSSION:

#### a) Background Context:

#### What are Development Cost Charges (DCCs)?

DCCs provide the authority to recover development-related costs for roads, sewers, drainage and water works as well as parkland acquisition and park development. DCCs allow the municipality to apportion the costs of certain types of infrastructure among land developers.

Council needs to ensure that in the process of developing DCC bylaws, local governments consider their responsibility of balancing the need for infrastructure and associated costs with the impacts that this may have on development. Local Governments have to take into account whether the proposed DCCs will:

- be excessive in relation to the capital cost of prevailing standards of service;
- deter development;
- discourage the development of reasonably priced housing or reasonably priced serviced land; or
- discourage development designed to result in low environmental impact.

The rates charged (DCCs) are the outcome of complex models involving the planning and costing of future infrastructure projects, and projecting of future development activity. The assumptions used in these models are amended to reflect changes in the underlying plans and updated information.

#### Recent History in Maple Ridge

The last major DCC Bylaw amendment was in early 2007 to reflect the updated Official Community Plan. The Bylaw has been amended several times since to reflect updates to capital costs with most recent rate change in 2011. It was most recently amended in 2016 to update the commercial definition.

#### Why is a bylaw update required?

Maple Ridge is a growing municipality and depends on DCCs to fund some of the infrastructure associated with growth. DCCs are typically the largest source of funding in the Capital Program. It is for this reason, that the DCCs are kept up to date with current costs and infrastructure plans.

The cost of land purchases has increased significantly over the last few years and if we are to continue to purchase the land planned then we need to increase the Development Cost Charges or look to further supplement development through other sources such as Property Taxes. Development assumptions have also been updated.

Updates to infrastructure plans and other policies or studies have occurred relatively recently and are reflected in the updated capital program and DCC considerations. These include: Regional Growth Plans, OCP, Zoning, Area Plans, Programs –Albion Density Bonus Community Amenity Contributions, Master Plans: Water, Sewer, Parks, and Transportation, Smart Growth, Incentive programs, Commercial Industrial Study, Suburban Growth, Agriculture Plans and Housing Action Plan.

#### The process for bylaw update

The process for the development of the DCC Imposition Bylaw includes updating or confirming development projections, capital costs, infrastructure requirements and other assumptions. Due to the extent of the amendment, approval by the Inspector of Municipalities is required, as is public and stakeholder consultation and input.

Consultative input is desired and will be sought through the developer's forum, a public open house and an invitation both on our website and placed in the local newspaper. Any feedback received will be brought back to Council as part of the bylaw approval process.

Once the DCC Bylaw is adopted by Council the DCCs are effective for new applications. Any precursor applications which are instream on the date the bylaw is adopted will pay the rate in the existing bylaw, if issued within 12 months from the date the bylaw is adopted. Precursor applications, as defined in S. 568 of the Local Government Act, must be in a form satisfactory to the local government officer and align with development approval procedures. Council has the option to delay the final reading of the bylaw to a specific date or amend the bylaw to specify a future effective date, essentially providing a grace period to allow for additional development under the existing DCC Bylaw. Given that Council has been talking about a DCC Bylaw amendment for quite some time, the approval process will include stakeholder input and Ministry review and cost pressures of rapidly increasing land costs, an additional grace period is not recommended.

#### Bylaw structure

The rate structure of the DCC Bylaw has been adjusted to a city wide rate for each development type, from area specific rates. The rates for multi-family development have been update to a building floor area basis from a per unit basis. These changes align with Development Cost Charge Best Practices and make the bylaw more comparable to other communities.

The difference in rates by geographic area were minimal, making the case for moving to best practice of a City Wide rate very easy to support. The additional benefits of a City Wide rate include a more concise bylaw with rates that don't require developers to refer to a map and the city can, due to consolidation of several pools of funds, plan for capital funded by DCCs sooner.

#### **Exemptions Legislated**

These nondiscretionary exemptions are set out in S.561(11) of the Local Government Act and include exemptions for:

- places of worship;
- Building permits authorize work that does not exceed \$50,000;
- Residential dwellings under 29 m<sup>2</sup>;
- Developments that do not impose new capital burdens on the municipality;
- Where DCCs have already been paid for the development.

Council does have the ability to increase the building permit value, and minimum building area that receive exemptions.

The legislation waives DCCs when less than four units are created unless included in the DCC Imposition Bylaw. Maple Ridge has charged for these additional units in the past and intends to continue to do so.

#### Waivers/Reductions

Any waivers or reductions that Council authorizes need to be funded from sources other than DCCs. This would typically mean General Revenue or indirectly the property tax payers.

Council is only able to waive or reduce DCCs for the following:

- Affordable rental housing;
- Developments designed to result in low environmental impact to reduce infrastructure costs; or
- Subdivision to smaller lots with intent of lowering greenhouse gas emissions.

The reduction of DCCs must be done through Bylaw. That Bylaw does not necessarily have to be the DCC Rate Imposition Bylaw. The Bylaw must set out what qualifies as an eligible development and can be broad or very specific. Given that Council has several other tools available to incent development and could adopt a broad or tailored bylaw for specific reductions, the option of a separate DCC Reduction Bylaw on a project by project basis is more desirable.

The developments designed to result in low environmental impact tend not to have an impact to municipal infrastructure requirements and other policy tools and incentives have been and can be used to incent or encourage low environmental impact developments.

#### Additional Development Categories

Where the type of development generates a different infrastructure burden or uses infrastructure differently separate rates were considered. The following categories were added with lower DCCs than the typical form of development:

- Street Townhouse
- Apartment High rise (higher density)
- Apartment Affordable Rental below market
- Apartment Social, NFP Rental below market, Affordable Seniors Rental
- Commercial Additional Stories
- Institutional Municipal

The definitions for each are included in the DCC Rate Imposition Bylaw. This structure, along with the shift to a building area basis for multifamily, may assist in reducing the cost for development of affordable homes.

#### Proposed Rate Changes and Comparison to Other Municipalities

The rate changes vary by type of development and previous area basis. Appendix A illustrates the rates that are in effect currently compared to the proposed rate as well as our rates relative to other communities. The majority of the communities we are comparing against have recently or are in the process of updating their DCCs.

#### When will the rates be in effect?

The date that Council will Adopt the bylaw is subject to how long or extensive a consultation period is desired and once the bylaw receives third reading, how long the Ministry requires before approving. Assuming consultation and third reading of the bylaw in September depending on how long the Ministry approval takes, the rates could be in effect November or early December.

Once Council adopts the bylaw the rates would be in effect for new applications. Instream applications would pay the existing rate as long as they complete within one year.

#### Park Improvements

The type of park improvements permitted to be funded through DCCs is limited. The nature of the investments permitted is parks, trails and playground improvements. As Council is well aware, the vast majority of community facilities that Council is currently considering, synthetic fields, community centers and other recreation facilities cannot be funded through DCCs.

The interest earned on Park DCC reserves is unique as it can be used to fund the same type of park improvements permitted under DCCs, even if the project is not included in the DCC Imposition Bylaw.

#### Future DCC Imposition Bylaw amendments

Rates are permitted to be adjusted as often as annually, without Ministry approval as long as the rate increases are less than Vancouver CPI and the bylaw was approved by the Ministry within the last four years. If rate increases are in excess of CPI, a minor bylaw amendment should still occur. It would simply take a bit longer as the approval process is more involved.

#### b) Desired Outcome:

DCCs that are align with the City's plans for development and infrastructure, are certain, fair and equitable and to the extent possible that the benefiter pays.

#### c) Business Plan/Financial Implications:

The long term capital program and the Financial Plan Bylaw were updated to reflect the current costs and future infrastructure needs and are in alignment with the calculations in the DCC Imposition Bylaw.

#### d) Alternatives:

There are several policy based decisions in the structure and calculation of this DCC Imposition Bylaw. If Council decides that any of the approaches should be revisited, the Bylaw and associated DCCs could be revised respecting the parameters and best practices and methodologies around the calculation of DCCs.

The existing bylaw could be left unchanged which will result risk of not being able to collect sufficient DCCs to fund projects required due to the new development which will put additional pressures on property taxes to cover these costs or the inability to install the infrastructure required.

#### **CONCLUSIONS:**

DCCs are one of the key funding sources to fund infrastructure required due to new constructions or growth. Given the market appreciation of land values in the lower mainland and the fact that many of our strategic infrastructure plans have recently been updated, an update to the DCC Imposition Bylaw is required. The bylaw approval process and the structure of the bylaw reflect DCC Best Practices Guide published by the province.

"Original signed by Trevor Thompson"

Prepared by: Trevor Thompson

Manager of Financial Planning

"Original signed by Chuck Goddard"

Approved by: Christine Carter

**Director of Planning** 

"Original signed by David Pollock"

Approved by: David Pollock

**Municipal Engineer** 

"Original signed by Kelly Swift"

Approved by: David Boag

**Director of Parks & Facilities** 

"Original signed by Paul Gill"

Approved by: Paul Gill

General Manager, Corporate and Financial Services

"Original signed by Frank Quinn"

Approved by: Frank Quinn

General Manager, Public Works & Development

"Original signed by Kelly Swift"

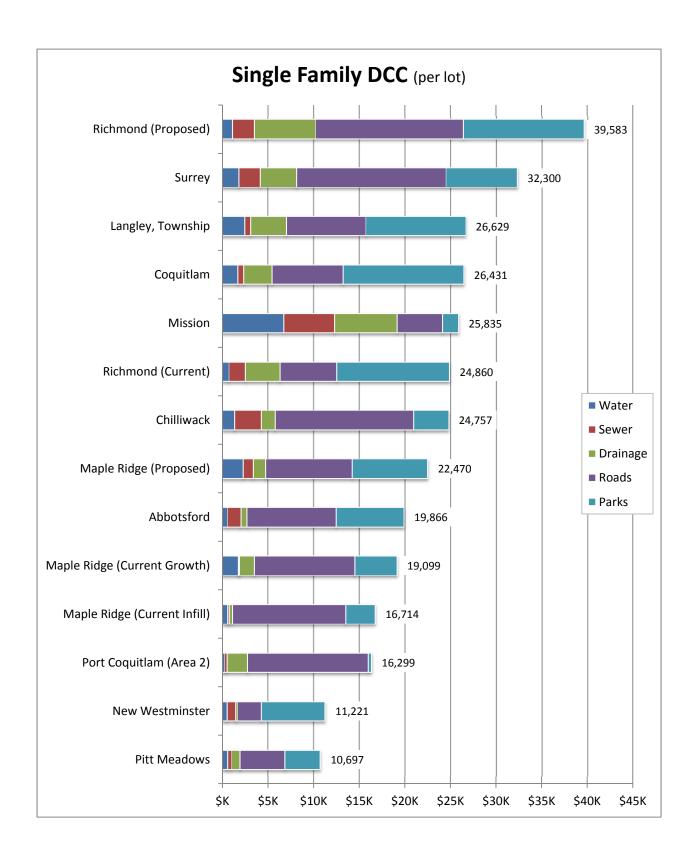
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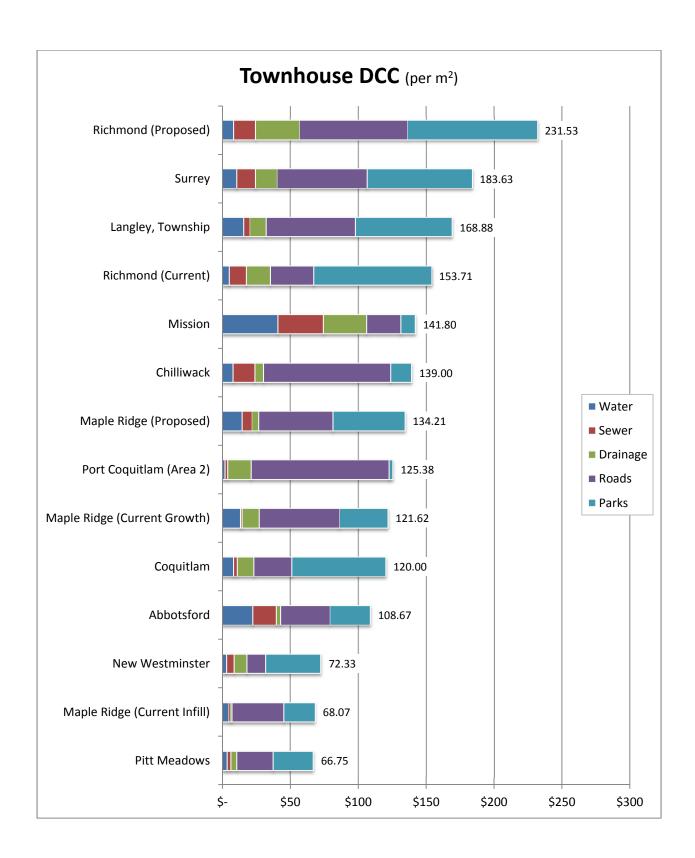
General Manager, Parks, Recreation & Cultural Services

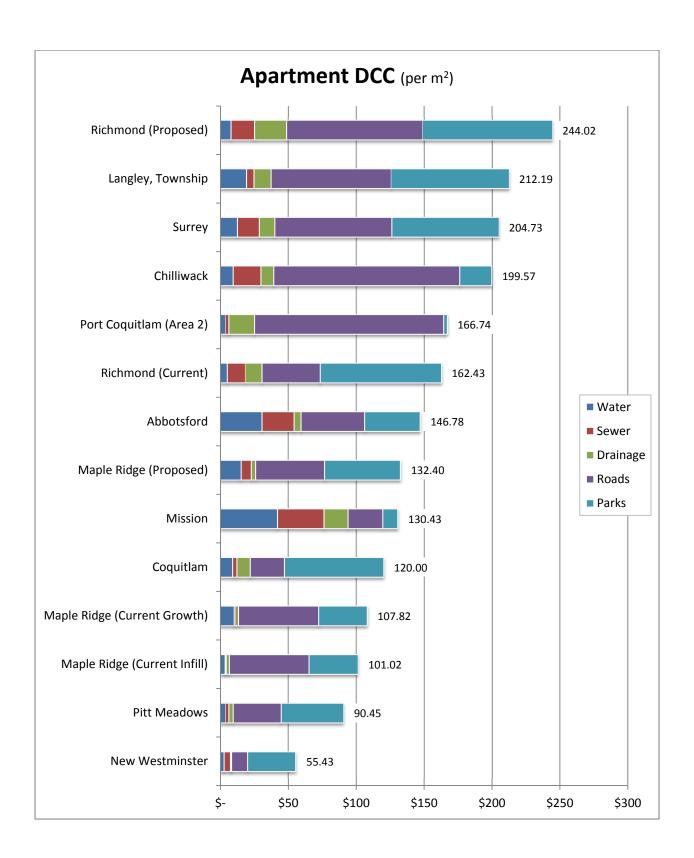
"Original signed by E.C. Swabey"

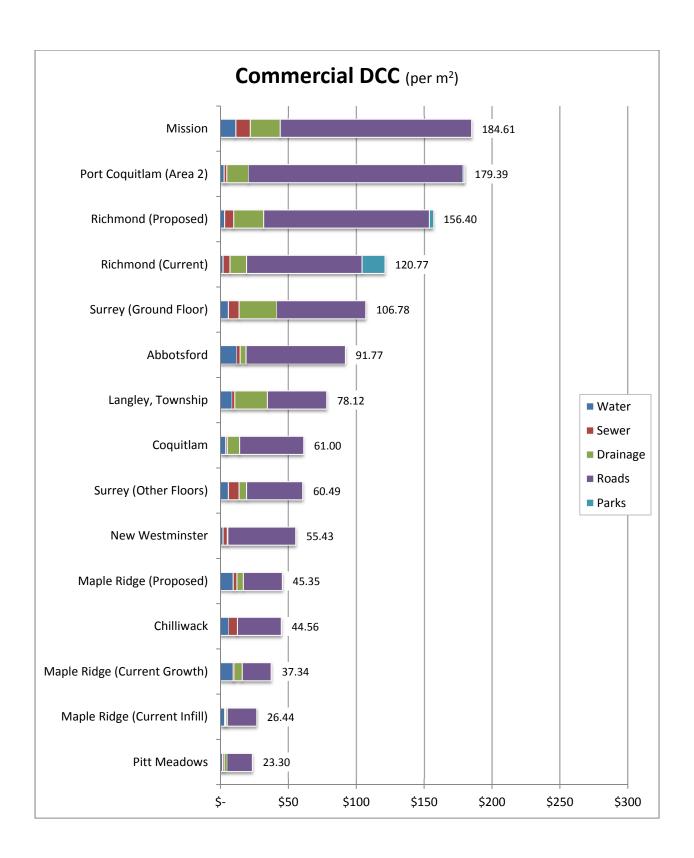
Approved by: E.C. Swabey

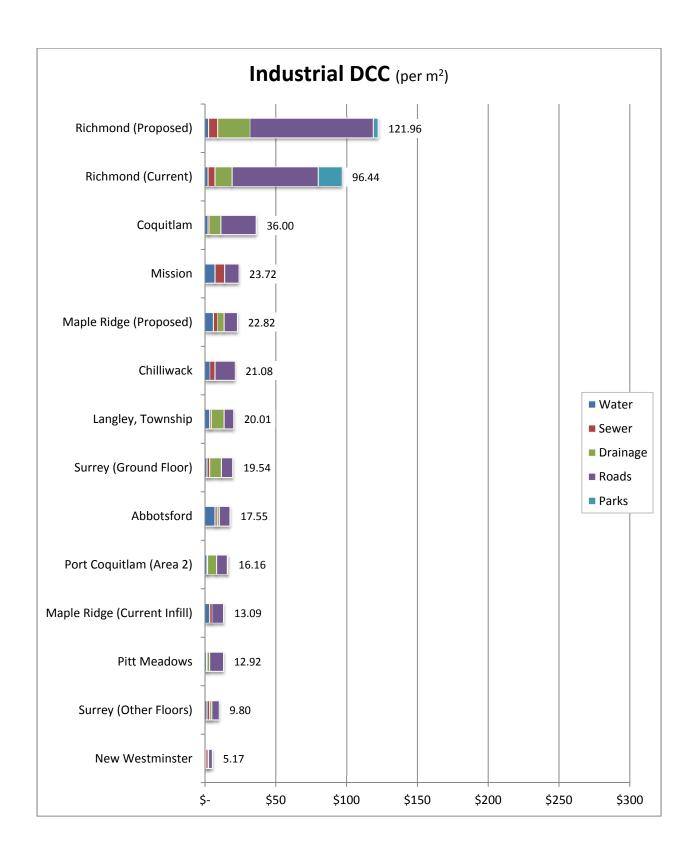
**Chief Administrative Officer** 

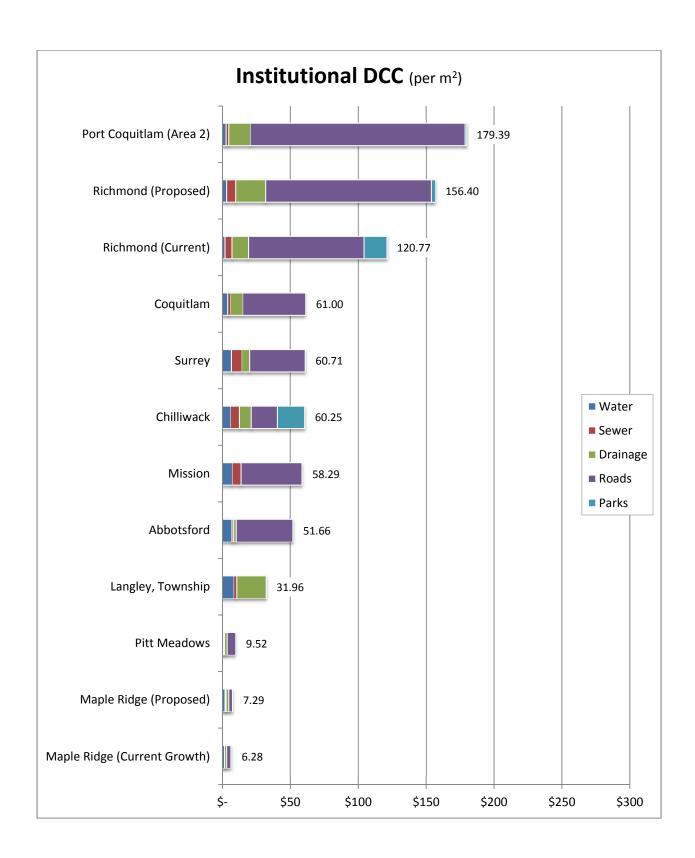












#### City of Maple Ridge

#### Bylaw No. 7320-2017

#### A Bylaw to Impose Development Cost Charges

WHEREAS, Council has considered future land use patterns and development, the phasing of works, services and provision of parkland described in the Official Community Plan, and how development designed to result in a low environment impact may affect the capital costs of infrastructure related to

AND WHEREAS, Council does not consider the charges imposed by this bylaw:

- a. As excessive in relation to the capital cost of prevailing standards of service;
- b. Will deter development;

Development Cost Charges.

- c. Will discourage the construction of reasonably priced housing or the provision of reasonably priced serviced land in the city; or
- d. will discourage development designed to result in low environmental impact.

NOW THEREFORE, the Council of the City of Maple Ridge enacts as follows:

#### 1. Citation

This Bylaw may be cited for all purposes as "Maple Ridge Development Cost Charges Imposition Bylaw No. 7320-2017"

#### 2. Definitions:

For the purposes of this bylaw:

**Apartment** means a residential use where the building or buildings on a lot are each used for three or more dwelling units. It does not include Townhouse or Street Townhouse.

**Apartment – Affordable Rental below Market** – affordable means housing cost that is 30 per cent or less of household's gross income and below market rental housing is housing with rents lower than average in private-market rental housing. For purposes of ensuring the units remain in this use for a minimum of 20 years a Housing Agreement or covenant on the property is required.

Apartment - High Density means apartments that are six storeys and above.

**Apartment – Not-for-Profit Rental below Market** means rental housing with rents not in excess of 80% of the average market rate for Maple Ridge as identified or reported in Canada Mortgage Housing Corporation's most recent rental market survey. For purposes of ensuring the units remain in this use for a minimum of 20 years a Housing Agreement or covenant on the property is required.

**Apartment – Seniors Affordable Rental below Market** means Apartment Affordable below Market rental and seniors means an adult aged 55 or older. BC Housing programs, partners and housing providers may define a senior by a different age.

**Building Floor Area (BA)** means the total combined floor areas of all storeys, including all mezzanine floor areas, measured to the outer limits of the floor perimeter, but does not include any floor area used exclusively for parking. Except for Atriums or other open interconnected floor spaces, the total building floor area will include exit stairs, stair shafts, elevator shafts and all other vertical service spaces that may penetrate one or all of the floors.

**Building Permit** means permission or authorization in writing by the Manager of Inspection Services to perform building construction in accordance with applicable statutes and regulations.

Commercial Development means development of a parcel for commercial use as described in the Maple Ridge Zoning Bylaw or similar development that is of a commercial nature, including but not limited to uses such as accommodation, automotive, retail, food and beverage, entertainment, office, personal services, recreation, retail and the cultivation, processing, testing, packaging or shipping of marihuana.

Duplex means a two family residential use where the building lot is used for two dwelling units.

**Dwelling Unit (DU)** means one or more rooms used for the residential accommodation of only one family when such room or rooms contain or provide for the installation of only one set of cooking facilities.

**Gross Site Area** means the whole or portion of a parcel(s) to be improved as part of the development authorized by a building permit and includes all vehicular and pedestrian circulation areas, loading, parking, storage, works, decorative and landscaped areas appurtenant to the authorized development.

**Highway** means any street, road, land, trail, bridge, viaduct and any other way open to the use of the public.

**Housing Agreement** mean the owner enters into a lease agreement with a Public Housing Body by which the Public Housing Body agrees to sublet and operate the units for at least 20 years.

Industrial Development means "industrial use" as defined by Maple Ridge Zoning Bylaw.

**Institutional Development** means any development that is created and exists by law or public authority for the benefit of the public in general, and includes, but is not limited to, public hospitals, public and private schools and churches.

**Instream** is as defined under S.568 of the Local Government Act

Lot means additional lot(s) created at subdivision

**Parcel** means any lot, block, strata lot or other area in which land is held or into which land is subdivided, but does not include any portion of a highway.

Precusor Application is as defined under S.568 of the Local Government Act

**Public Housing Body** means the Canada Mortgage and Housing Corporation (CMHC), BC Housing Management Commission, and any housing society or non-for-profit municipal housing corporation that has an agreement regarding the operation of residential property with the government of British Columbia, the BC Housing Management Commission or the CMHC.

Single Family Residential means a residential use where the building lot is used for one dwelling unit and other uses as permitted.

**Social Housing** means apartments that have a government or non-profit housing partner that owns and operates them.

**Street Townhouse** means one dwelling unit vertically attached to one or more dwelling units (i.e. triplex or fourplex) with each dwelling unit located on a lot abutting a street. For the purposes of this bylaw, it does not include a Duplex.

**Subdivision** means the division of land into two or more parcels, whether by plan or by metes and bounds description or otherwise, and includes a plan consolidating two or more parcels into a fewer number of parcels.

**Townhouse** means a single building comprised of three or more dwelling units separated one from another by party walls extending from foundation to roof, with each dwelling unit having a separate, direct entrance from grade and does not include Street Townhouse.

**Unit** means additional unit(s) built in support of a building permit.

#### 3. Payment of Development Costs Charges

Every person who obtains approval of a subdivision of a parcel or a building permit must pay Development Cost Charges in accordance with Schedule "A".

For a combined land use development, the Development Cost Charge is calculated as the sum of the Development Cost Charges for all uses.

The Development Cost Charges imposed must be paid:

- a. In the case of the subdivision of a parcel, at the time the subdivision is approved; and
- b. In the case of obtaining a building permit, at the time the building permit is issued.

#### 4. Exemptions

Pursuant to the Local Government Act and subject to regulations by the minister under S.561(11), a Development Cost Charge is not payable if any of the following applies in relation to a development::

- a. the building permit is for a place of worship that will be exempt from taxation under the Community Charter;
- b. the value of the work authorized by the building permit does not exceed \$50,000;
- c. the dwelling unit is no larger than 29 square meters;
- d. the development does not impose new capital cost burdens on the municipality;
- e. the Development Cost Charge has previously been paid for the same development unless, as a result of further development, new capital cost burdens will be imposed on the City.

Pursuant to S.561(6) of the Local Government Act, a Development Cost Charge is payable for work that will, after the construction, alteration or extension, contain fewer than 4 self-contained dwelling units.

#### 5. Severability

If any portion of this bylaw is found invalid by a court, that portion be severed and the remainder of the bylaw will remain in effect.

#### 6. Effective Date

This bylaw will come into force on the date it is adopted by Council.

#### Repeal

Maple Ridge Development Cost Charge Imposition Bylaw No.6462-2007, and all the amendments thereto, is hereby repealed except in the case of:

- a. Precusor applications for subdivision of land that are instream on the effective date and which are completed within one year of the effective date; and
- b. Precursor applications for building permits that are instream on the effective date and which are issuable within one year of the effective date, in which case, Maple Ridge Development Cost Charge Imposition Bylaw No.6462-2007, and all the amendments thereto, shall apply. Maple Ridge Development Cost Charge Imposition Bylaw No. 6462-2007, shall be wholly repealed one year from the effective date.

#### 8. Schedules

Schedule "A" attached hereto form part of this bylaw.

Read a first time this day of 20	
Read a second time this day of 20	
Read a third time this day of 20	
Approved by the Inspector of Municipalities this da	y of20
Adopted this day of 20	
Presiding Member	Corporate Officer

# SCHEDULE "A" to BYLAW NO. 7320-2017 DEVELOPMENT COST CHARGES

Single Family Residential	per additional lot
Duplex	per additional dwelling unit
Servicing Type	
Road	\$9,483
Drainage	1,329
Water	2,268
Sanitary Sewer	1,119
Open Space	8,272
Total	\$22,471
Townhouse	
Servicing Type	per m² of BA
Road	\$54.71
Drainage	4.77
Water	14.54
Sanitary Sewer	7.17
Open Space	53.02
Total	\$134.21
Street Townhouse	
Servicing Type	per m² of BA
Road	\$43.77
Drainage	3.18
Water	14.54
Sanitary Sewer	7.17
Open Space	53.02
Total	\$121.68
Apartment	
Servicing Type	per m² of BA
Road	\$50.80
Drainage	2.95
Water	15.30
Sanitary Sewer	7.55
Open Space	55.80
Total	<b>\$132.40</b>

# SCHEDULE "A" to BYLAW NO. 7320-2017 DEVELOPMENT COST CHARGES

Apartment High Density		
(6 Storey and above)		
Servicing Type	per m² of BA	
Road	\$38.10	
Drainage	1.11	
Water	13.50	
Sanitary Sewer	6.66	
Open Space	49.24	
Total	\$108.61	
Apartment - Affordable Rental Below Market		
Servicing Type	per m² of BA	
Road	\$38.10	
Drainage	2.95	
Water	15.30	
Sanitary Sewer	7.55	
Open Space	55.80	
Total	\$119.70	
Apartment - Social Housing, Non-for-Profit Rental Be	low Market	
or Affordable Rental-Seniors		
Servicing Type	per m² of BA	
Road	\$9.31	
Drainage	2.95	
Water	9.90	
Sanitary Sewer	4.89	
Open Space	21.66	
Total	\$48.71	
Commercial	First Floor	Additional Floors
Servicing Type	per m² of BA	per m² of BA
Road	\$28.45	\$14.23
Water	9.45	4.73
Sanitary Sewer	2.80	1.40
Open Space	0.00	0.00
Drainage	4.65	0.00
Total	\$45.35	\$20.36
Institutional	Non-Municipal	Municipal
Servicing Type	per ha. of gross site area	•
Road	, \$26,078	\$0
Drainage	18,604	0
Water	18,898	0
Sanitary Sewer	9,326	0
Open Space	0	0
Total	\$72,906	\$0.00
	Ψ12,000	Ψ0.00

## SCHEDULE "A" to BYLAW NO. 7320-2017 DEVELOPMENT COST CHARGES

#### Industrial

Servicing Type	per m² of BA
Road	\$9.48
Water	5.79
Sanitary Sewer	2.86
Open Space	0.00
Drainage	4.70
	\$22.83

<sup>\*</sup> Development in certain areas outside the urban boundary, due to the rural development standards, may not have certain services types (Drainage, Water, Sewer) available. DCCs will only be charged for services that are available or will become available in the future.



## City of Maple Ridge

TO: Her Worship Mayor Nicole Read MEETING DATE: July 11, 2017

and Members of Council FILE NO:

FROM: Chief Administrative Officer MEETING: Council

SUBJECT: Construction and Operating Agreements for Synthetic Fields

on School District No. 42 Property

#### **EXECUTIVE SUMMARY:**

The attached Construction and Operating Agreements for the proposed new synthetic fields at Merkley Park (Karina LeBlanc) and Golden Ears Elementary School, have been approved by School District No. 42 Board of Education. The Secretary Treasurer has been authorized to negotiate final terms and execute the agreements for the construction, operation and license at Telosky Stadium/Thomas Haney, Golden Ears Elementary/Arthur Peake and Merkley Park/Maple Ridge Secondary on the School Districts behalf.

#### RECOMMENDATION:

That the construction and operating agreement templates dated June 27, 2017 be approved; And.

That the Corporate Officer be authorized to execute the agreements once staff has completed the final terms.

#### DISCUSSION:

#### a) Background Context:

Staff presented conceptual renderings on several School District No. 42 (SD42) sites at the request of Council on May 2, 2017. Council directed staff to meet with senior SD42 staff and request permission from the Board of Education to construct synthetic fields at Eric Langton School and Merkely Park which are both SD42 properties as well as the proposed improvements at Telosky /Thomas Haney.

Unfortunately the Board of Education has indicated that there are plans for expansion at Eric Langton School in the foreseeable future, therefore, they did not support the construction of a synthetic field at that location. However, SD42 recommended that the City consider utilizing the Golden Ears Elementary location as an alternative. Council approved the Golden Ears Elementary site subsequent to a presentation by staff on June 6, 2017.

Senior SD42 and City staff has been working with their respective legal counsels and are now proposing that the attached template agreements be approved, finalized and executed to permit the construction of the synthetic fields at the above noted locations.

The lands at Telosky/Thomas Haney are also registered at Land Titles as School District property; however there is a joint ownership agreement for the site that was executed in 1990, that reflects the joint ownership of the lands with Douglas College, SD42 and the City of Maple Ridge. For clarity, the City of Maple Ridge owns 47.36% of this park school site. As this site is held "in trust" by SD42, it is recommended that the same agreements also be used for this site.

#### b) Desired Outcome:

Approving the attached construction and operating agreements will allow staff to proceed with Council's direction to construct new recreation facilities for use by a broad range of community sports groups.

#### c) Strategic Alignment:

Provide high quality municipal services to our citizens and customers in a cost effective and efficient manner.

#### d) Citizen/Customer Implications:

Council has heard from a variety of sports groups that there is an urgent need for additional recreational facilities for a broad range of sports, fitness and other recreational activities. The addition of these facilities will provide sports groups with additional athletic surfaces that will allow for additional practice times and skill development opportunities required for their club members to compete equally well with other teams in the region.

#### e) Business Plan/Financial Implications:

Funding for the proposed fields at Merkley Park (Karina LeBlanc Field) and the Golden Ears Elementary site are already contained in the City`s five year capital plan. In addition, the City was recently granted permission to use the Canada 150 Grant funding that was originally provided for the Albion sports complex, to be utilized for the construction of the Karina LeBlanc Field.

A funding strategy for the construction of the Telosky /Thomas Haney synthetic fields and additional amenities is currently being developed by the Finance Department for Council's consideration.

#### f) Policy Implications:

The development of these additional fields will provide considerable assistance to staff in the application of the sport field allocation policy allowing for greater flexibility in accommodating the growing demands of community and school sports.

#### **CONCLUSIONS:**

Staff recommends that the agreements be approved in order to proceed with this project.

"Original signed by Michael Millward for David Boag"

Prepared by: David Boag, Director, Parks and Facilities

"Original signed by Kelly Swift"

Approved by: Kelly Swift, General Manager,

Parks, Recreation & Culture

"Original signed by E.C. Swabey"

Concurrence: E.C. Swabey

**Chief Administrative Officer** 

:db

Attachments

Synthetic Field and Expanded Parking Construction Agreement Template

Synthetic Field Operating Agreement and License Template

## SYNTHETIC FIELD AND EXPANDED PARKING CONSTRUCTION AGREEMENT TEMPLATE

(this "Agreement") dated for reference \_\_\_\_\_\_, 2017 (the "Reference Date") is

	_	
BETWI	T ( <b>I</b> th	THE BOARD OF EDUCATION OF SCHOOL DISTRICT NO. 42 MAPLE RIDGE – PITT MEADOWS), a school board incorporated under ne British Columbia School Act and having its office at 22255 Brown evenue, Maple Ridge, B.C., V2X 8N6
	(t	he "School District")
AND:	[5	SITY OF MAPLE RIDGE, a municipality under the <i>Community Charter</i> , SBC 2003] c. 26 and having its office at 11995 Haney Place, Maple Ridge, B.C., V2X 6A9
	(t	he "City")
WHER	EAS	
A.	the Joi	ty and the School District entered into the Master Agreement on Cooperation for nt Use of Facilities and Coordination of Services on January 11, 2017 (the er Agreement");
В.	The So	chool District is the registered owner in fee simple of lands in Maple Ridge legally ped as:

- Parcel Identifier: <<>>
- (the "Lands");
- C. The City proposes to construct on a portion of the Lands a synthetic turf field as described in Schedule A attached hereto (the "Synthetic Field"), and the City proposes to construct on a portion of the Lands parking stalls as described in Schedule B attached hereto (the "Expanded Parking");
- D. The primary objective of the City is to make the Synthetic Field available to the citizens of the City for community and school recreation purposes;
- E. Pursuant to the Master Agreement, the School District has agreed to grant the City a license to construct the Synthetic Field and the Expanded Parking (collectively, the "Facilities") on portions of the Lands, subject to the terms and conditions of this Agreement; and
- F. The Parties have entered into an Operating Agreement dated for reference as of the Reference Date of this Agreement (the "Operating Agreement") that is intended to govern the Parties use of the Facilities after construction;

NOW THEREFORE in consideration of the premises herein contained, and the sums herein paid by the City to the School District and other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged by the School District and the City (collectively, the "Parties" and individually, a "Party"), the Parties hereby agree as follows:

- 1. License to Construct The School District hereby grants the City a license (the "License") and permission to enter and occupy the portion of the Lands identified in the site plan included in Schedule A for the purpose of constructing the Synthetic Field, in accordance with the specifications which will be approved by the Parties, each acting reasonably, and attached to this Agreement as part of Schedule A (collectively, the "Field Specifications"), and to enter and occupy the portion of the Lands identified in the site plan included in Schedule B for the purpose of constructing the Expanded Parking in accordance with the specifications which will be approved by the Parties, each acting reasonably, and attached to this Agreement as part of Schedule B (collectively, the "Expanded Parking Specifications", and together with the Field Specifications, the "Specifications"), subject to the terms and conditions of this Agreement.
- 2. **Site Preparation and Utility Connections** The School District agrees to arrange, at the cost of the City, for the Site Preparation and utility connections on the Lands for the Facilities and, except as expressly provided in this Agreement or the Operating Agreement, the City will be responsible for all design, supply and construction costs associated with the Facilities.
- 3. **Construction of the Facility** The City covenants and agrees to fund and engage a qualified contractor (the "**Contractor**") to supply, deliver, install and complete the construction of the Facilities, entirely at the risk and expense of the City.
- 4. **Materials** All products and materials provided in respect of the Facilities shall be new and in accordance with the Specifications. Any products that are not specified shall be of a quality well suited to the purpose required, and shall match school colours when installed.
- 5. **Standard of Work** The City shall ensure that all work performed on the Facilities is performed in a good and workmanlike manner, in accordance with the Specifications, and will make any changes or corrections to the work necessary to meet those Specifications at the City's sole expense. The City shall purchase, deliver and install all the materials and equipment that comprise the Facilities, and the City shall be responsible for obtaining or issuing the required permits for this project in accordance with the lawful requirements of all governmental authorities having jurisdiction with respect to the construction of the Facilities.
- 6. **Changes to Specifications** The City shall not make any material change to the Facilities or the Specifications without the prior written approval of the School District. If the modification substantially meets the requirements of the Specifications, this Agreement and the Operating Agreement, then the School District shall not unreasonably withhold its approval.

- 7. **Warranty** The City shall obtain warranties for the Facilities from the supplier as described in the Specifications, or if no warranties are specified then as would be reasonably expected for similar facilities in British Columbia.
- 8. **Inspection by School District** The School District may inspect the Facilities at any stage of construction and require the City to make changes or corrections necessary to meet the Specifications.
- 9. **Term** The City shall make all reasonable efforts to ensure that the Facilities are completed for use no later than one year after Site Preparation work is completed and the School District has provided the City with written approval to commence construction, but in no event do the Parties intend for this Agreement to extend past the day that is three years from the date this Agreement is signed.
- 10. **Construction Period** The Parties anticipate that construction of the Facilities will not take more than 6 months in total. To the extent reasonably possible, the City shall ensure that construction activities do not disrupt or interfere with the normal activities and operation of the <<SCHOOL NAME>>.
- 11. **Costs** Except as the School District may in its discretion expressly agree otherwise, the City covenants and agrees to pay all actual costs associated with the procurement, delivery and installation of the Facilities, the replacement of the Synthetic Field upon expiry of its useful life, and the removal of the Synthetic Field and restoration of the Lands on termination or expiry of the Operating Agreement including, without limitation all products, services, labour, materials, tools, equipment, plant, machinery, water, heat, light, power, transportation, permits, application, inspection and license fees, development cost charges, community amenity contributions, any required site and offsite improvements, and all other required facilities, things and services.
- 12. **Payment Schedule** The City shall promptly pay when due all accounts and invoices for anything supplied in respect of the Facilities. Without limiting the foregoing, the City shall make progress payments to the Contractor and the School District within thirty days after completion of each stage or part of the work, in the amounts certified by the City staff member who is managing the construction.
- 13. **Default** If the City is in material default in the performance of its obligations under this Agreement in respect of the construction and funding of the Facilities, and does not remedy any such default within 30 days of being notified in writing to do so, the School District may terminate this Agreement and require the City to remove any improvements, including without limitation the Synthetic Field and associated equipment, tools and materials that have been placed on the Lands, and restore the Lands as near as reasonably possible to its prior condition just at the City's expense.
- 14. **Force Majeure** The obligations of the City and the School District under this Agreement shall be suspended during any period when a Party is prevented from fulfilling its obligations for reasons beyond its reasonable control, including, without limitation, strikes, lockouts, riots or other civil disorders, fires, floods, and other natural disasters or acts of God.

- 15. **Corporate Proceedings** Each Party warrants that it has taken all corporate proceedings required to enter into and perform its obligations pursuant to this Agreement.
- 16. **No Interest in Land** The rights of the City pursuant to this Agreement are contractual only and this Agreement does not grant the City an interest in land.
- 17. **Fixtures** The Parties acknowledge and agree that the Synthetic Field and the Expanded Parking are fixtures forming part of the Lands as they are constructed, and will be legally and beneficially owned by the School District, notwithstanding any other provision of this Agreement or the Construction Agreement, and notwithstanding any payment of costs by the City.
- 18. **Succession** This Agreement and the License it contains are personal to the City and may not be assigned by the City, including by succession or by operation of law, except with the prior written consent of the School District, which may be reasonably withheld. The City may sublicense its rights pursuant to the License only for the use or uses authorized in writing by the School District, provided that the School District is notified, the sublicensee agrees in writing to comply with the terms of the License, any sublicense shall not relieve the City of any of its obligations hereunder, and any acts and omissions of a sublicensee shall be considered the acts and omissions of the City. For certainty, this section does not apply to the City engaging contractors and subcontractors for the purposes of constructing the Facilities. This Agreement shall enure to the benefit of and be binding upon the School District and its successors and assigns, notwithstanding any rule of law or equity to the contrary.

#### **Notice and other General Provisions**

19. Except in the case of an emergency, when notice may be given by telephone with later confirmation in writing, any notice which to be given under this Agreement shall be in writing and either delivered by hand or sent by facsimile transmission, addressed as follows:

#### To the City:

Attention: Director, Parks and Facilities 11995 Haney Place Maple Ridge, B.C., V2X 6A9

Fax: (604) 467-7329

#### To the School District:

Attention: Secretary Treasurer 22225 Brown Ave. Maple Ridge, B. C. V2X 8N6

Fax: (604) 463-4181

or to such other address or facsimile number of which notice has been given as provided in this section. Any notice which is delivered by hand is to be considered to have been given on the day it is delivered. Any notice which is sent by fax is to be considered to have been given on the first business day after it has been sent and an electronic confirmation of delivery has been received. If a Party changes its address or fax number, or both, it shall promptly give notice of its new address or fax number, or both, to the other Party as provided in this section.

- 20. An alleged waiver of any breach of this Agreement is effective only if it is an express waiver in writing of that breach. A waiver of a breach of this Agreement does not operate as a waiver of any other breach of this Agreement.
- 21. If any term of this Agreement is held to be unenforceable by a court, that term is to be severed from this Agreement and the rest of this Agreement remains in force unaffected by the severance of that term.
- 22. This Agreement and the Operating Agreement constitute the entire agreement between the Parties regarding its subject-matter and supersede all other negotiations and communications between the Parties regarding the construction of the Synthetic Field.
- 23. This Agreement may not be modified except by an agreement in writing signed by both Parties.
- 24. The duties and obligations imposed by this Agreement and the rights and remedies available under this Agreement shall be in addition to and not a limitation of any duties, obligations, rights and remedies otherwise imposed or available by law and remedies may be exercised in any order or concurrently.
- 25. Each Party acknowledges that the other Party is a public body subject to the *Freedom of Information and Protection of Privacy Act* and as such, may be required to disclose documents exchanged between the Parties and documents created in this Agreement.
- 26. The Parties agree to do everything reasonably necessary to give effect to the intent of this Agreement, including execution of further instruments.
- 27. Time is of the essence of this Agreement.
- 28. No partnership nor joint venture nor trust nor any agency is created by or under this Agreement and the City does not have the authority to commit the School District to the payment of any money.
- 29. Nothing contained or implied herein shall prejudice or affect the City's rights and powers in the exercise of its functions pursuant to the *Community Charter* [SBC 2003] c. 26, the *Local Government Act* [RSBC 2015] c. 1, or its rights and powers under all of its public and private statutes, bylaws, orders and regulations, all of which may be fully and effectively exercised in relation to the Lands as if this Agreement had not been executed and delivered by the School District.

In witness whereof, the Parties have cause authorized signatories as of the dates set or		I and delivered by their
DATED the day of	, 2017	
The Corporate Seal of THE BOARD OF EDUCATION OF SCHOOL DISTRICT NO. 42 (MAPLE RIDGE – PITT MEADOWS) was hereunto affixed in the presence of:	) ) ) )	
	) ) )	C/S
Secretary Treasurer: Flavia Coughlan	) ) )	
DATED the day of	, 2017	
The Corporate Seal of CITY OF MAPLE RIDGE was hereunto affixed in the presence of:	) ) ) ) )	C/S
Name and Title:	) ) ) )	

Name and Title:

## SCHEDULE A

## **SYNTHETIC FIELD**

## SITE PLAN, SKETCHES AND SPECIFICATIONS

[insert site plan and any other explanatory information]

## SCHEDULE B

#### **EXPANDED PARKING**

## SITE PLAN, SKETCHES AND SPECIFICATIONS

[insert site plan and any other explanatory information]

#### SYNTHETIC FIELD

#### **OPERATING AGREEMENT AND LICENSE TEMPLATE**

(this " <b>Agr</b> e	eement") dated for reference	, 20_	_ is
BETWEE	THE BOARD OF EDUCATION		DISTRICT NO. 42 ol board incorporated under the
	•	.S.B.C. 1996] d	c. 412 and having its office at 22255
	(the "School District")		
AND:			
· ··- <u>-</u> ·	CITY OF MAPLE RIDGE, a muthe Community Charter [SBC 2 11995 Haney Place, Maple Rid	2003] c. 26 and	having its office at
	(the "City")		
WHEREA	S:		
A. Th described	ne School District is the registered or as:	wner in fee sin	nple of lands in Maple Ridge legally
	Parcel Identifier: <<>>		
	(the "Lands");		
entered in	ne City and the School District (collect to the Master Agreement on Cooper	ration for the Jo	oint Use of Facilities and

- Coordination of Services on January 11, 2017 (the "Master Agreement");
- The Parties have entered into the <<SCHOOL NAME>> Synthetic Field and Expanded Parking Construction Agreement (the "Construction Agreement") having the same reference date as this Agreement, providing for the construction on portions of the Lands of a synthetic field as described in Schedule A to the Construction Agreement (the "Synthetic Field"), and parking stalls as described in Schedule B to the Construction Agreement (the "Expanded Parking");
- Pursuant to the Master Agreement, the Parties have agreed that the City shall operate, maintain, repair and replace the Synthetic Field, for public recreational use, in coordination with the School District's use of the Synthetic Field for school purposes, and that the City will remove the Synthetic Field and restore the Lands upon termination of this Agreement; and
- The Parties have agreed that the School District shall operate, maintain and repair the E. Expanded Parking for community and school purposes as described in this Agreement, and that the City shall contribute to the costs of maintaining and repairing the Expanded Parking;

NOW THEREFORE in consideration of the premises herein contained, and the sums herein paid by the City to the School District and other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged by the School District and the City (collectively, the "Parties" and individually, a "Party"), the Parties hereby agree as follows:

#### 1. License -

- (a) The School District hereby grants to the City an exclusive license (the "License"):
  - (i) to enter and occupy that portion of the Lands outlined in bold on the sketch plan attached hereto as Schedule A (the "Field License Area"); and
  - (ii) to enter and occupy that portion of the Lands outlined in bold on the sketch plan attached hereto as Schedule B (the "Parking License Area" and together with the Field License Area, the "License Areas");

for community purposes during the Access Times (as defined below) in accordance with the terms of this Agreement.

- (b) The School District has agreed to attend to site preparation of the License Areas at the City's cost, as described in the Construction Agreement, and the City otherwise accepts the License Areas on an "as is" basis without any representation or warranty by the School District as to their fitness or suitability for any particular purpose.
- (c) The Term of the License will be for five (5) years commencing on \_\_\_\_\_\_, 2017 and terminating on \_\_\_\_\_\_, 2022, subject to extension in accordance with the provisions of this Agreement (the "**Term**").
- (d) If the City has substantially complied with the provisions of the Construction Agreement and this Agreement at all times prior to the time of each renewal, then the City may at its option renew the Term. The Term of this License shall be automatically renewed for five additional five year terms, each upon the same terms and conditions except that the City's right of renewal is reduced accordingly.
- (e) The License fee for the Term will be \$1.00.
- (f) During the Term, the School District covenants and agrees not to make, place, erect, maintain or permit in the License Areas any building, structure, foundation or obstruction which may interfere with the Licences granted to the City pursuant to this Agreement.
- 2. Access to License Areas The School District shall control access to the License Areas by ensuring that the Licence Areas are only used by itself and its servants, employees, agents, contractors, successors, assigns, and invitees outside of the Access Times. For certainty, the School District shall allow the City, its servants, employees, agents, contractors, successors, assigns, invitees and members of the public to access the License Areas, during the Access Times.

- 3. **User Fees** The City may charge user fees and repair, cleaning and maintenance costs to all users of the Synthetic Field other than the School District. The City shall set, collect and apply all such user fees and recoverable costs and any other revenue generated from use of the Synthetic Field to its parks programs, including the maintenance, repair and general upkeep of synthetic fields in the City of Maple Ridge including the Synthetic Field.
- 4. **Access Times** The School District shall permit the City, its servants, employees, agents, contractors, successors, assigns, invitees and members of the public (collectively, "City Users") to access and use the License Areas as follows:
  - (a) during the months of September through June:
    - i. From 5:00 p.m. to 11:00 p.m. on all weekdays; and
    - ii. From 7:00 a.m. to 11:00 p.m. on Saturdays and Sundays; and
  - (b) during the months of July and August and statutory holidays at any time of the year:
    - i. From 7:00 a.m. to 11:00 p.m. every day.

(collectively, the "Access Times"). The School District and its servants, employees, agents, contractors, successors, assigns, and invitees (collectively the "School District Users") shall have the exclusive use of the License Areas during all other times. In addition, the School District reserves the right to enter the License Areas at any time for monitoring and inspection purposes, or to facilitate access to any buildings on the Lands. In addition, the School District shall be entitled to access to and use of the License Areas during weekends for specific school events to be held during the Access Times on at least four months' prior written notice to the City up to a maximum of four times during each calendar year.

#### 5. Operation of Synthetic Field -

- (a) The City, through its Parks and Facilities Department, shall be responsible for the safe and lawful management of the Synthetic Field during the Access Times.
- (b) The City shall be responsible for all administration, operation, custodial services, maintenance, and repair of the Synthetic Field (the "Field Services"), as part of the delivery of programs, services and activities for the Synthetic Field, including, without limiting the foregoing:
  - i. repair of the Synthetic Field;
  - ii. control of access to the Synthetic Field during the Access Times:
  - iii. payment for all utilities used by the Synthetic Field; and

iv. payment of all other costs in respect of the Synthetic Field including, without limitation, maintenance, cleaning and costs of supplying and emptying garbage cans, removal of any litter or garbage in or around the Field License Area during the Term, and costs to remove the Synthetic Field and completely restore the Field License Area upon termination or expiry of the License.

but not including any repair, maintenance, cleaning or other costs resulting from School District Users' negligent use of the Field Licence Area.

- (c) In making repairs or doing maintenance of the Synthetic Field the City may bring and leave upon the Field Licence Area the necessary materials, tools and equipment, provided that the City safely secures such materials, tools and equipment and uses reasonable efforts to schedule such maintenance and repairs so as to minimize any inconvenience, annoyance, or other injury to the School District.
- (d) The City may post regulations from time to time to be observed by all users of the Synthetic Field, including School District Users, including reasonable restrictions:
  - i. prohibiting or restricting use of the Synthetic Field during certain weather conditions:
  - ii. prohibiting or restricting food or drink being brought on to the Synthetic Field;
  - iii. prohibiting or restricting structures or other objects being placed on the Synthetic Field.

The School District shall ensure that all School District Users comply with any such restrictions.

- 6. **Field Services** The City shall provide the Field Services to the same standard that it sets for other synthetic fields that the City maintains. The School District shall not in any circumstances be required to pay for any access to or use of the Synthetic Field.
- 7. School District not responsible for any Synthetic Field costs
  - (a) For clarity, except as may be expressly agreed by the School District in this Agreement or in another written agreement signed by the School District, the School District is not responsible for any costs relating to the purchase, delivery, installation, repair, cleaning or maintenance of the Synthetic Field during the Term.
  - (b) The City shall pay all costs associated with the replacement of the playing surface of the Synthetic Field at the expiry of its useful life from time to time during the Term. However, the City may terminate this Agreement during the last year of the Term upon six months' written notice to the School District if the City reasonably believes that the useful life of the Synthetic Field will

- expire during the last year of the Term, and the City does not wish to replace the Synthetic Field.
- (c) The City shall remove the Synthetic Field and restore the Field License Area as near as reasonably possible to its prior condition upon termination or expiry of the License.
- 8. **Operation of Parking License Area** The School District, through its Facilities Department, shall be responsible for the safe and lawful management of the Parking License Area, including the administration, operation, custodial services, maintenance, and repair of the Parking License Area (the "**Parking Services**"), including, without limiting the foregoing:
  - (a) repair and control of access to the Parking License Area;
  - (b) payment for all utilities used in the Parking License Area; and
  - (c) payment of all other costs in respect of the Parking License Area including, without limitation, painting, snow clearing, maintenance, cleaning and costs of supplying and emptying garbage cans and removal of any litter or garbage in or around the Parking License Area.

#### 9. Parking Services -

- (a) The School District shall provide the Parking Services to the same standard as it sets for other parking facilities that the School District maintains.
- (b) The City shall pay the percentage share of the School District's costs in providing Parking Services that is equal to the number of parking stalls that comprise the Expanded Parking, divided by the total number of parking stalls in the Parking License Area. The City shall pay its share of such costs to the School District within thirty days after receipt of an invoice from the School District.

#### 10. Insurance -

- (a) The City will provide and maintain insurance in respect of the use of the License Areas by the City Users in such amounts and on such terms and conditions as would a prudent operator of similar sports and parking facilities.
- (b) The School District will provide and maintain insurance in respect of the use of the License Areas by the School District Users in such amounts and on such terms and conditions as would a prudent operator of similar sports and parking facilities

#### 11. Indemnity –

(a) The City hereby releases, saves harmless and shall indemnify and hold harmless the School District and the School District's trustees, officers, employees, agents, and contractors from and against all liabilities, claims, losses, damages, costs and expenses, actions and other proceedings, made, sustained, brought, prosecuted, threatened to be brought or prosecuted in

any manner based upon, occasioned by or attributable to any personal injury or death of a person, or damage to or loss of property, or any other loss or damage of any kind whatsoever arising out of any default of the City under this Agreement, the use or occupation of any of the License Areas by any of the City Users, or the operation and maintenance of the Synthetic Field, except to the extent that such loss arises from the independent negligence of the School District or the breach of this Agreement by the School District.

- (b) The School District hereby releases, saves harmless and shall indemnify and hold harmless the City and the City's elected officials, officers, employees, agents, and contractors from and against all liabilities, claims, losses, damages, costs and expenses, actions and other proceedings, made, sustained, brought, prosecuted, threatened to be brought or prosecuted in any manner based upon, occasioned by or attributable to any personal injury or death of a person, or damage to or loss of property, or any other loss or damage of any kind whatsoever arising out of any default of the School District under this Agreement or the use or occupation of any of the License Areas by any of the School District Users, except to the extent that such loss arises from the independent negligence of the City or the breach of this Agreement by the City.
- 12. **Notices** Except in the case of an emergency, when notice may be given by telephone with later confirmation in writing, any notice which is to be given under this Agreement shall be in writing and either delivered by hand or sent by facsimile transmission, addressed as follows:

#### To the City:

Attention: Director, Parks and Facilities 11995 Haney Place Maple Ridge, B.C., V2X 6A9

Fax: (604) 467-7329

#### To the School District:

Attention: Secretary Treasurer 22225 Brown Ave. Maple Ridge, B. C. V2X 8N6

Fax: (604) 463-4181

or to such other address or facsimile number of which notice has been given as provided in this section. Any notice which is delivered by hand is to be considered to have been given on the day it is delivered. Any notice which is sent by fax is to be considered to have been given on the first business day after it has been sent and an electronic confirmation of delivery has been received. If a Party changes its address or fax number, or both, it shall promptly give notice of its new address or fax number, or both, to the other Party as provided in this section.

- 13. Termination of License At any time after the tenth anniversary of the commencement of this Agreement, the School District may terminate this License as to the Field License Area if the School District requires the Field License Area, or as to the Parking License Area if the School District requires the Parking License Area, or as to both if the School District requires both, for construction or expansion of a school building or another school facility, or if the School District proposes to sell the Lands, provided that upon such termination the School District shall pay to the City an amount equal to the remaining unamortized balance of the City's out-of-pocket capital costs contributed to the construction of the subject improvements, amortized on a straight line basis over fifteen years. The City shall have no other claim and the School District shall have no other liability in respect of any such termination.
- 14. **Severance** If any portion of this Agreement is held invalid by a court of competent jurisdiction, the invalid portion shall be severed and the decision that it is invalid shall not affect the validity of the remainder of this Agreement.
- 15. Succession This Agreement and the License it contains are personal to the City and may not be assigned by the City, including by succession or by operation of law, except with the prior written consent of the School District, which may be reasonably withheld. The City may sublicense the License Areas for the use or uses authorized in writing by the School District, provided that the School District is notified, the sublicensee agrees in writing to comply with the terms of the License, any sublicense shall not relieve the City of any of its obligations hereunder, and any acts and omissions of a sublicensee shall be considered the acts and omissions of the City. This Agreement shall enure to the benefit of and be binding upon the School District and its successors and assigns, notwithstanding any rule of law or equity to the contrary.
- 16. **Law of British Columbia** This Agreement shall be construed according to the laws of the Province of British Columbia and the laws of Canada applicable in British Columbia.
- 17. **Waiver** Waiver by a Party of any default by the other Party must be in writing and shall not be deemed to be a waiver of any subsequent or other default.
- 18. **Reference** Every reference to a Party is deemed to include the heirs, executors, administrators, successors, permitted assigns, servants, employees, agents, contractors, officers, licensees and invitees of such Party wherever the context so requires or allows.
- 19. **Not Partners** The Parties are not partners or joint venturers and the legal relationship between them is contractual only and not a partnership, joint venture, trust or agency.
- 20. **No Interest in Land** The rights of the City pursuant to this Agreement are contractual only and this Agreement does not grant the City an interest in land.
- 21. **Fixtures** The Parties acknowledge and agree that the Synthetic Field and the Expanded Parking are fixtures forming part of the Lands as they are constructed, and will be legally and beneficially owned by the School District, notwithstanding any other provision of this Agreement or the Construction Agreement, and notwithstanding any payment of costs by the City.
- 22. **Time of the Essence** Time is of the essence in this Agreement.

23. **Not Affecting City's Rights** – Nothing contained or implied herein shall prejudice or affect the City's rights and powers in the exercise of its functions pursuant to the *Community Charter* [SBC 2003] c. 26, the *Local Government Act* [RSBC 2015] c. 1, or its rights and powers under all of its public and private statutes, bylaws, orders and regulations, all of which may be fully and effectively exercised in relation to the Lands as if this Agreement had not been executed and delivered by the School District.

As evidence of their agreement to be bound by the terms and conditions of this Agreement, the Parties have executed this Agreement below on the dates written below.

THE BOARD OF EDUCATION OF SCHOOL DISTRICT NO. 42 (MAPLE RIDGE – PITT MEADOWS) by its authorized signatories:	) ) ) ) )
Flavia Coughlan, Secretary Treasurer	)
Date:	) ) ) \
CITY OF MAPLE RIDGE by its authorized signatories:	) ) )
Name and Title:	) ) )
Name and Title:	) ) )
Date:	

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### SCHEDULE A SYNTHETIC FIELD SITE PLAN SHOWING FIELD LICENSE AREA

### SCHEDULE B EXISTING AND EXPANDED PARKING SITE PLAN SHOWING PARKING LICENSE AREA